

# Colorado Ongoing Basin Emissions (COBE) Updated Final Report

Jenna A. Brown<sup>1</sup>, Michael Moy<sup>1</sup>, Arthur Santos<sup>1</sup>, Ethan Rimelman<sup>1</sup>, Winrose Mollel<sup>1</sup>, Olga Khaliukova<sup>2</sup>, Callan Okenberg<sup>2</sup>, William S. Daniels<sup>2</sup>, Dorit M. Hammerling<sup>2</sup>, Daniel Zimmerle<sup>1</sup>, and Anna L. Hodshire<sup>1</sup>

<sup>1</sup>Energy Institute, Methane Emissions Technology Evaluation Center,  
Colorado State University, Fort Collins, Colorado, USA

<sup>2</sup>Dept. of Applied Mathematics and Statistics, Colorado School of Mines,  
Golden, Colorado, USA

November 20, 2025

## Abstract

The Colorado Ongoing Basin Emissions (COBE) project was jointly developed between teams at Colorado Department of Public Health and Environment (CDPHE)'s Air Pollution Control Division (APCD) and Colorado State University (CSU)'s Methane Emissions Technology Evaluation Center (METEC) to help inform the 2026 Colorado greenhouse gas (GHG) Intensity Verification Rule. The project is also intended to help inform the implementation of the GHG Intensity Verification Rule for calendar year 2026 and beyond. COBE had three primary objectives:

- Collect representative measurements of methane emissions from upstream oil and gas facilities throughout the state of Colorado via anonymous aerial campaigns.
- Develop measurement informed inventory (MII)s using the aerial emissions data.
- Compare the MIIs to operator-reported emissions in the Oil and Natural Gas Annual Emission Inventory Reporting (ONGAEIR) to provide recommended ratios of modeled total emissions to corresponding reported emissions.

To collect aerial measurements, the project worked with Bridger Photonics, Inc. (Bridger), GHGSat, and Insight M. METEC formed a scientific modeling team with Colorado School of Mines (CSM). METEC's modeling approach used a discrete event simulation tool via the Mechanistic Air Emissions Simulator (MAES). MAES is intended to first match a reported inventory, here ONGAEIR [1], and then add in any measurements of emissions that are determined to not be included in the reported emissions. If there is missing key information in ONGAEIR the facility cannot be modeled in MAES, which was the case for 19% of facilities for this study. While 81% of ONGAEIR upstream facilities that were operating, or partially operating, were modeled

34 in MAES. MAES allows understanding of emissions at the emitter level (most often,  
35 equipment level). CSM concurrently developed a statistical model that relied only on  
36 the emissions detections by the measurement technologies, using various data sets to  
37 inform emissions below the detection limits of the aerial companies, including one of  
38 emission estimates derived from continuous monitoring systems at facilities included  
39 in the study and two from the recent literature. Both models developed emissions  
40 totals and estimated ratios of total modeled emissions to reported emissions. These  
41 ratios were further split out by major basins and major facility classification. The CSM  
42 statistical model predicted higher state-wide emissions totals and ratios than the MAES  
43 model. It estimated emissions between 87,210 and 134,352 mt/y and ratios of 3.30 to  
44 5.09 (depending on the below-threshold dataset used) when using the same subset of  
45 ONGAEIR facilities as the MAES model, and emissions of between 109,364 and 167,848  
46 mt/y with ratios of 3.81 to 5.85 when using all ONGAEIR facilities. In comparison,  
47 MAES estimated emissions of 38,936 mt/y and a ratio of 1.47. These results are based  
48 on the 2024 ONGAEIR dataset and provide an update to a previous version of this  
49 report based on the 2022 ONGAEIR dataset.

50 In addition to updating MII results to the 2024 ONGAEIR, this updated report  
51 includes:

- 52 • The contribution of various emission rates to the MAES model total, showing the  
53 importance of small emissions (<5 kg/h)
- 54 • Additional methods for estimating emissions below aerial threshold in the CSM  
55 model

56 More work will be done by the science team in COBE-2 to provide a comprehensive  
57 method reconciliation between the two models developed in COBE. COBE-2, funded  
58 via the Mark Martinez and Joey Irwin Memorial fund, will additionally develop recom-  
59 mended default factors for 2027. Similar to COBE, a public report will be disseminated  
60 near the end of 2026.

# 61 Contents

62	<b>1 Introduction</b>	<b>5</b>
63	1.1 Project Overview . . . . .	5
64	<b>2 Data and Measurement Methods</b>	<b>7</b>
65	2.1 Measurement Campaign Criteria & Prototypical Sites . . . . .	8
66	2.2 Measurement Campaigns . . . . .	10
67	2.3 Measurement Methods and Data by Vendor . . . . .	11
68	2.4 Measurement Uncertainty . . . . .	12
69	<b>3 Modeling Methods</b>	<b>13</b>
70	3.1 METEC Modeling: the Mechanistic Air Emissions Simulator (MAES) . . . . .	13
71	3.2 METEC Modeling: Building a Measurement-Informed Inventory (MII) with	
72	MAES . . . . .	15
73	3.2.1 Operator cause analysis . . . . .	17
74	3.2.2 Classifying emissions . . . . .	19
75	3.2.3 Estimating distributions of emissions from failures . . . . .	23
76	3.3 Colorado School of Mines Modeling: Measurement Based Inventory Using a	
77	Statistical Model . . . . .	25
78	3.3.1 Distribution modeling . . . . .	25
79	3.3.2 Aggregation . . . . .	27
80	<b>4 Results and Discussion</b>	<b>32</b>
81	4.1 Overall Campaign Data . . . . .	32
82	4.2 Emission Factors . . . . .	34
83	4.3 MAES Model MII Results . . . . .	36
84	4.3.1 Comparison by equipment . . . . .	36
85	4.3.2 Results by basin and prototypical site class . . . . .	38
86	4.4 Statistical Model measurement based inventory (MBI) Results . . . . .	40
87	4.4.1 Results using all ONGAEIR facilities . . . . .	43
88	4.5 Influence of sites not modeled in MAES . . . . .	45
89	<b>5 Cohesive Analysis and Future Work</b>	<b>46</b>
90	5.1 Measurements . . . . .	46
91	5.2 Operator Participation . . . . .	49
92	5.3 Model Limitations . . . . .	49
93	5.3.1 MAES . . . . .	49
94	5.3.2 Statistical model . . . . .	50
95	5.3.3 Comparison and directions for future work . . . . .	51
96	<b>6 Summary</b>	<b>52</b>
97	<b>7 Project Team Contributions</b>	<b>52</b>
98	<b>8 Funding</b>	<b>53</b>

99	<b>9 Competing Interests</b>	<b>53</b>
100	<b>A Appendix</b>	<b>58</b>
101	A.1 Facilities Scanned in Basins by PS Class . . . . .	58
102	A.2 Details on Aerial Measurement Technologies . . . . .	60
103	A.2.1 Bridger . . . . .	60
104	A.2.2 GHGSat . . . . .	61
105	A.2.3 Insight M . . . . .	62
106	A.3 Details on Continuous Monitoring Systems (CMS) . . . . .	62
107	A.4 Comparison of Below-threshold Distributions . . . . .	64
108	A.5 Normalized Statistical MBI Results . . . . .	66
109	A.6 Tabulated Version of Statistical MBI Results . . . . .	66
110	A.7 MAES MII Emission Distributions . . . . .	69
111	A.8 Estimating Probability of Detection Curves . . . . .	73
112	A.9 Combined Distributions for Failure Types . . . . .	74
113	A.10 Additional Data Sources . . . . .	77
114	A.10.1 Equipment Count Validation . . . . .	78
115	A.11 Emission Factor Summaries . . . . .	80
116	A.12 MAES Inputs . . . . .	81
117	A.13 Anonymized Aerial Dataset . . . . .	82
118	A.14 ONGAEIR 2024 - Errors . . . . .	82
119	A.15 MAES Modeled Criteria . . . . .	82
120	A.16 Comparison of MAES-modeled and -unmodeled Sites . . . . .	83
121	A.17 Previous results based on 2022 ONGAEIR . . . . .	86

# 1 Introduction

This report is an updated version of the report submitted to CDPHE on June 30, 2025. Updates were determined and communicated between the COBE science team and CDPHE. COBE represented the largest data collection of its kind (aerial data over upstream facilities) and analysis of data and modeling results, including comprehensive reconciliation between the two models, will be continued in the recently funded COBE-2 project, anticipated to run between 2026 and early 2027.

## 1.1 Project Overview

Anthropogenic methane emissions originate from several major sectors, including agriculture through livestock digestion and manure management, energy systems, waste management facilities such as landfills and wastewater treatment, and various industrial processes. Natural gas and petroleum systems are the second largest source of methane emissions in the United States after agricultural sources, contributing almost one-third (30%) of anthropogenic methane emissions [2]. Methane is a potent, short-lived GHG and a pollutant of concern. During a 20-year period, it has a global warming potential (GWP) of 86 times that of carbon dioxide, making the assessment and mitigation of methane emissions especially important to achieve near-term climate goals [3].

Natural gas operations span several distinct phases, from upstream exploration and production at well pads to processing, midstream transport, and distribution to end users. The work that follows focuses specifically on upstream production activities, which encompass wellhead facilities, associated equipment, and on-site operations that extract and initially process natural gas before it enters the broader supply chain. Upstream facilities represent a high impact area for the measurement and control of methane emissions, as the production segment accounts for 60% of the total methane emissions from the United States oil and natural gas industry, according to estimates from the EPA [2].

The traditional approach to quantifying methane emissions from oil and gas facilities is the development of a bottom-up (BU) inventory. These inventories form the backbone of official regulatory frameworks, including the EPA's Greenhouse Gas Inventory (GHGI) [2]. BU inventories estimate emissions by multiplying measured emission rates from individual sources by activity factors that represent how frequently those emission rates occur. When summed across all equipment at a facility or region, this methodology produces aggregate emission estimates. However, limitations in traditional BU approaches drive the need for measurement integration to improve inventory accuracy [4, 5, 6, 7].

Quantifying total methane emissions from producing basins is a topic of interest for both operators and policymakers at the federal and state level in the United States. Colorado in particular has advanced regulations designed to limit methane emissions during production. December 2021 rulemaking created a framework for a program that included the intensity thresholds in Kg CO<sub>2</sub>e/kBOE beginning in CY2025. In 2023, the Colorado Air Quality Control Commission (AQCC) adopted its GHG Intensity Verification Rule, which defines intensity as the ratio of facility GHG emissions to oil and gas production volume [8]. Before calculating intensity, the emissions submitted for a given development are multiplied by a distinct intensity factor [8]. Operators in the state are required to either use the default

164 intensity factor provided by CDPHE, or follow an outlined methodology to calculate their  
165 own, by developing an operator-specific measurement informed inventory (MII) [8]. To  
166 support accurate implementation of this rule, updated emissions measurements and more  
167 accurate intensity factors are needed for each basin.

168 The COBE project is an environmental initiative to create and refine a regional model of  
169 the methane emissions of Colorado’s upstream oil and gas facilities. COBE is led by CSU’s  
170 METEC group with significant modeling support from CSM. By providing an updated  
171 inventory of methane emissions, the CDPHE and its APCD can better implement and enforce  
172 the state’s GHG Intensity Verification Rule [8] and other air quality regulations. COBE helps  
173 develop the methodology for the calculation of the default intensity factor by comparing  
174 emissions reported to the Oil and Natural Gas Annual Emissions Inventory Reporting  
175 (ONGAEIR) by upstream operators with the emissions measured by aerial measurement  
176 campaigns throughout Colorado. There are numerous oil fields in the state; in this project,  
177 production activities are grouped into three main basins: the Denver-Julesberg, Piceance,  
178 and “Other”, which includes the Raton, North Park, and other smaller reserves. For this  
179 project, three aerial methane detection companies were contracted to fly aerial campaigns  
180 to find methane emissions: Bridger, Insight M, and GHGSat. Each company uses different  
181 sensor technologies and detection methodologies to quantify methane emissions, providing  
182 independent datasets for emission measurements and uncertainty assessment [9, 10, 11, 12,  
183 13, 14].

184 To develop ratios that compare modeled to reported total emissions that will be used by  
185 CDPHE APCD to develop intensity factors to support the GHG Intensity Verification Rule,  
186 the modeling team (METEC and CSM) focused on measurement-informed inventory MII  
187 methods. MIIs are an approach to regional emission modeling that combine BU estimates  
188 with spatially and temporally overlapping measurements. Currently, top-down (TD) methods  
189 generally suggest that bottom-up estimates based on traditional inventories underestimate  
190 emissions [4, 5, 6, 7]. There are several reasons for this: one such reason for this is that  
191 large, rare emissions are difficult to capture in brief measurement campaigns, which means  
192 that emission factors used in the inventories do not adequately represent the full distribution  
193 of emission sources [4]. Among these emitters not captured within BU emission factors,  
194 “super-emitters” are significant sources of methane that are often revealed by TD methods  
195 [15].

196 Additionally, BU modeling relies on activity data which is often incomplete; reporting  
197 programs such as ONGAEIR only represent known frequency, not the true prevalence of  
198 emission events. In contrast, TD measurements do not describe behaviors at the emitter  
199 level, which are useful to assess whether leaks can be prevented or mitigated [16].

200 This report details the aerial campaigns, aerial results, and MIIs for Colorado’s upstream  
201 sector. METEC and CSM developed two independent models, each with strengths and  
202 limitations, to determine the MIIs and ratios of modeled to reported total emissions. METEC  
203 uses a discrete event simulation tool called MAES. MAES uses site characteristics and  
204 emission factor data to generate transient emissions expected for oil and gas facilities across  
205 the state. For a given oil/gas facility, MAES is used to model a profile of “normal” emissions,  
206 or essentially a BU inventory of expected emissions. In COBE, the model is compared  
207 to ONGAEIR as a check on whether MAES accurately represents a facility’s “normal” or  
208 expected emissions. Then, to address the shortcomings of BU methods, aerial measurements

209 are incorporated into the model to capture emissions not reported in ONGAEIR. Post-  
210 completion of the measurement surveys, emission detections were analyzed and categorized  
211 in conjunction with each site’s operator (when available). This process allowed the modeling  
212 team to attribute a source cause for the results, which is necessary to exclude emissions that  
213 are already reported within ONGAEIR or caused by equipment maintenance. Emissions  
214 deemed unlikely to be in the inventory are then integrated into updated MAES models:  
215 the final modeled emissions are then an estimate of those in the existing inventory plus  
216 unreported emissions observed in the measurement campaign.

217 While the MAES-based approach incorporates operational data and mechanistic simu-  
218 lations to predict emissions on a site, the statistical model by the CSM team relies solely  
219 on rates estimated by measurement technologies: it assumes no prior knowledge of typical  
220 facility emissions. This approach first fits a probability distribution to site-level emission  
221 rate estimates from all three aerial vendors, taking into account the differences in detection  
222 sensitivity across vendors. Unlike the MAES modeling approach, the statistical model does  
223 not differentiate between abnormal emissions and normal process emissions. It assumes  
224 there is enough aerial data to fully capture the relative rate of occurrence and emission  
225 characteristics of the abnormal emissions when fitting an overall emission distribution. A  
226 separate distribution is used to model emissions below the aerial detection thresholds, which  
227 differ by vendor. Three methods are proposed to this end: one that is informed by continuous  
228 monitoring systems (CMS)-derived rates, and two that are informed by previous work by  
229 Williams [15] and Sherwin [17], respectively. These two distributions are then repeatedly  
230 sampled from to provide state- and basin-wide emissions estimates.

## 231 **2 Data and Measurement Methods**

232 The 2022 ONGAEIR dataset—the most recent publicly available inventory at the project’s  
233 inception in March 2024—served as a foundational resource. Maintained by the CDPHE,  
234 ONGAEIR is a database of annual GHG emission estimates submitted by oil and gas operators  
235 per state regulations [1]. It provides detailed, facility-level information on equipment types  
236 known to be potential sources of methane and other GHGs. Updated annually and made  
237 publicly available, the ONGAEIR database plays a critical role in supporting regulatory  
238 oversight and emissions reduction goals in Colorado. Its comprehensive scope and standardized  
239 reporting structure made it essential to the design of the sampling plan and modeling approach  
240 in this study. Although the 2023 ONGAEIR dataset became available midway through the  
241 project, the team proceeded with the 2022 inventory due to the absence of quality control in  
242 the newer dataset and because flight planning had already been based on 2022 data. The  
243 2022 dataset includes records for 11,473 upstream oil and gas facilities in Colorado that were  
244 fully or partially operational during 2022, according to information provided by operators to  
245 CDPHE.

246 The 2024 inventory, released around September 2025, was incorporated retrospectively to  
247 align with the timing of the flight campaigns. There is a challenge in merging ONGAEIR  
248 data across reporting years because facility names often change, reported lat/long locations  
249 shift, and no unique identifier carries over from one year to the next. Due to flight planning  
250 using the 2022 ONGAEIR, approximately 8% of facilities in 2022 were not present in the

251 2024 database, which could be due to facilities being shut-in, reported in a different sector (i.e.  
252 midstream) or an unknown reason. This version of the report uses the new 2024 inventory  
253 as new counts of facilities and the updated base of emissions. However, all measurement  
254 figures and statistics are relative to ONGAEIR 2022. In ONGAEIR 2024, 11,681 production  
255 facilities were operational or partially operational. There were a few facilities with egregiously  
256 high reported methane emissions in ONGAEIR 2024 and therefore, these facilities were not  
257 included in this analysis, see Section A.14.

258 In addition to the difference in facility counts, the annual gas production and the total  
259 annual methane emissions reported in ONGAEIR 2024 are roughly half of what was reported  
260 in ONGAEIR 2022, despite 2,871 additional wells in 2024. One operator with about 2,000  
261 wells did not report in 2022, which contributes to the well discrepancy. In addition, ONGAEIR  
262 2022 included approximately 64,000 more pieces of equipment than 2024.

## 263 **2.1 Measurement Campaign Criteria & Prototypical Sites**

264 COBE deployed three aerial companies, Bridger, GHGSat, and Insight M (formerly Kairos  
265 Aerospace), to collect a representative sample of measurements of methane emissions from  
266 operating upstream facilities in Colorado. For sample planning, the METEC team considered  
267 several key stratification variables, including the number of wells per facility, production  
268 levels, operator diversity, and representative facility types. These representative facility types  
269 are addressed, following previous studies ([18], [19]), by classifying facilities into categories  
270 with common equipment groupings, called prototypical sites (PSs); see Table 1. Based on  
271 the classification of Winrose et al. [18], which defined prototypical sites for the Colorado  
272 Coordinated Campaign project [20], we developed a simplified classification that also accounts  
273 for the impact of fluid flow on equipment-level emissions. Specifically, we considered the  
274 influence of gas lifts, tank batteries, flares, and vapor recovery units, which are known to  
275 significantly affect site emission profiles. The PSs classifications were made using reported  
276 equipment from ONGAEIR, and Figure 1 shows the determination scheme.

277 Sampling criteria were communicated to the aerial vendors and iterative adjustments  
278 were made until acceptable sample plans were established. An additional component of the  
279 sampling strategy included reflights, in which aerial vendors were instructed to re-survey  
280 20–25% of the selected facilities, ensuring a minimum interval of 24 hours between flights.  
281 The facilities to resample were pre-determined before flights to not bias towards facilities that  
282 did or did not have emissions on the first fly-over. Flight scheduling was left to the discretion  
283 of the aircraft companies, who coordinated operations independently.

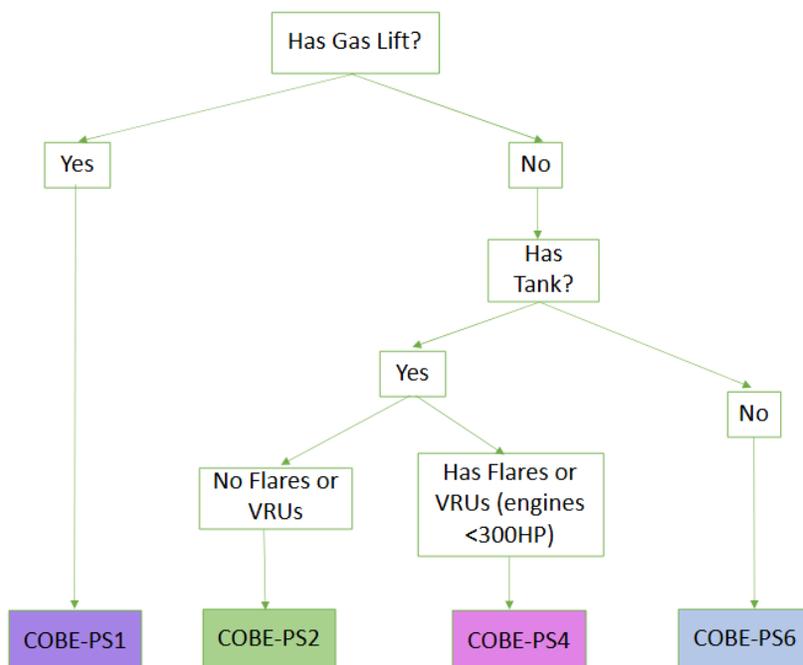


Figure 1: Facilities were categorized into common equipment groupings based on whether they contained gas lifts, tank batteries, flares, or vapor recovery units (VRUs). This diagram shows how PSs were determined.

284 Our later estimates of emissions by equipment type will require a count of equipment  
 285 at each facility, which we take primarily from ONGAEIR. Using the ONGAEIR database  
 286 for equipment counts is not without limitations. Notably, operators are only required to  
 287 submit records of equipment that have known associated emission events or activities in  
 288 their ONGAEIR submissions. This is because ONGAEIR was designed as an inventory of  
 289 emission sources, rather than a comprehensive inventory of all equipment present at a facility,  
 290 regardless of whether the equipment is expected to have “as-designed” emissions. However, as  
 291 borne out in many recent studies (e.g. [19]), emissions frequently happen unbeknownst to the  
 292 operator. This is particularly pronounced in separators and heaters, which are underreported  
 293 in ONGAEIR compared to alternative data sources such as aerial imagery and operator  
 294 records. For example, these components may emit during failure conditions, yet such emissions  
 295 would be absent from BU inventories and may or may not be captured by aerial surveys,  
 296 depending on time and detectability. This highlights the importance of inventorying all  
 297 equipment with emission potential, not just those with operator-reported leaks. To address  
 298 the specific issue of missing heaters and separators, a decision tree was developed and used  
 299 to adjust equipment counts based on facility characteristics. The logic begins by evaluating  
 300 whether heaters are reported at each facility. When heaters are present but separators are  
 301 absent, separator counts are set equal to the number of heaters. Coalbed methane wells  
 302 retain their original equipment counts due to distinct operational requirements. Non-coalbed  
 303 wells producing only gas maintain original counts, while oil-producing facilities have both  
 304 heater and separator counts adjusted to match well counts to reflect common operational  
 305 practices.

## 2.2 Measurement Campaigns

The three aircraft companies were deployed across three distinct project phases. The first phase occurred from May to July 2024, the second spanned from late July through the end of August 2024, and the final phase extended from September 2024 to February 2025. Approximately 75% of flights occurred on weekdays and 25% on weekends, with all flights conducted between 6:50 AM and 4:50 PM. Gas Mapping LiDAR (GML) data from Bridger of concurrent measurements within the Site-Aerial-Basin Emissions Reconciliation (SABER) project in the Denver-Julesberg (DJ) basin were incorporated into COBE total emissions analysis to increase the available dataset. Due to coordination between the two projects, flight data from Bridger in the DJ basin campaign were shared with COBE.

The objective of the flight campaigns was to ensure broad representation across the dataset, with approximately one-third of the samples allocated to each of the major regions: the Piceance Basin, the DJ Basin, and the “Others” region, or all remaining regions combined, as seen in Figure 2. These basin outlines were provided by CDPHE. The number of PSs per basin are shown in Table 1.

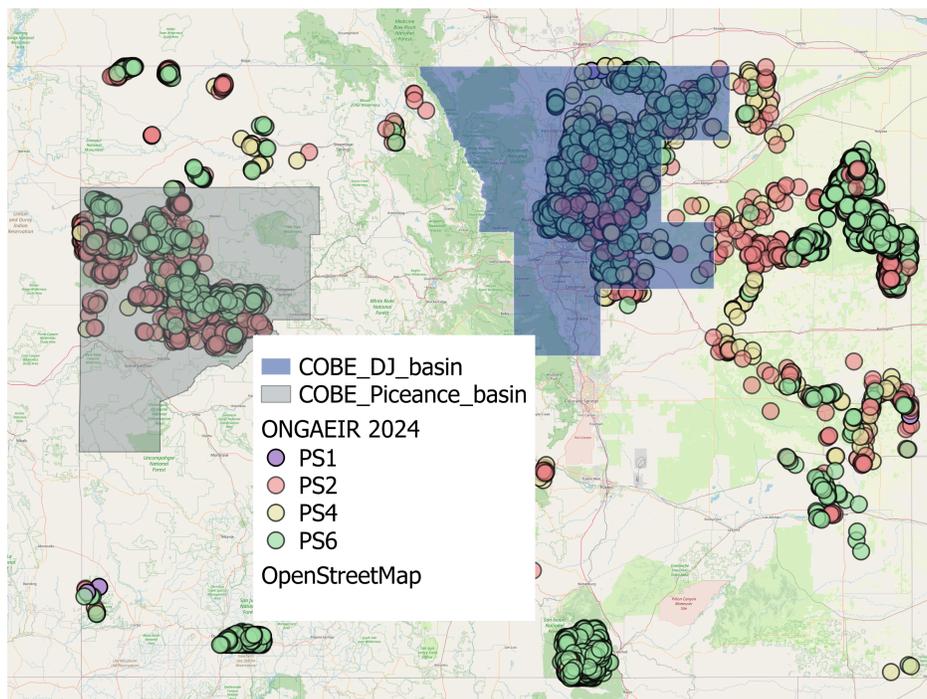


Figure 2: Map of Colorado showing the spatial distribution of PS across major oil and gas basins using ONGAEIR 2024. The state is divided into two primary basins: the Piceance Basin (gray) and the Denver-Julesberg (DJ) Basin (blue), with all other basins grouped as “Other.” These basin outlines were provided by CDPHE. Prototypical sites are color-coded by class: PS1 (purple), PS2 (red), PS4 (yellow), and PS6 (green). Section 2.1 details the specifics for each PS.

Operators across the state were informed of the project through email communications and public informational sessions were held prior to the start of flight operations. Operators were invited to participate and those who chose to participate received all aerial overflight data

Basin	PS1	PS2	PS4	PS6
DJ	270	378	1,502	591
Piceance	10	1,937	410	744
Others	12	1,187	447	4,193

Table 1: Production facility counts by PS classification across different basins present in the 2024 ONGAEIR data.

324 related to their assets. This included a full list of all assets that were flown and all detected  
325 emissions. In return, participating operators supported the METEC team by providing  
326 cause analyses for detected emissions. A total of 12 operators participated in the project,  
327 collectively representing approximately 70% of facilities in the 2024 ONGAEIR dataset (and  
328 77% of the facilities in the 2022 ONGAEIR dataset).

329 A structured process was implemented for participating operators: 1) The aerial companies  
330 conducted flyovers of oil and gas facilities. 2) Emissions data were received by the METEC  
331 team. 3) METEC organized and sorted all data—both detections and non-detections—by  
332 operator. 4) Operator-specific datasets were then sent to each participating company, along  
333 with a set of questions to complete about each emission detection, referred to as a “cause  
334 analysis”. The project was structured such that all cause analyses reported to the METEC  
335 team were voluntary and were not required to follow the rigor of more formal processes, such  
336 as root cause analysis, in order to reduce burden on the operators.

### 337 2.3 Measurement Methods and Data by Vendor

338 The three aerial companies use distinct remote sensing technologies for detecting methane  
339 emissions. All three have participated in controlled testing and field validation studies and  
340 have demonstrated strong methane emissions localization and quantification capabilities.  
341 While their measurement systems differ, each has shown the ability to accurately detect  
342 methane sources under a range of environmental conditions. A summary is provided below,  
343 and a more detailed description of each aerial technology is presented in Section A.2 of the  
344 appendix.

345 Bridger relies on a GML system that enables high-precision localization and quantification  
346 of methane plumes by combining a cross-sectional flux estimation method [21] with atmo-  
347 spheric data [22]. Specifically, the GML 2.0 system was used in COBE, and its performance  
348 has been evaluated in a controlled release study performed by Thorpe et al. [23]. A detailed  
349 description of the GML system is provided in Section A.2.1 of the appendix. Bridger’s  
350 localization capabilities enable attribution of emissions to specific equipment, with reported  
351 measurements including both the emission rate and the associated equipment type. Site-level  
352 emissions are calculated by aggregating the daily average emissions from all point sources at  
353 a given site.

354 GHGSat’s aerial measurement technology uses shortwave infrared (SWIR) spectrometry  
355 to detect methane by analyzing reflected sunlight for gas-specific absorption signatures [24].  
356 During the measurement campaign, GHGSat deployed three sensors from two generations of  
357 its technology, with reported detection limits of 10 kg/h and 5 kg/h, respectively. GHGSat  
358 reports emission rates at specific, geolocated points within the scanned site. In most detections

359 during the measurement campaign, the location was only specific enough to treat the emission  
360 as a facility-level estimate, but some measurements showed multiple clearly defined plumes,  
361 which were identified as separate emissions. GHGSat emission detection and localization  
362 capabilities have been tested in various studies [25, 26, 27].

363 Insight M uses LeakSurveyor technology: an aircraft-mounted hyperspectral infrared  
364 system designed to measure patterns of sunlight energy absorbed by methane [11]. Insight M  
365 used two different sensors during the measurement campaign, with reported detection limits  
366 of 25 kg/h and 10 kg/h. Its measurement systems have been tested in several controlled  
367 release studies, providing accurate plume detection and emission rate estimation [26, 27].  
368 Insight M reports emission rate estimates at a facility level.

## 369 2.4 Measurement Uncertainty

370 The three different aerial companies and the different sensors used have variable probabilities  
371 of detection and measurement uncertainties. The differences in probabilities of detection are  
372 especially evident in the data from the measurement campaign (for instance, see Figure 36 in  
373 the appendix). To account for these differences in aerial technologies, our analysis makes use  
374 of previously published results from controlled release testing involving the three companies,  
375 which provide estimates of measurement uncertainties and probability of detection curves.

376 Bridger provided us with a copy of their error model, which models the relative error ratio  
377 for each measurement according to a log-logistic distribution. For consistency, we chose to  
378 model the errors in GHGSat and Insight M measurements by log-logistic distributions as well.  
379 Based on publicly available data [25, 27] from controlled release tests, we fit a distribution for  
380 each of the two different sensors flown by Insight M. GHGSat reports a standard deviation  
381 for each of their measurements, estimated from multiple sources of error [28], so we used  
382 log-logistic distributions with these reported standard deviations to model the errors. The  
383 resulting combination of error models accounts for the differences between the companies,  
384 and they are incorporated into the analysis and modeling described in later sections. Further  
385 details on the error models can be found in Section A.2 of the appendix.

386 In addition to the error models, probability of detection curves were estimated using a  
387 combination of the data from the measurement campaign and previously published data from  
388 controlled release experiments. The probability of detection curves were used in the analysis of  
389 the data, but to avoid making a direct comparison of the technologies, the curves themselves  
390 are not presented here. The controlled release experiment of [25] and [29] provided enough  
391 data to estimate probability of detection for Bridger and for Insight M's 10 kg/hr sensor;  
392 in these cases, we fit logistic curves estimating the probability of detection as a function  
393 of emission rate. Insight M's 25 kg/hr sensor was assumed to reach a given probability of  
394 detection at 2.5 times the emission rate needed for the 10 kg/hr sensor. For GHGSat's three  
395 sensors, we approximated probability of detection curves by comparing the emission rates seen  
396 during the measurement campaign with those seen by Insight M's 10 kg/hr sensor. Further  
397 information is given in Section A.8 of the appendix. These probability of detection curves  
398 were taken into account when estimating distributions of emissions attributed to specific  
399 sources, described in the following section.

### 3 Modeling Methods

This section presents two distinct methods for modeling methane emissions from production sites and estimating state-wide annual emissions. One approach, developed by the METEC team, analyzes measurement data in detail to determine emissions that are likely not already reported in ONGAEIR, often due to abnormal conditions or equipment failures. Operational changes due to the addition of these unreported emission sources are simulated using MAES to generate facility-level MIIs. Running these simulations across all sites provides an updated annual emissions estimate for Colorado that can be broken down by equipment type and site classification.

The CSM team pursued a statistical approach to provide an independent estimate of the average emissions from all production sites as a whole by fitting a distribution to the emissions measured by the aerial companies. For the CSM’s statistical model, the aerial data, which provides a representative sample of “large enough” emissions (those detectable by aircraft) is combined with various datasets to characterize the remaining smaller emissions, producing facility-level estimates that account for the full range of emission rates. In particular, three below-threshold datasets are tested and compared: one using continuous monitoring data from a very small sample of homogeneous sites, and two from the literature in papers by Williams [15] and Sherwin [17] that both aim to characterize emissions distributions in the DJ Basin. Throughout this section and our results and discussion sections, we will make a clear distinction between the two approaches, as they provide different perspectives on how measurement data can be used to improve inventory emission estimates.

#### 3.1 METEC Modeling: the Mechanistic Air Emissions Simulator (MAES)

While various measurement-based approaches exist for quantifying methane emissions from oil and gas facilities, an alternative method involves modeling emissions based on facility-specific operational data. The Mechanistic Air Emissions Simulator (MAES) is a model developed by the METEC team to simulate process flows and associated emissions from oil and gas infrastructure at the equipment- and failure-level. Examples of its use in simulating oil and gas facilities can be found in [18] and [19]. MAES uses Monte Carlo (MC) methods to capture the variability in facility operations and is based on the discrete event simulator (DES) method with a time resolution of 1 second. Individual pieces of equipment are simulated as state machines, while simulated fluid flows between equipment provide a cohesive model of an entire facility; see [30, 31] for further explanation of these modeling approaches. Multiple facilities are individually simulated with site-specific parameters, and results are combined to derive regional emission estimates. A single simulation of a facility over a period of time (typically weeks to years) is referred to as an MC iteration, and the results from a collection of MC iterations can be used to approximate a distribution of emissions produced by the facility. Typical simulation parameters include a one-year time frame and 100 MC iterations, but these may vary depending on the event types users aim to capture. For example, a failure event with a probability of 0.001 is expected to occur once, on average, every 1,000 MC iterations; a larger number of runs increases the likelihood of observing such rare events.

MAES estimates emissions using two different types of models, mechanistic and traditional.

442 Mechanistic models focus on how fluids move through equipment by modeling the physical  
443 processes and interactions that govern emissions at each stage of the system. Since they model  
444 the mechanisms that lead to emissions, they provide a way to model emissions from facility  
445 characteristics rather than empirical emission data (e.g. emissions factors, campaign data).  
446 Traditional models use activity data multiplied by emission factors to estimate emissions.  
447 Emission factors are input to MAES as distributions specifying the frequency of a given  
448 emission rate. These are determined from emission measurements at oil and gas facilities,  
449 both from preexisting datasets [32, 33] and from the specific datasets to be studied, in our  
450 case the data from the COBE measurement campaign. Methods for determining emission  
451 factors from the observed data are described in more detail in Section 4.2.

452 To accurately represent each facility’s unique configuration, MAES requires several  
453 key inputs, including gas composition, facility configuration, and equipment counts (see  
454 Figure 40 in the appendix). For this study, facility-specific data for use in MAES were  
455 obtained from the ONGAEIR database using the calendar year 2022 report, but were then  
456 updated with ONGAEIR 2024 facility information when it became available. However,  
457 some critical parameters—such as facility-specific gas composition and detailed process  
458 connectivity between equipment—were not available in public datasets. In such cases,  
459 reasonable assumptions were made to fill these data gaps, based on engineering judgment  
460 and typical facility design practices, using findings from Mollet et al. [18]. To simplify this  
461 process, the prototypical sites defined above were used to determine the connections between  
462 equipment.

463 To model fluid flows through a facility in MAES, another key requirement is reported gas  
464 or liquid production. If there is no reported production or there is missing facility information,  
465 the facility will not be modeled. In ONGAEIR 2022, there were 10,144 production facilities  
466 that were partially operating or operating that met this criteria and were therefore modeled  
467 in MAES. This number was reduced to 9,411 using ONGAEIR 2024, which is roughly 81%  
468 of the 11,681 upstream facilities that were operating or partially operating. See Appendix  
469 Section A.15 for more information on the criteria for MAES to model a facility. Section 4.5  
470 investigates the difference in the ONGAEIR reported emissions of the modeled sites versus  
471 the unmodeled sites.

472 For MAES to generate a baseline inventory of Colorado’s many production sites, the  
473 counts of equipment by type must be input for all facilities. MAES has models for simulating  
474 various equipment such as wells, tanks, flares, separators, heaters, compressors, dehydrators,  
475 pneumatics, and miscellaneous equipment. Facility equipment data was taken primarily from  
476 ONGAEIR, as described in Section 2.1.

477 From the inputs described above, MAES outputs a record of each MC iteration for each  
478 facility. Emissions by each piece of equipment are recorded by start time, duration, and  
479 emission rate with a time resolution of one second to capture the temporal variability of  
480 emissions. Results for the entire collection of facilities simulated are combined to produce  
481 annual emission estimates, broken down by site, equipment, or emission type. These estimates  
482 can also be made for subsets of the facilities: in our case, we generate separate estimates by  
483 basin and by prototypical site.

## 3.2 METEC Modeling: Building a Measurement-Informed Inventory (MII) with MAES

We follow the process outlined in [19] to create a facility-level MII using MAES. Beginning with a given inventory, in our case ONGAEIR, the process identifies emission sources detected in the measurement campaign that are likely not accounted for in the inventory. This requires a combination of discussions with participating operators and comparisons of measured emissions with those from initial MAES model outputs. Once these sources are identified, their contribution to the inventory is estimated through updated MAES models that include these sources, thereby adding emissions from these sources into the inventory. This process is divided into the following steps.

- A) Inventory matching: normal emissions, including both vented and combusted sources, are simulated in MAES. The modeled emissions are compared to reported annual emissions from the inventory, providing a diagnostic check on whether the model accurately represents the facility’s typical emission behavior. When discrepancies arise, both the MAES model and the inventory-reported emissions are examined to identify potential causes and resolve inconsistencies. The result is a MAES model that can accurately simulate emissions currently reported in the inventory. These initial models are called MAES inventory models.
- B) Emissions Survey and Classification: analysts use the cause analysis (see Section 3.2.1) and preliminary MAES models to determine whether measured emissions were related to maintenance activities, already reported in the inventory, or unreported. Unreported emissions are further classified by their sources (see Section 3.2.2) for use in simulations in step D.
- C) Maintenance Emissions: operator cause analysis or aerial imagery is used to identify emissions due to maintenance events. These emissions are not modeled in MAES, and the inventory estimates of maintenance emissions are used in the final results.
- D) MII: based on the classification in the previous steps, emissions that were unreported are incorporated into an updated MAES model. These additional emissions are simulated as abnormal conditions in the identified sources with the frequencies observed in measurements (see Section 3.2.3). These models are called MAES MII models.
- E) Results: the MAES MII models produce a detailed MII, with annual emissions estimated by equipment type and site classification.

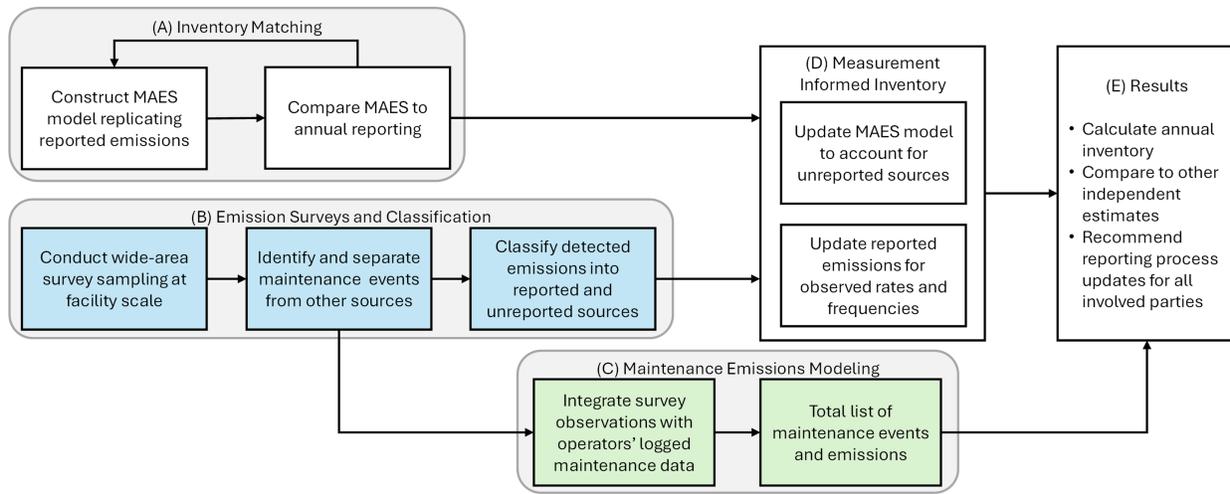


Figure 3: An outline of the MII approach using MAES (reproduced from [19]).

516 In step A, when the MAES model is compared to ONGAEIR, emission categories not  
 517 modeled within the MAES framework are excluded from the analysis. The following categories  
 518 are excluded:

- 519 • Well Maintenance
- 520 • Loadout
- 521 • Venting and blowdowns - with exception of compressor blowdowns, which are simulated  
 522 by MAES<sup>1</sup>
- 523 • Well Bradenhead

524 Compressor venting and blowdowns are modeled in MAES whereas other equipment blow-  
 525 downs are not modeled and therefore excluded from further comparison to MAES. Equipment  
 526 blowdowns (with the exception of compressor engines) and other maintenance-related events,  
 527 as described above, are not included in MAES due to their highly episodic nature and the  
 528 current lack of sufficient data to characterize their frequency and magnitude reliably.

529 In the early steps of the process, meetings were held with participating operators to  
 530 ensure accurate interpretation and model alignment. The first meeting reviewed results  
 531 from step A, to confirm that the inventory data were correctly represented in the model. A  
 532 follow-up meeting focused on step B to address questions related to the detected emissions,  
 533 the operator-provided cause analysis responses, and any remaining uncertainties regarding  
 534 specific emission events. This process provided valuable insight into the likely causes of each  
 535 emission event, allowing the team to determine whether the source was already accounted  
 536 for in the reported inventory, missing and therefore requiring modeling, or associated with a  
 537 maintenance activity.

<sup>1</sup>Emissions from venting and blowdowns were further categorized: venting from compressors was classified under Compressor Venting, while blowdowns from compressors were placed under Compressor Blowdowns.

538 MAES outputs are used at two distinct points in the MII process, in steps A and E. In step  
539 A, normal operating conditions are simulated in MAES. Here, we assume that the inventory  
540 (ONGAEIR) provides a reasonable baseline estimate of normal emissions. Activity data from  
541 the inventory are used to build the MAES inventory models, and the resulting emission  
542 estimates serve as a diagnostic tool to evaluate the consistency of reported values. Rather  
543 than adjusting the model to force agreement, discrepancies between simulated and reported  
544 emissions are investigated to identify potential issues in either the model assumptions or the  
545 inventory data.

546 To evaluate discrepancies between simulated and reported emissions, we applied operator-  
547 specific thresholds based on the magnitude and context of the observed differences. For  
548 major participating operators, facilities with absolute differences exceeding 20 metric tons  
549 per year were flagged for review. For a specific company, a higher threshold of 40 mt/y  
550 was applied due to broader variability. For smaller operators, a lower threshold of 3-6  
551 mt/y was used, given the facility types and smaller sample size, with generally lower errors.  
552 With participating operators, a discussion about these facility discrepancies between MAES  
553 inventory and ONGAEIR was covered in the first meeting. For non-participating operators,  
554 where errors were consistently larger and more systematic, we adopted a higher threshold of  
555 100 mt/y to identify the most significant anomalies. The analysis overall revealed several  
556 instances where discrepancies appeared to stem from issues within the ONGAEIR database  
557 or from operator-reported data entry errors. This process was simplified when the model was  
558 rerun using 2024 data, due to time constraints.

559 To compare the best-estimate inventory with the model, one adjustment was made to  
560 ONGAEIR. It was determined that some operators used Subpart C methane emission factors  
561 to estimate combustion emissions from stationary engines and turbines. Because these factors  
562 underestimate emissions from natural gas engines [34], they were scaled to align with the  
563 updated Subpart W emission factors. This increases the ONGAEIR total methane emissions  
564 by approximately 2,300 mt/y.

565 This iterative process supports mutual validation of both the simulation framework and  
566 the reported emissions, assuming the activity data is correct. Once the inventory model  
567 is close to the reported ONGAEIR annual emissions (approximately within a 15% error),  
568 then the MII model can be run, using updated inputs that reflect the emissions classified as  
569 unreported. Multiple MC iterations were used to approximate the distribution of emission  
570 estimates for each facility—100 iterations per facility for the inventory model, and a variable  
571 number of iterations in the MII model determined by  $1/\text{probability of leak (pLeak)}$ . From  
572 these distributions, 95% confidence intervals are reported to indicate the variability in these  
573 estimates. The outputs from the MII model were compared with those from the inventory  
574 model and estimates from ONGAEIR to determine the change in emissions.

575 Sections 3.2.1, 3.2.2, and 3.2.3 elaborate on the more intricate parts of the process.  
576 The MAES inventory and MII models constructed by this process, along with comparisons  
577 ONGAEIR, are presented in Section 4.3.

### 578 **3.2.1 Operator cause analysis**

579 For the MAES MII process, it was necessary to parse emissions data and label events with a  
580 suspected mechanism/cause. Certain types of equipment failure (i.e., flare malfunction) can

581 be modeled mechanistically within MAES once their frequency and emission characteristics  
582 are understood from the measurement data. Maintenance-related emissions, however, must  
583 be excluded from simulation, as they are operator-controlled and don't follow predictable  
584 emission rate patterns that can be captured in the modeling framework (see below). To  
585 properly classify each detected emission, we engaged in a structured cause analysis process  
586 with participating operators. Each operator received a specific dataset of all aerial detections  
587 at their facilities, including both detections and non-detections, and a meeting was held to  
588 determine a plausible explanation for each emission event. This process aimed to determine  
589 whether the emission was due to normal operations, equipment failure, or maintenance  
590 activities. It also served to assess whether the emission was already captured in their  
591 ONGAEIR reporting and to identify the likely equipment source. This operator feedback  
592 was important for accurately categorizing emissions and ensuring the MII properly captured  
593 only those emissions missing from ONGAEIR.

594 Maintenance activities are highly transient, so aerial methods, which see a snapshot of  
595 emissions at a particular time, cannot reliably quantify emissions from these events. For  
596 this reason, these emissions were not modeled in the MAES framework and were excluded  
597 from the emission distribution. Since maintenance still contributes to total emissions, we  
598 add maintenance emissions reported in ONGAEIR back to the final MII totals to ensure  
599 complete emissions accounting.

600 In total, 42 measured emissions were attributed to maintenance activities, 38 of which  
601 were identified by the operator, and 4 of which were identified by the analyst of this team.  
602 The analyst identified a maintenance activity if there was a truck on site near the emission  
603 event, or if the same source was emitting within one work week of the operator reporting a  
604 maintenance activity. These events included liquid unloading, blowdowns, engine startups,  
605 bradenhead venting, swabbing, and open thief hatches. If there were multiple detects on the  
606 site during a maintenance event, all emissions from that day were excluded from the MAES  
607 MII modeling. The probability of detecting a maintenance event determined from the COBE  
608 aerial campaigns is 0.00127 for the state of Colorado. At a more granular level, Bridger  
609 detected 33 emission events that were classified as maintenance activities across 26 facilities,  
610 with an average emission rate of 12 kg/h. GHGSat detected 4 maintenance activities at 4  
611 facilities, averaging 82.2 kg/h. Insight M detected 5 maintenance activities at 5 facilities,  
612 with an average emission rate of 36.7 kg/h.

613 Emissions that are excluded from the MII model, shown in Table 2, include those due to  
614 maintenance activities, pre-production activities, midstream site identity, and misalignment  
615 between the detection location and the reported coordinates. Of 2,102 nonzero emission  
616 measurements, Bridger recorded 44 that were determined by the modeling team to be from  
617 pre-production activities, while GHGSat and InsightM did not pick up any emissions at these  
618 sites. 96 emission detections from midstream facilities were identified (by operators): 80 from  
619 Bridger, 6 from GHGSat, and 10 by InsightM. 40 emission detections were spatially offset  
620 from the facility coordinates reported in ONGAEIR. Operators informed the team that the  
621 associated facility names were either incorrect or that the facilities no longer belonged to  
622 them; all but two (one from InsightM, one from GHGSat) were detected by Bridger. This is  
623 all reflected in the anonymized dataset [35].

Table 2: Summary of emissions excluded from MII modeling by category and aerial vendor

Category	Bridger	GHGSat	Insight M	Total
Pre-production activities	44	0	0	44
Midstream facilities	80	6	10	96
Location misalignment	38	1	1	40
Maintenance	33	4	5	42

### 3.2.2 Classifying emissions

As described above, one of the benefits of incorporating MAES simulations into an MII is the ability to model the emissions contributed by various types of equipment. Here we detail the process of classifying unreported emissions observed by aircraft according to their sources. Emissions are considered at the equipment level, when possible; in cases where multiple measurements of emissions from the same equipment were recorded in a single day, they were recorded as a single detection and the emission rates were averaged. Insight M and GHGSat typically reported at the facility level. When successive observations are made within minutes of each other, they are counted as a single observation, and the associated emission rates are averaged. Based on the simulation abilities of MAES, for this study we have attributed emissions to the following “failure types”, each of which is simulated in an associated type of equipment in MAES.

- Compressors - rod packing failures are modeled by MAES. Observed emissions likely include a combination of combustion slip, crankcase emissions, and rod packing emissions, which cannot be measured separately by aircraft. To assess whether observed emissions are consistent with normal operation or indicative of a failure, we first reviewed the operator’s cause analysis. Next, for each facility, compressor-specific information (brake horsepower, engine class, etc.) from ONGAEIR was used in MAES to estimate crankcase, driver exhaust, and rod packing emissions for all compressors. Due to the lack of operational data at the time of the flyover, we assumed all compressors were active. To isolate measured rod packing emissions, the MAES estimates for driver exhaust and crankcase emissions were subtracted from the total measured compressor emissions, and the remaining emissions were attributed to rod packing. This value was then compared to the expected rod packing emissions from MAES: if the measured rod packing emissions exceeded the MAES estimate, the excess was attributed to potential rod packing failures at the facility.
- Flares - failures include both malfunctioning and unlit flares. To identify these cases, the process below was used to determine whether the measured emissions exceeded normal emissions estimated by MAES. The mechanistic MAES model for flares only requires an estimate of frequency of failures, so estimates of emission rates are not needed.
- Heaters - failures are heater malfunctions resulting in incomplete combustion. To identify when a heater was malfunctioning, the process below was used to determine

657 whether the measured emissions exceeded normal emissions estimated by MAES. As  
658 with flares, the MAES model for heaters only requires an estimate of frequency of  
659 failures, so estimates of emission rates are not needed.

- 660 • Tanks - controlled and uncontrolled tanks are modeled separately. Since emissions  
661 seen by aircraft often have an unknown cause (uncontrolled tanks, stuck dump valves,  
662 open thief hatch, etc.), they are grouped into a single emission factor. Because the  
663 specific cause can often not be determined, tank emissions modeled in the MAES MII  
664 models include all emissions from tanks greater than 2 kg/hr, regardless of failure or  
665 normal operations. Emissions from tanks below 2 kg/hr are already modeled as tank  
666 component leaks by MAES, and are matched to inventory emissions in step A.
- 667 • Miscellaneous emissions - these are emissions classified by Bridger as “Other” or  
668 “Facility Piping”, and emissions where the source is unknown. These are modeled by  
669 a single “miscellaneous” emitter in MAES. If aircraft measurements include multiple  
670 simultaneous emissions attributed to the miscellaneous category, these are summed to  
671 be modeled as a single emitter in MAES. To identify when the miscellaneous emissions  
672 exceeded expected MAES estimates, the process below was used.

673 Each detected emission was attributed to one of these failure types. Bridger reports  
674 associated equipment for their emission measurements, which were used in the absence of  
675 other information from the cause analysis for these cases. Equipment are not reported by  
676 GHGSat and Insight M, so emissions they report must be assigned a failure type separately.  
677 The cause analysis and aerial imagery were used in these cases to determine the likely source  
678 of the emission and assign a failure type. Uncertainty in this process is reflected through the  
679 probability scores described below.

680 To determine whether the detected emitters exceeded levels consistent with normal  
681 operations, the following process was used (see Figure 4 for an example). The MAES results  
682 from step A (i.e. expected inventory emissions) generated both a probability distribution  
683 function (PDF) and a cumulative distribution function (CDF) for each facility. Each detected  
684 emission event was overlaid on the corresponding facility-specific CDF to determine whether  
685 it fell within the expected range of emissions. If the detected emission was within the modeled  
686 CDF range, it was considered consistent with expected emissions. If it fell outside the modeled  
687 distribution—particularly in the upper tail, like in Figure 4—analysts assigned a MAES  
688 failure type using any operator notes and aerial imagery. In the above step, if there were  
689 questions regarding an emission detection, this was covered in the second operator meeting.

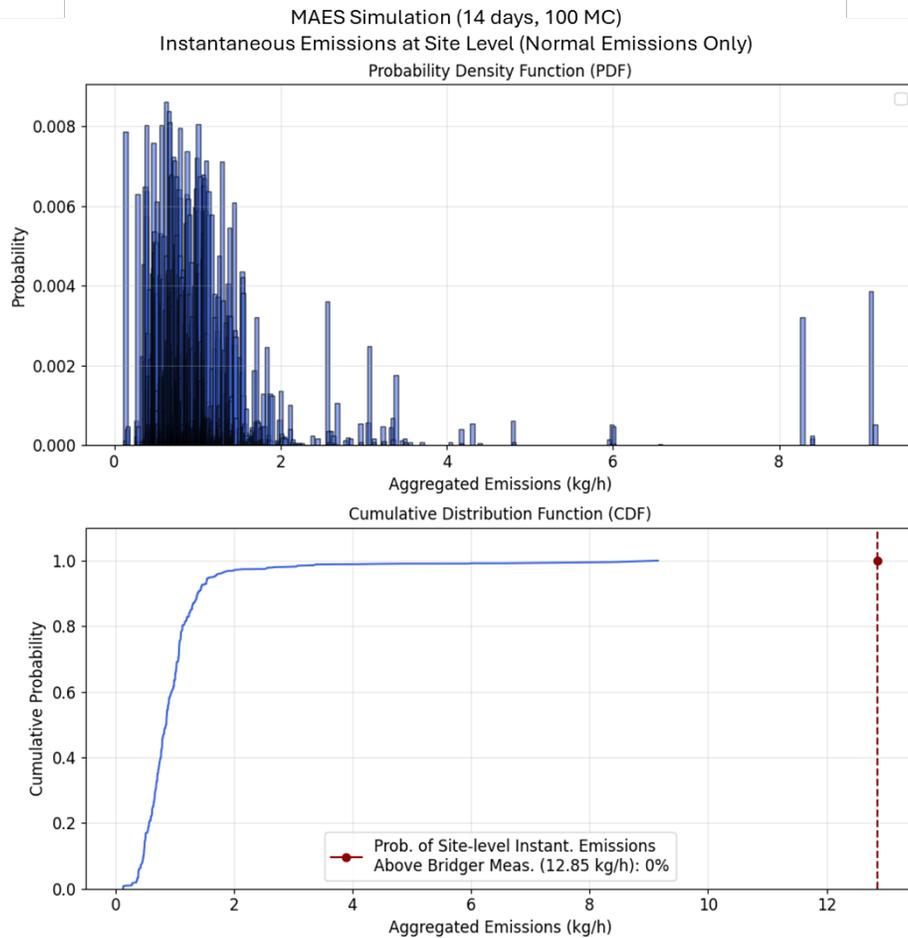


Figure 4: The 1-Hz simulated results for a facility were converted to a probability distribution function (PDF) (top) and cumulative distribution function (CDF) (bottom). This facility was simulated for 14 days, with 100 MC iterations. The aerial estimate is overlaid on the CDF as a red dot. In this example, the emission is unlikely to be due to normal operations, as it falls above the distribution of emissions simulated in MAES.

690 Identification of emission sources comes with uncertainty, as aerial measurements are  
 691 frequently not precise enough to identify a source with absolute certainty. As such, for  
 692 each emission classified into a MAES failure type, a probability was assigned to indicate the  
 693 likelihood that the event represented a failure and the likelihood the emission was from the  
 694 correct location. Analysts reviewed aircraft-provided imagery and evaluated each detection  
 695 based on the following criteria, assigning each a probability score ranging from 0 to 1:

#### 696 LOCATION PROBABILITIES

- 697 • Emission onsite (binary):
  - 698 – 0 = No (emission does not appear to be on facility site).
  - 699 – 1 = Yes (emission is clearly located on the facility site).
- 700 • Plume origin at specific equipment source:

- 701       – 0 = No identifiable concentration near specific source equipment.
- 702       – 0.4 = Diffuse concentration observed, not clearly associated with a specific source.
- 703       – 0.6 = Emission plume is visible but has drifted or is not clearly traceable to a
- 704       specific piece of equipment.
- 705       – 0.8 = Plume appears likely to originate from equipment source, though the source
- 706       may be shared among multiple units or is somewhat ambiguous.
- 707       – 1 = Clear emission concentration from a specific source (e.g., tank, separator,
- 708       compressor).
- 709       • Plume transport quality:
  - 710           – 0 = Poor or no visible transport
  - 711           – 0.4 = Plume is present but poorly defined, with a wide, irregular, or unstable
  - 712           shape. Transport direction is unclear or inconsistent.
  - 713           – 0.6 = Plume is somewhat visible, though still lacking clear definition. Transport
  - 714           direction may be inferred but is uncertain.
  - 715           – 0.8 = Plume is faint or somewhat dispersed, but transport is still reasonably
  - 716           directional and consistent.
  - 717           – 1 = Plume is clearly visible, with a narrow and coherent structure that reflects
  - 718           strong, directional atmospheric transport.

## 719 **FAILURE PROBABILITIES**

- 720       • Classification of failure or normal:
  - 721           – 0 = Normal emissions, falls within the MAES CDF and/or operator noted normal
  - 722           operations.
  - 723           – 0.4 = Outside of MAES CDF, but measurement uncertainty could indicate within
  - 724           CDF.
  - 725           – 0.6 = Emission is outside the MAES CDF, but the operator reported normal
  - 726           operations, or emission is within the CDF, but the operator reported a failure.
  - 727           – 0.8 = Outside of MAES CDF, no operator information to confirm.
  - 728           – 1 = Operator noted failure and outside of MAES CDF.

729 The product  $p$  of these scores is an estimate of the probability that the source is identified  
 730 correctly and is a failure event. An emission identified as a failure type with probability  
 731  $p$  is counted as  $p$  emissions when estimating the frequency of this failure type (details will  
 732 be described in Section 3.2.3). In cases where the source is not confidently identified, the  
 733 observed emissions are not discarded; instead, they are modeled as originating from an  
 734 unknown source. Specifically, if  $p < 1$ , then the remaining probability  $1 - p$  is used as the  
 735 probability the emission is attributed to the miscellaneous emitter category. For example, if  
 736 an emission is attributed to tanks with a probability of  $p = 0.6$ , then the remaining probability  
 737 of 0.4 is assigned to miscellaneous emissions.

738 While the assignment of these probabilities involves some degree of subjectivity, it offers a  
739 more realistic representation of uncertainty compared to treating all detections as fully certain.  
740 This approach acknowledges the inherent variability in observational data and addresses  
741 limitations in confidently attributing emissions to specific sources. In practice, probabilities  
742 were rarely assigned a value of zero, reflecting the presence of at least some supporting  
743 evidence in most cases. Additionally, the classification of emission events as either normal  
744 or indicative of failure further illustrates how the MAES framework integrates with and  
745 depends on information reported in ONGAEIR, as the CDFs used above are from the MAES  
746 inventory model that has been designed to match ONGAEIR. The probabilities determined  
747 in this step are taken into account when estimating the frequency of emissions for use in the  
748 MAES MII model, as described in the following section.

749 It should be noted that this emission classification step was done for the MAES inventory  
750 models using ONGAEIR 2022. Due to time limitations, we could not go back through this  
751 step using the updated MAES inventory model with ONGAEIR 2024.

### 752 **3.2.3 Estimating distributions of emissions from failures**

753 Based on the classification of emissions described above, we estimate a probability of observing  
754 each failure type along with a distribution of the resulting emissions, both used as inputs to  
755 MAES. The use of aircraft measurements to simulate emissions in MAES makes the common  
756 “ergodic assumption” of emissions: that the distribution of emissions observed across many  
757 facility/equipment samples provides an accurate estimate of the emissions expected from a  
758 single facility/piece of equipment over a long period of time.

759 The probability we estimate, called pLeak, is the probability a piece of equipment is  
760 leaking at any given time. This is a useful statistic since it can be estimated from observations,  
761 and MAES simulates these leaks according to a Poisson process that ensures the portion of  
762 time spent in a failing state matches this probability. In previous studies, pLeak for a given  
763 failure type was estimated as the number of times this failure type was observed within a  
764 measurement campaign divided by the total count of equipment observed; the distribution of  
765 emissions from the failure type was approximated by the observed distribution of emissions  
766 (taking into account uncertainties from aerial measurements). Because the present data  
767 comes from six sensors across three different aerial companies, we found it necessary to use a  
768 more detailed process to estimate these probabilities and distributions, so that the different  
769 detection limits were considered. That is, because of Bridger’s lower detection limit relative  
770 to the other aerial companies, we expect Bridger to have a much more accurate estimate of  
771 the frequency of low emission rates, whereas all three companies should be used to estimate  
772 high emission rates.

773 Rather than establish a hard cutoff of an emission rate under which only Bridger’s data  
774 is used, we use the probability of detection curves for the different companies and sensors to  
775 weight the observations appropriately based on emission rate. For a small range of emission  
776 rates, the number of “effective samples” taken by a sensor is the total number of samples  
777 times the probability of detection in this range; the probability of a failure in this range  
778 is then estimated by the number of failures observed (weighted by the probability scores  
779 assigned above) divided by the total number of effective samples across all sensors. From  
780 the estimates of the probabilities in each range of emission rates, pLeak is estimated as the

781 sum of the probabilities and the distribution of emissions is approximated as the normalized  
 782 histogram of numbers of failures in these ranges. The aircraft measurement uncertainties  
 783 described in Section 2.4 are used throughout by replacing each measured emission rate with  
 784 its modeled distribution for the true emission rate. The end result is distributions that rely  
 785 mostly on Bridger at low emission rates and gradually incorporate Insight M and GHGSat  
 786 measurements as the emission rate increases. Details on the method are given in Section A.9  
 787 of the appendix, and the resulting distributions are pictured in Figure 38.

788 Heaters and flares are modeled mechanistically in MAES, so an emission factor is not  
 789 used. Instead, the pLeak calculated for heaters and flares is used in a Markov transition  
 790 matrix that calculates the probability of malfunctioning, as required by MAES (see the  
 791 Supplementary Information of [18]). Because of this difference in modeling, which does not  
 792 require a distribution of emission rates, and because GHGSat and Insight M observed only  
 793 small numbers of heater and flare failures, we simply used Bridger’s detections and sample  
 794 size to estimate pLeak for these equipment types, rather than the method above. That is, in  
 795 these cases, pLeak was computed as the number of failures observed by Bridger (weighted  
 796 by the probabilities assigned above) divided by the number of samples of the equipment  
 797 type taken by Bridger. The remaining equipment types are modeled traditionally in MAES.  
 798 The distribution from the associated failure types are used as emission factors for abnormal  
 799 emissions, which are simulated in the MAES MII model.

800 Table 3 shows the estimated values of pLeak, along with the sample sizes observed  
 801 during the measurement campaign. Equipment counts for each site were obtained primarily  
 802 from ONGAEIR, as described in Section 2.1. In cases where the same site was scanned  
 803 multiple times, the equipment was counted once for each day scanned: reflights of facilities  
 804 were predefined and therefore counted only once per day, even if a facility was captured  
 805 multiple times within a short time span. This approach accounts for the fact that some  
 806 aerial methods have wide scan widths, which can result in multiple detections of the same  
 807 facility within minutes. For the miscellaneous category, one sample was counted for each  
 808 site for each day scanned, as this agrees with the modeling of miscellaneous emissions in  
 809 MAES. While the values of pLeak are dependent on the manual classification of emissions  
 810 described in Section 3.2.2, a sensitivity study showed that errors in the pLeak values produced  
 811 proportionally smaller errors in the final MII results; see Section 5.3.1 for a summary.

Table 3: Equipment samples and estimated values of pLeak. Here equipment has been counted once for each day scanned. For flares and heaters, only Bridger samples were used to compute pLeak: Bridger sampled 10857 flares and 35064 heaters.

	Sample size	pLeak
<b>Compressors</b>	11,015	0.0160
<b>Miscellaneous emissions</b>	32,865	0.0368
<b>Flares</b>	23,941	0.0038
<b>Heaters</b>	118,799	0.0026
<b>Controlled Tanks</b>	74,051	0.0028
<b>Uncontrolled Tanks</b>	26,854	0.0076

### 3.3 Colorado School of Mines Modeling: Measurement Based Inventory Using a Statistical Model

We now pivot to describe a fundamentally different approach to building a Measurement Based Inventory (MBI), developed by the CSM team. Unlike the MAES approach, which uses detailed facility information from ONGAEIR, we now assume no prior knowledge about site emissions and instead base the statistical model on measurement data. At a high level, this approach uses two distributions of facility-level emission rates in Colorado: one fit using aerial emissions estimates, adjusting for the differing detection sensitivities between vendors, and one that represents emission rates below the aerial detection thresholds, which is estimated in a few different ways: one using Continuous Monitoring System (CMS)-derived emissions and two additional approaches based on prior work by Williams (2025) [15] and Sherwin (2024) [17]. Details of how the emissions were derived from CMS data are provided in Section A.3 of the Appendix. We then repeatedly sample from these distributions to generate state-wide emissions estimates on any desired timescale. This work represents an early iteration of our conceptual approach; future research will investigate alternative methodologies and examine several of the assumptions currently being made in more detail.

#### 3.3.1 Distribution modeling

As a first step in our statistical MBI model, we aim to build a facility-level emission rate distribution for oil and gas production sites in Colorado, combining data from all three available vendors. However, we cannot simply fit a distribution to all three datasets combined since each vendor has a different detection sensitivity and multiple vendors flew systems with differing sensitivities, meaning that emission rates that all three vendors are likely to see would be overrepresented in comparison to emission rates that only one or two of the vendors would be sensitive enough to detect. To solve this issue, we draw inspiration from Kunkel et al. [36], who fit an emission rate distribution to data provided by Bridger and Carbon Mapper, taking into account the varying detection sensitivities of the two technologies. A core idea behind their methodology is choosing a distribution matching cutoff (DMC) for each vendor: a facility-level emission rate above which we expect that vendor to detect all emissions, i.e. where probability of detection approaches 100%. The emission rate distribution is then fit only to rates above this DMC for each vendor. In this project, we use 5 kg/hr for anonymized company code L (Company L), 51 kg/hr for anonymized company code H (Company H), and 49 kg/hr for anonymized company code Q (Company Q). Note that while some vendors (specifically GHGSat and Insight M) use multiple sensors which in reality likely have different DMCs, we opt to find DMCs on the vendor level due to the small sample sizes of positive detections, an issue which would be exacerbated when dividing further by sensor. The DMCs for Company H and Company Q were determined by examining how well the distributions of their observed facility-level rates align with those observed by Company L above a range of cutoffs. This method is based on the assumption that all the vendors sample from the same underlying facility-level emission rate distribution, just at different detection sensitivities. If that assumption is met, their observed emission rate distributions should align above an appropriate DMC, in the emission rate regime where both vendors are detecting all occurring emissions. This assumption was tested using two-sample

854 Anderson-Darling tests, which test the null hypothesis that two samples come from different  
 855 distributions. To account for the small sample sizes, permutation-based tests were used, and  
 856 found no significant differences in distribution between facility-level emission rates observed  
 857 by Company L and Company H/Company Q above their respective DMCs ( $p$ -values of 0.26  
 858 and 0.81, respectively, with significance defined as  $p < 0.05$ ). Note that decreasing the DMCs  
 859 does not immediately result in significantly different distributions, and these higher DMCs  
 860 with larger  $p$ -values were chosen as conservative estimates: DMCs are not meant to represent  
 861 detection thresholds, especially since they aggregate together vendor systems flown with  
 862 different sensitivities. Rather, they are intended to provide a cutoff to ensure all emission  
 863 rates used in the distribution-fitting process are being sampled at their true frequency, and  
 864 not impacted by detection sensitivity. Even though a DMC cutoff was applied, the measured  
 865 surveys did capture many emissions below the DMC threshold for all three of the aerial  
 866 vendors. Determining an appropriate facility-level DMC for Company L is more challenging,  
 867 as there is no reference distribution with a lower detection threshold to compare against.  
 868 Instead, we choose 5 kg/hr as a reasonable estimate based on their probability of detection  
 869 curves for equipment-level detections, increasing the cutoff to adjust for our DMC being on  
 870 the facility-level, and the probability of detection curves being on the equipment-level (see  
 871 Section A.8 of the Appendix), and provide analysis on the effects of that choice on the results  
 872 in the form of a sensitivity study, see Figure 6. Note that in future iterations of this work,  
 873 we will investigate more robust methods for selecting DMCs, as well as alternatives for the  
 874 combination of data across vendors more generally.

875  
 876 We use a lognormal distribution to model facility-level emission rates, as it handles  
 877 nonnegative data that is right-tailed, both of which are true of the observed emission rates.  
 878 Note that a more flexible generalized lognormal distribution was also tested, but via Akaike  
 879 information criterion (AIC) and Bayesian information criterion (BIC) testing, the traditional  
 880 lognormal was found to perform better. The lognormal distribution has two parameters,  $b$   
 881 and  $x_0$ , and follows the density

$$p(x; b, x_0) \propto \frac{1}{x} \exp\left(-\frac{(\log_{10}x - x_0)^2}{b^2}\right).$$

882 The parameters are estimated via maximum likelihood estimation, and in order to fit to all  
 883 three vendors' data simultaneously, their datasets are assumed to be independent, and their  
 884 respective log-likelihoods are summed. Note that these log-likelihoods are calculated only  
 885 using emission rates above each vendor's DMC. This fitting process results in estimated  
 886 parameters of a lognormal distribution that represents the relative frequency of emission  
 887 rates above the lowest DMC, in this case Company L's, 5 kg/hr. The resulting distribution  
 888 can be seen in Figure 5, where observed frequencies are shown by colored shapes that differ  
 889 by vendor, and the model is shown with a black line.

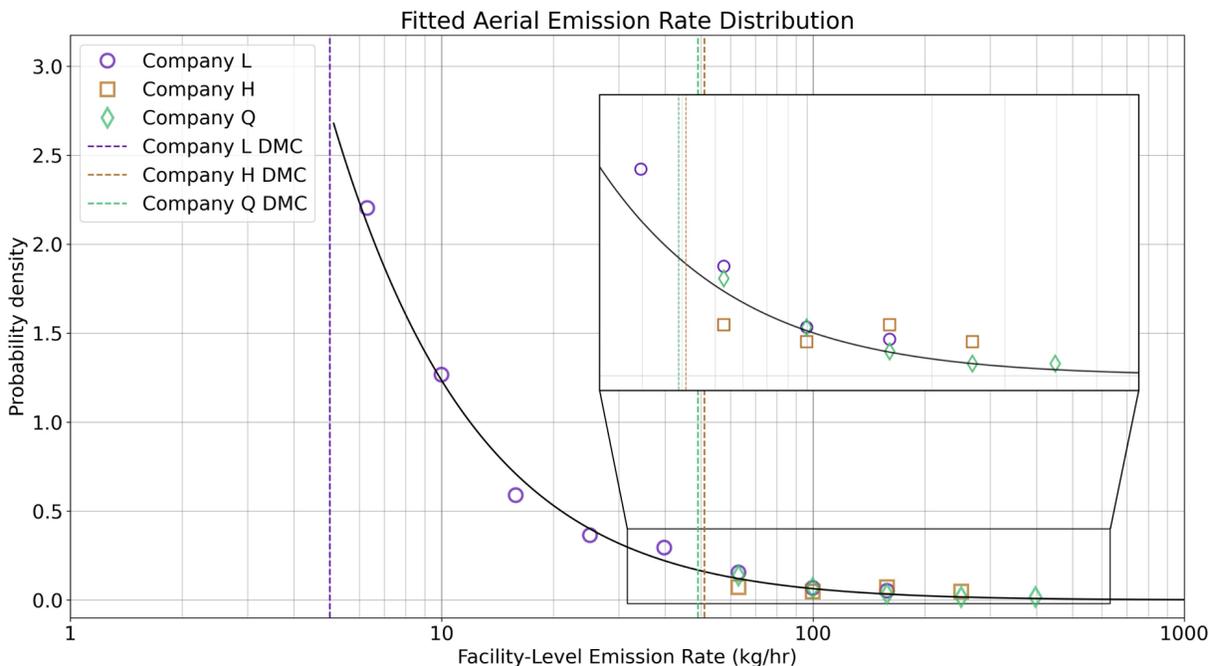


Figure 5: Estimated distribution of facility-level emission rates above 5 kg/hr for all sites in ONGAEIR. The dots for each vendor represent a histogram of the observed emission rates above the selected DMC threshold, plotted as symbols instead of bars for visual clarity. The black line indicates the fitted lognormal density. An inset is shown for the higher rates. Note the logarithmic scale of the horizontal axis.

### 890 3.3.2 Aggregation

891 With an estimated facility-level emission rate distribution, additional steps must be taken to  
 892 arrive at a state-wide emission rate and/or mass estimate. On a high level, our approach  
 893 involves segmenting the time-frame and facilities of interest into a number of “facility-hours”  
 894 (the number of facilities multiplied by the number of hours in that time-frame, e.g. for an  
 895 annualized inventory, 8760 hours), sampling an emission rate for each of these facility-hours,  
 896 and summing the resulting rates to get a total mass estimate, which can then easily be  
 897 converted into a rate if needed. Implicit in this method is the assumption that each emission  
 898 lasts for an hour. However, this does not mean we think that that assumption is necessarily  
 899 reflective of actual emission durations: it is simply a discretization choice, and the method  
 900 is invariant to that choice: using an assumed duration of 1 minute (i.e. sampling 60 times  
 901 the number of rates but dividing by 60 to get the mass emitted by each rate) led to nearly  
 902 identical results, differing slightly only because of the stochasticity of the method. This  
 903 method has another implicit assumption: that emissions are an ergodic process, meaning  
 904 that we can use our distribution estimated from emission rates at many facilities equivalently  
 905 as a distribution for a single facility over time. This is a common assumption in the methane  
 906 emission aggregation literature [37, 36], and will be tested using CMS data in future work.

907 Since our emission rate distribution inferred from the aerial data is only valid down to a  
 908 threshold of 5 kg/hr, there are two additional components we need for this method: a way to

909 estimate the probability of an emission above 5 kg/hr occurring at any given time and a way  
910 to sample emission rates below 5 kg/hr. The first is quite straightforward: we can estimate  
911 this probability simply as

$$\frac{\# \text{ of Company L estimates } > 5 \text{ kg/hr}}{\# \text{ of total Company L estimates, including non-detects}}.$$

912 Since we are treating 5 kg/hr as Company L’s facility-level DMC, the assumption is that any  
913 rate at 5 kg/hr or above will be observed properly, so if that assumption is met, we should  
914 have an unbiased estimate of the desired probability. However, this method also depends on  
915 the ergodic assumption: this determination method assumes that the probability is the same  
916 for a single site over time as it is across multiple sites. The resulting probability is just over 4%.

917

918 A way to sample from below-threshold emission rates is more challenging to obtain. We  
919 consider five methods for below-threshold sampling.

920 1. The first is simply sampling “zeroes” (i.e. each non-detect represented zero emissions  
921 from a given facility) for all rates below 5 kg/hr. This will clearly result in an  
922 underestimate for the total mass/rate, as not all rates below 5 kg/hr are identically  
923 zero, but it serves to provide a lower bound on our estimate.

924 2. The second method is sampling from a uniform distribution between 0 and 5 kg/hr. This  
925 method is almost certainly an overestimate, as the literature indicates that emission  
926 rate distributions are heavily right-skewed, meaning lower emission rates are much  
927 more common than higher emission rates [38]. However, analogous to the method that  
928 samples only zeroes, this is helpful in providing an upper bound on our estimate.

929 3. The third method we propose for below-threshold sampling involves sampling (with  
930 replacement) from rate estimates based on CMS data. Further details about the CMS-  
931 derived emission rates in this study are provided in Section A.3 of the appendix. Note  
932 that we only sample from emission rates not captured by the aerial distribution, i.e.  
933 rates between 0 and 5 kg/hr. This method also has its downsides, specifically that  
934 the CMS data comes from only 5 facilities, all owned by the same operator, all in  
935 the Piceance basin, and all of class PS6, which likely does not generalize well to the  
936 entire state of Colorado. However, given the available data, this CMS-informed method  
937 represents a first estimate for an entirely measurement-based inventory using timely  
938 data from within the study region. Future work will involve investigation into methods  
939 to integrate these CMS-derived emissions distributions more rigorously with the aerial  
940 data, as well as the conduction CMS inference data on more sites to more accurately  
941 capture the below-threshold emissions distribution across Colorado.

942 4. The fourth method samples from the Denver-Julesburg-specific emission rate distribution  
943 from Williams et al. [15]. This emission rate distribution was created by assimilating  
944 many methane measurements from technologies with low detection limits ( $\sim 0.1 - 1.0$   
945 kg/hr) within a probabilistic framework. As with method 3, we only sample from the  $[0,$   
946  $5]$  kg/hr regime of this distribution. Importantly, this distribution includes emissions  
947 from both upstream and midstream facilities. As such, it very likely overestimates

948 emissions from just the production facilities in the DJ basin. However, this bias is  
949 likely mitigated somewhat by the fact that we only sample from the [0, 5] kg/hr regime,  
950 which is a regime more common to production facilities [15]. Nevertheless, emissions  
951 in this range do occur on midstream sites, and these emission likely tend to be larger  
952 than those on production sites, which could bias our estimates high. Furthermore, the  
953 Denver-Julesburg-specific distribution from Williams et al. is informed by methane  
954 measurements across the continental United States; it is specific to the DJ basin only  
955 through facility counts, which are used to extrapolate emissions from the site-level  
956 to the basin-level. This is an another limitation of this data source for below DMC  
957 emissions, but a sensitivity study revealed that any potential biases introduced by this  
958 assumption are minimal [15].

- 959 5. The fifth method samples from one of the Denver-Julesburg-specific emission rate  
960 distribution from Sherwin et al. [17]. Specifically, we use the Carbon Mapper Summer  
961 2021 distribution. This distribution was created by assimilating aerial data from the very-  
962 short-wavelength infrared imaging spectrometer on the Global Airborne Observatory  
963 (GAO) with simulated emissions from the bottom-up simulation framework described in  
964 Rutherford et al. [5] to account for below detection threshold emissions on production  
965 sites and with midstream emissions information from the US Greenhouse Gas Inventory  
966 to account for below detection threshold emissions on midstream sites. As with the  
967 previous methods, we only sample from the [0, 5] kg/hr regime of this distribution.  
968 Because this distribution transitions from the bottom-up simulation tool to the aerial  
969 data at 73.0 kg/hr [17] for production sites, all of our samples from the distribution  
970 come from the bottom-up data sources rather than the Carbon Mapper aerial data. As  
971 with method 4, this distribution includes emissions from both upstream and midstream  
972 facilities. As such, it very likely overestimates emissions from just the production  
973 facilities in the DJ basin. However, as discussed for method 4, this bias is likely  
974 mitigated somewhat by the fact that we only sample from the [0, 5] kg/hr, but could  
975 contribute to the higher emissions estimates from the statistical model.

976 The relationship between below-threshold sampling method, choice of Company L’s DMC,  
977 and estimated total emissions is shown in Figure 6, with Company L DMC on the horizontal  
978 axis and estimated methane emissions on a state-wide annual basis on the vertical axis. We  
979 include the mean annual emissions, in metric tons per year, and 95% confidence intervals (CIs)  
980 for each below-threshold method listed above. Different below-threshold sampling methods  
981 are indicated by different colored lines: sampling from a uniform distribution (a known  
982 overestimate) is indicated by a green line at the top, sampling from a CMS-informed lognormal  
983 is shown with a blue line toward the middle, sampling from a lognormal fit to the Williams  
984 data is shown with an orange line, directly sampling from the Sherwin dataset is shown with  
985 a purple line, and sampling all zeros (a known underestimate) is represented by a red line  
986 at the bottom. The methods and DMC that will be used in results figures are indicated  
987 by a dashed black box. While we do see a dependence of estimated emissions on DMC  
988 for the CMS-informed sampling method, highlighting the need for robust determination of  
989 DMC in future work, it is much less sensitive to the choice of DMC than sampling from a  
990 uniform distribution. The estimated emissions using the Williams and Sherwin datasets to

991 inform below-threshold are very similar and show much less dependency than other methods  
 992 on Company L DMC, indicating that these datasets align better with the aerial data. We  
 993 also see the expected behavior of the three below-threshold sampling methods: the known  
 994 underestimate is lower than our best estimates, while the known overestimate is higher.

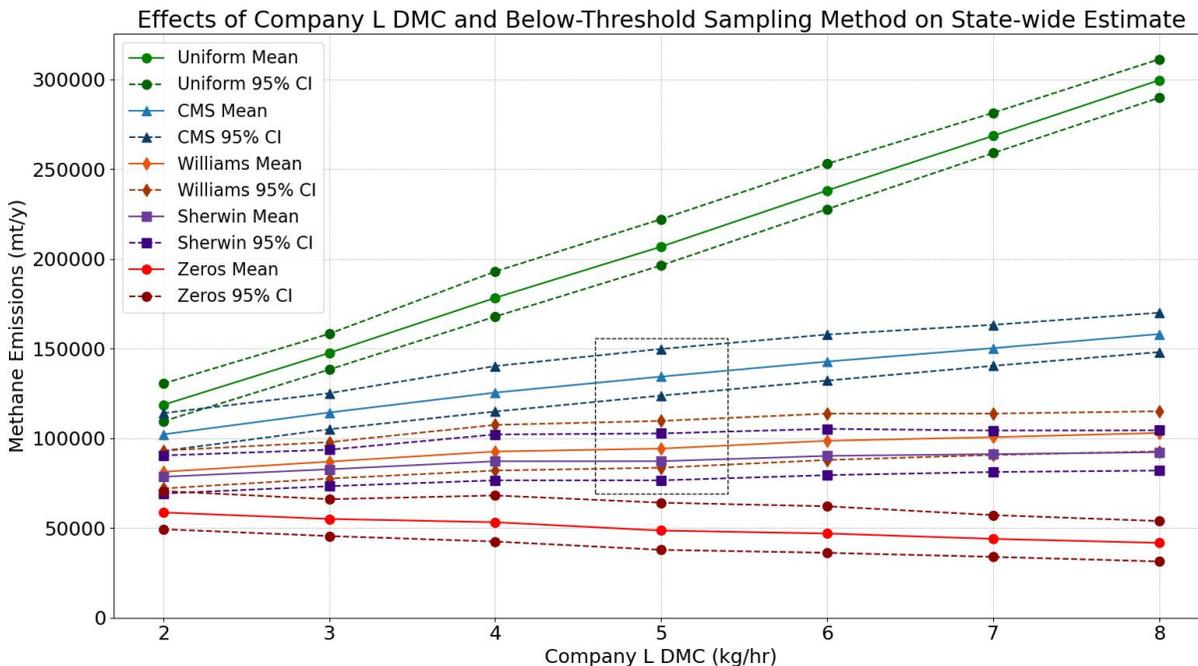


Figure 6: Effects of Company L DMC and below-threshold sampling method on estimated methane emissions for production sites with positive oil or gas production in the state of Colorado. Company L DMC is on the horizontal axis, with estimated methane emissions in kg/hr/facility shown on the vertical axis. Different below-threshold sampling methods are indicated by different colors, and a dashed black box shows the method/DMC combinations that will be shown in results figures.

995 Given our estimated distribution above 5 kg/hr, an estimated probability of observing a  
 996 rate in that regime, and an estimated distribution below 5 kg/hr, we can now aggregate our  
 997 emissions distributions into a state-wide mass estimate using the following algorithm:

---

**Algorithm 1**

---

```
1: Calculate  $n$  as n_facilities  $\times$  n_hours
2: Let  $\hat{p}$  be the estimated probability of observing a rate above 5 kg/hr
3: Let  $\hat{b}, \hat{x}_0$  be the estimated lognormal parameters from the aerial data
4: Let  $\pi(\hat{\theta})$  be the estimated distribution for below-threshold rates
5: Initialize sum = 0
6: for  $i = 1, \dots, n$  do
7:   Draw  $P \sim \text{Bernoulli}(\hat{p})$ 
8:   if  $P = 1$  then
9:     Draw  $X \sim \text{Lognormal}(\hat{b}, \hat{x}_0)$ 
10:    sum = sum +  $X$ 
11:   else
12:     Draw  $X \sim \pi(\hat{\theta})$ 
13:    sum = sum +  $X$ 
14:   end if
15: end for
16: return sum
```

---

998 At the end of the above algorithm, `sum` represents the total estimated emitted methane,  
999 in kg, for `n_facilities` over the course of `n_hours`. Note that `n_facilities` is derived  
1000 from the ONGAEIR 2024 data, excluding facilities that MAES cannot model to ensure the  
1001 MAES and statistical models are aligned, which results in 9,411 facilities. This excludes some  
1002 emitting, non-producing facilities, meaning that these results are not representative of the  
1003 entire state, and as such cannot be directly compared to, for example, satellite emissions  
1004 estimates. Therefore, we also show results using all facilities in ONGAEIR 2024. Also note  
1005 that `n_hours` can be adjusted based on the desired time-frame: for an annualized inventory  
1006 estimate it is set to 8760, the number of hours in a year. Once again, this segmentation  
1007 into hour-long time chunks is a discretization tool rather than a judgment on actual event  
1008 durations, and our method is insensitive to the choice of an hour. To convert the resulting  
1009 mass to a rate, we can simply divide by `n_hours` to achieve an estimated rate in kg/hr, which  
1010 we can also convert to an estimated average facility-level rate by dividing by `n_facilities`.  
1011 To account for uncertainty, we perform this process many different times within a Monte Carlo  
1012 framework. Each time, we resample our aerial rate estimates with replacement to obtain differ-  
1013 ent estimates for the parameters of a lognormal and the probability of observing a rate above  
1014 5 kg/hr. We then run the algorithm on every combination of these estimated parameters and  
1015 probabilities, and the spread of the resulting total estimates gives us an estimate of uncertainty.

1016

1017 Once we have aggregated mass/rate estimates, there is an important final adjustment step.  
1018 Since most of the aerial data was recorded during daytime hours, it captured maintenance  
1019 events at a higher frequency than they occur when scaling to a time-frame that includes nights.  
1020 Since maintenance events tend to be accompanied by higher emissions, simply extrapolating  
1021 rates recorded in the daytime to an entire 24-hours period will result in an overestimation.  
1022 To account for this, we adjust our final rate estimates down according to the results of a 2025  
1023 study by Barkley, et al. [39], which estimated that an extrapolation of daytime emissions to a

1024 longer time-frame results in about a 25% overestimation (with a sensitivity study indicating  
1025 a reasonable range of 15%-35%).

1026

1027 Given enough data, this methodology can easily be used to generate emissions estimates  
1028 for subsets of the state of Colorado. For example, to generate an emissions estimate for  
1029 only the DJ basin, we restrict the aerial data used to rates observed on facilities in the DJ  
1030 basin, and adjust the `n_facilities` input to the algorithm to reflect the number of facilities  
1031 in the DJ. Ideally, we would also subset the below-threshold rate estimates to use only  
1032 those generated within the desired basin, but this is not possible with our current datasets –  
1033 the CMS-derived emission estimates all come from the same basin, and both Williams and  
1034 Sherwin aimed only to estimate distributions in the DJ – so below-threshold distributions  
1035 remain the same for all subsets of Colorado. We can make the exact same adjustments if we  
1036 want an estimate for a specific PS class, restricting our aerial data to facilities of that PS class,  
1037 and updating `n_facilities` to align with the number of facilities classified as the desired PS  
1038 class. Note that this requires enough aerial data to adequately fit a lognormal distribution,  
1039 which is not always the case. Specifically, in this report we fit to three agglomerated basins:  
1040 DJ, Piceance, and Others, and to only two PS classes: PS2 and PS4, as we do not have  
1041 sufficient positive aerial rate estimates for the other classes. Also note that while ONGAEIR  
1042 2024 data are used for facility counts and reference emissions estimates, ONGAEIR 2022 data  
1043 are used for classifying aerial measurements into basins/PS classes, as the intensive matching  
1044 process between the aerial and ONGAEIR datasets was performed before 2024 data were  
1045 available.

## 1046 4 Results and Discussion

1047 This section presents a summary of the data collected in the measurement campaign and the  
1048 results of the two MII processes. A previous version of this report presented results based on  
1049 the 2022 ONGAEIR dataset; the MII model results given here have been updated to the 2024  
1050 ONGAEIR dataset. Additionally, methane emission data from the measurement campaign is  
1051 made publicly available in an anonymized dataset, which lists the detected emissions with  
1052 facility names and locations removed; see Section A.13 of the appendix. This dataset also  
1053 presents results from the operator cause analysis (see Section 3.2.1), including the sources of  
1054 emissions when they were identified.

### 1055 4.1 Overall Campaign Data

1056 Approximately 94% of production facilities that were operating or partially operating in  
1057 the 2022 ONGAEIR dataset were scanned by at least one aerial measurement company.  
1058 The breakdown by PS classification for all considered basins is shown in Figure 7. Refer to  
1059 Section A.1 of the appendix for similar figures for the DJ, Piceance, and other basins. While  
1060 the majority of PS1, PS2, and PS4 facilities were scanned by GHGSat, most PS6 facilities  
1061 were scanned by Insight M. Bridger accounted for the majority of positive emission detections  
1062 across all classes.

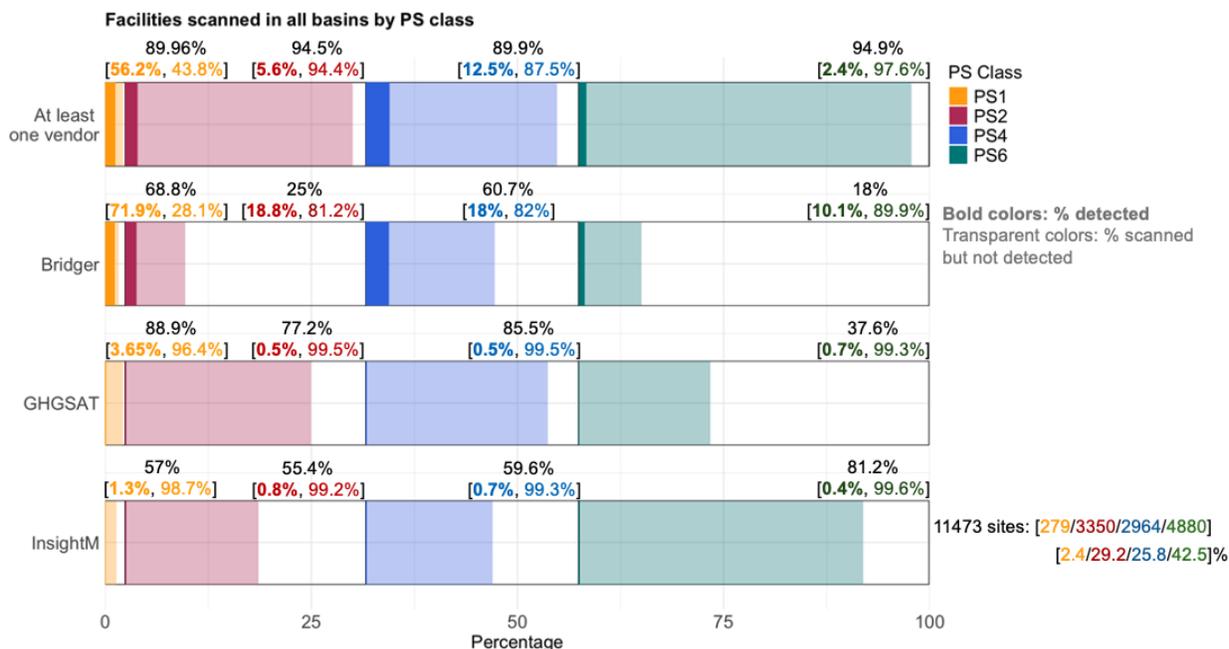


Figure 7: Percentage of facilities in all basins scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1063 Insight M surveyed the largest share of ONGAEIR facilities among the aerial companies,  
 1064 surveying 7,749 sites, representing 68% of all sites in the ONGAEIR dataset. GHGSat  
 1065 scanned about 63% (7,209 sites), while Bridger covered approximately 32% (3,708 sites) of  
 1066 the ONGAEIR facilities. All three companies covered the DJ, Piceance, and other basins.  
 1067 Table 4 indicates the number of total scans broken out by unique facilities and repeat facilities  
 1068 per aerial company.

Aerial Company	Total Scans	Unique Facilities	Repeat Facilities
Bridger	7,043	3,708	1,836
GHGSat	10,915	7,209	3,057
Insight M	15,127	7,749	4,296
Campaign Total	33,085	10,771	7,732

Table 4: Summary of facility scans by aerial company

1069 In total, 2,102 emissions events were detected in the COBE measurement campaigns.  
 1070 Emission events are reported differently across the measurement platforms; we summarize  
 1071 here, and more details are given in Section A.2 of the appendix. For Bridger, emissions  
 1072 are reported at the source level. If multiple emissions are detected from the same source  
 1073 within a single day, they are averaged to generate a single source-level emission rate for that

1074 day. A single facility may have multiple emission sources, and each source is treated as  
 1075 a separate emission event in the dataset. Insight M reports emissions at the facility level.  
 1076 GHGSat primarily reports emissions at the facility level, although in a few cases, multiple  
 1077 clearly distinguishable plumes were detected and reported as separate emission events. In  
 1078 cases where GHGSat or Insight M detected facility-level emissions more than once in a single  
 1079 day, each emission event is retained as a separate entry in the dataset. See Figure 8 for the  
 1080 number of emission events by facility class and aircraft company.

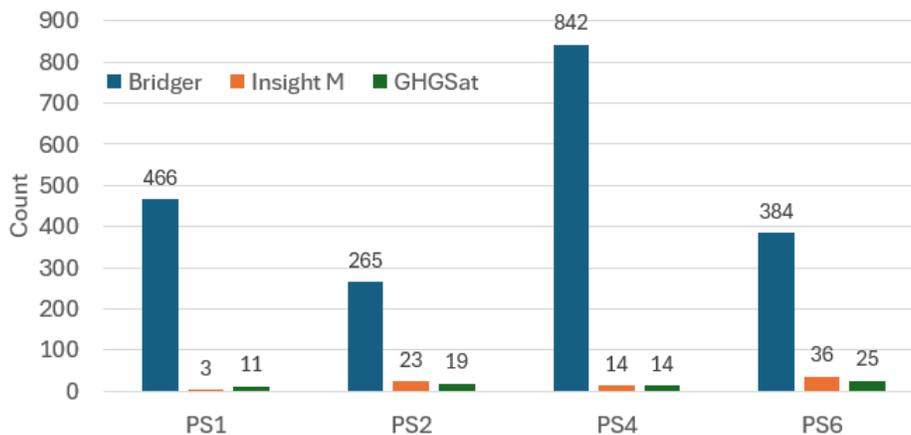


Figure 8: Summary of count of emission detections by PS and aircraft company.

1081 At the facility level, Bridger reported more facilities with positive emissions than the other  
 1082 two companies, which can be explained by Bridger’s lower detection limits. Facility-level  
 1083 detected emission rates varied by company and basin. When scanned by Bridger, 88.6% of  
 1084 surveyed facilities had no emission detected in the DJ basin, 69.1% in the Piceance basin,  
 1085 and 95.3% in other basins. More facilities were reported as having no detected emissions  
 1086 by GHGSat with 99.6% in the DJ, 99.7% in the Piceance basin, and 97.8% in other basins.  
 1087 Most of the aerial measurements conducted by Insight M resulted in no emissions detected,  
 1088 accounting for 99.6% of surveyed facilities in the DJ basin, 99.3% Piceance basin, and 99.4%  
 1089 in other basins. Summary statistics of facility-level detected emission rates in three basins by  
 1090 vendors is shown in Table 5.

## 1091 4.2 Emission Factors

1092 Emission factors incorporating the aerial measurements were developed from the MAES MII  
 1093 results. Emission categories were disaggregated to align with Bridger’s major equipment  
 1094 groups: flares, heaters, compressors, separators, and a “miscellaneous” category. Each  
 1095 emission category encompasses multiple emission sources. For each facility within a given PS  
 1096 class and equipment type, total emissions were aggregated across each unit of that equipment  
 1097 type for each MC iteration. The summed values that were positive were then used to construct  
 1098 the distribution of annual emissions for that facility-equipment-PS combination, giving the  
 1099 equipment group’s emission factor. The distributions for each PS and equipment type are  
 1100 shown in Figure 9 as violin plots, with embedded mini box plots indicating the median and

Table 5: Summary of facility-level detected emission rates measured in kg/hr by aerial measurement company and basin.

Company	Basin	Median	Average	Min	Max	Range
Bridger	DJ	2.13	5.33	0.203	189	188
	Piceance	1.53	3.96	0.135	81.9	81.7
	Other	2.09	5.39	0.203	43.7	43.5
GHGSat	DJ	105	118	34	248	214
	Piceance	24	57.3	10	157	147
	Other	29	46.5	8	285	277
Insight M	DJ	36	113	7	353	346
	Piceance	43	49.4	3	143	140
	Other	17	33	3	114	111

1101 interquartile range. The distributions tend to be heavily skewed to the right. See Table 17 in  
 1102 Section A.11 of the appendix for the mean and quartiles.

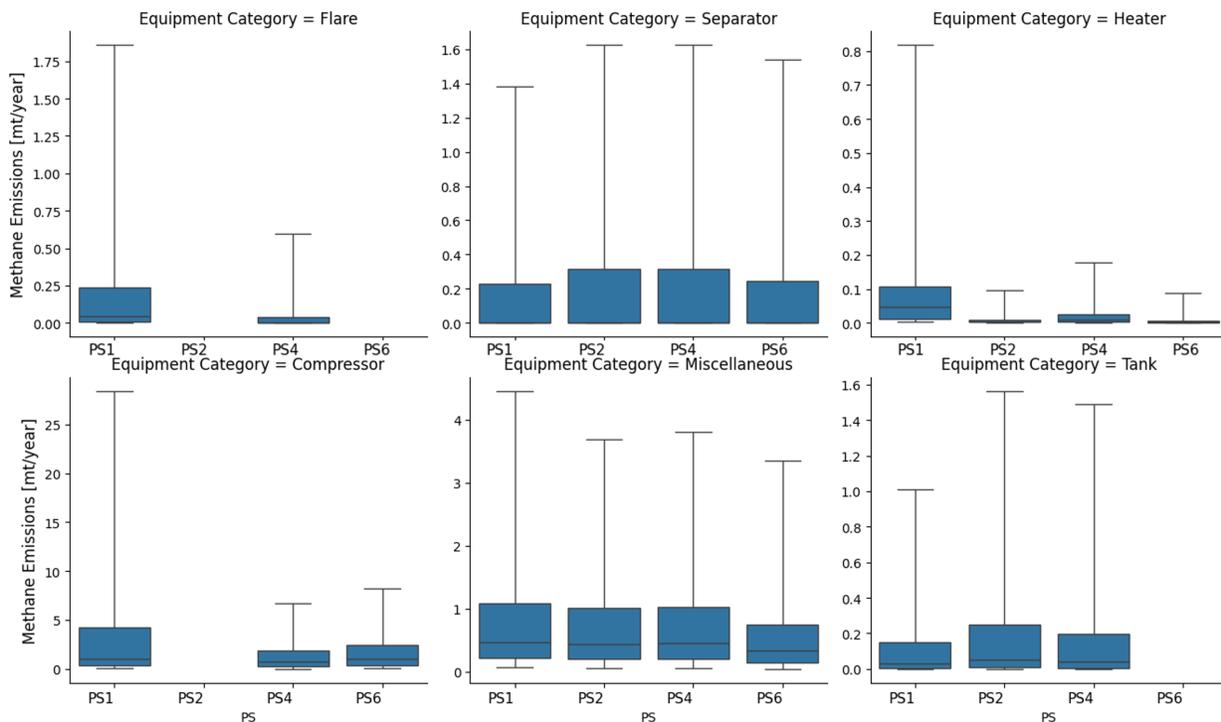


Figure 9: The distributions for each PS and equipment type are shown as box plots.

1103 The emission factor for PS1 compressors is higher compared to other PS classes. This  
 1104 difference can be attributed to the use of gas lift systems within PS1, which involve larger  
 1105 horsepower engines. This category also had the highest number of 4-stroke-lean-burn (4SLB)  
 1106 engines, which are known to emit more than 4-stroke-rich-burn (4SRB) engines: according to  
 1107 AP-42 emission factors, 4SLB engines have an emission factor 5.4 times higher than 4SRB  
 1108 engines [34].

### 1109 **4.3 MAES Model MII Results**

1110 The MAES MII model produces emission estimates informed by aerial measurements, which  
1111 we compare to the MAES inventory model and to ONGAEIR. Emissions data in this section  
1112 are taken from the 2024 ONGAEIR dataset, which became available during the writing of this  
1113 report. A total of 9,411 sites were modeled in MAES, roughly 81% of the 11,681 upstream  
1114 sites reported in ONGAEIR that were operating or partially operating. For discussion of the  
1115 unmodeled sites, see Sections A.15 and A.16 of the appendix. We begin with comparisons  
1116 that exclude maintenance-related emissions, as these are not modeled in MAES. As described  
1117 in Figure 3 and Section 3.2, the first step in the MAES MII process is to compare the  
1118 inventory model to the reported inventory (ONGAEIR, adjusted by removing those emission  
1119 categories not modeled in MAES – see Section 3.2). The MAES inventory model total is  
1120 27,181 mt/y compared to the adjusted ONGAEIR total of 26,415 mt/y (with maintenance  
1121 equipment emissions of 2,339 mt/y excluded). The MAES MII model total is 36,597 mt/y,  
1122 which indicates an increase of 52% from the adjusted ONGAEIR, attributable to failure  
1123 events.

1124 These results are summarized in Figures 10 and 11. The brackets in the figures show the  
1125 95% confidence intervals for the distributions of values across the multiple MC iterations in  
1126 the MAES simulations.

1127 Since MAES does not estimate emissions from maintenance events, to get a total estimate  
1128 for Colorado, the total ONGAEIR emissions from maintenance, 2,339 mt/y, were added  
1129 to the MAES MII. These maintenance-related emissions increase emissions by 9% in the  
1130 ONGAEIR inventory and by 6% in the MAES MII model. Additionally, emissions from  
1131 dehydrators, NR internal combustion engines, and pneumatic pumps were not modeled and  
1132 are added to both the ONGAEIR and MAES model totals. The total MAES MII estimate  
1133 plus ONGAEIR maintenance emissions is 38,936 mt/y. This leads to a state-wide ratio of  
1134 **1.47** when compared to the ONGAEIR total of 26,415 mt/y. When broken down by basin,  
1135 emissions totals due to failure-related events increase by 58% in the DJ Basin, 27% in the  
1136 Piceance Basin, and 53% across all other basins.

1137 The following sections summarize the MAES MII model results by equipment type, basin,  
1138 and PS class. For these more detailed analyses, maintenance events are again excluded to  
1139 provide direct comparisons of the types of emissions simulated by MAES.

#### 1140 **4.3.1 Comparison by equipment**

1141 An important step in the MAES process is to evaluate whether the model accurately represents  
1142 emissions at the equipment level. To do this, emissions from the MAES inventory are  
1143 compared to the adjusted ONGAEIR data, grouped by equipment category. Figure 10  
1144 shows that the MAES inventory and adjusted ONGAEIR agree by equipment categories  
1145 with a few exceptions, discussed below. One of the largest emission sources in both the  
1146 adjusted ONGAEIR and the MAES model is pneumatic controllers. In the MAES model,  
1147 68% of emissions attributed to pneumatic controllers are associated with separator pneumatic  
1148 emissions. The next largest contributors in both the adjusted ONGAEIR and the MAES  
1149 model are fugitive emissions and compressor-related sources.

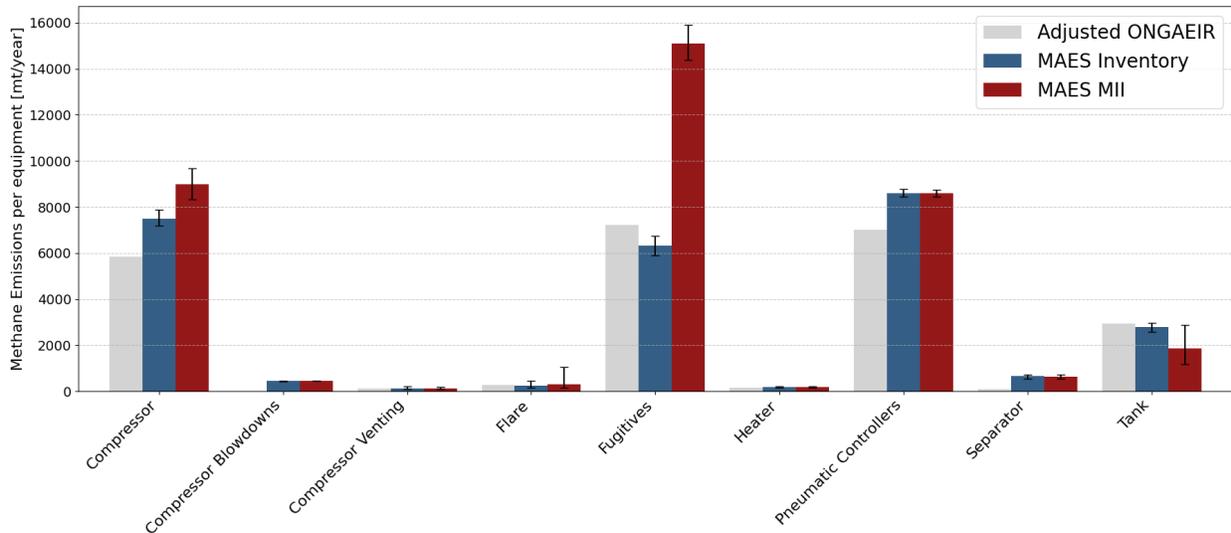


Figure 10: MAES MII and inventory results: state-wide annual emissions by equipment type. Adjusted ONGAEIR and the MAES inventory model are compared to evaluate how MAES models normal emissions, while the MAES MII model shows the increased emissions resulting from incorporating aircraft measurements into the model.

1150 Another difference between ONGAEIR and MAES results relates to compressor emissions.  
 1151 As noted in Section 3, one adjustment was applied to ONGAEIR to enable a consistent  
 1152 comparison: when operators used the Subpart C emission factor for combustion, those values  
 1153 were scaled to the updated Subpart W emission factor, increasing the ONGAEIR estimate  
 1154 by 2,163 mt/y. In addition, the 2024 ONGAEIR reporting requirements did not include  
 1155 crankcase vent emissions, which are incorporated in the MAES model. When comparing  
 1156 ONGAEIR compressor totals to MAES (inventory) combustion and seal-vent estimates, the  
 1157 two agree within 13%.

1158 The fugitive emissions category differs between models: in the inventory-based approach,  
 1159 emissions include all component leaks and other miscellaneous leaks, whereas the MII model  
 1160 additionally incorporates large emitters from the wellpad, which are informed by miscellaneous  
 1161 emitter data derived from aircraft observations. This highlights that the majority of the  
 1162 aircraft observations were from fugitive emissions and they are likely underreported in  
 1163 ONGAEIR.

1164 Tank emissions in MAES inventory were aligned to match ONGAEIR emissions, and in  
 1165 the MAES MII model, tank emissions were informed by aerial emissions. It could be that  
 1166 tank emissions are low and therefore were missed by the aerial methods due to their detection  
 1167 limits. Tank emissions in MAES include contributions from both controlled and uncontrolled  
 1168 tanks, modeled using the traditional emission factor (EF) times activity factor (AF) approach.  
 1169 As previously noted, these EFs were developed based on COBE campaign measurements for  
 1170 emission rates exceeding 2 kg/hr. Separate EFs for controlled and uncontrolled tanks may  
 1171 capture emissions from both routine operations (e.g., tank flashing) and upset conditions  
 1172 (e.g., overpressure events, dump valve releases). Emissions from controlled tanks are likely  
 1173 underestimated, as MAES currently simulates only direct tank venting. In reality, overpressure  
 1174 events may also lead to excess gas being routed to the flare, depending on the volume of gas

1175 released upstream during the upset. This may increase combustion slip from the flare due to  
1176 higher gas throughput. The modeling team is actively working to resolve this limitation.

### 1177 **4.3.2 Results by basin and prototypical site class**

1178 Figure 11 presents the results of the MAES inventory and MII model as stacked bar charts,  
1179 with emissions aggregated by equipment type. These are compared to the ONGAEIR reported  
1180 emissions for each basin and PS, all expressed in metric tons per year. The distinguished  
1181 equipment types from the MAES results include several different emission sources, as follows:

- 1182 • Compressor-related emission sources in the MAES model include: compressor blowdown  
1183 events; blowdown vent leaks; component leaks; pneumatic emissions; rod packing  
1184 emissions from large emitters (included only in the MII model); rod packing venting  
1185 during non-operating depressurized (NOD), non-operating pressurized (NOP), and  
1186 normal operating (OP) conditions; crankcase emissions; and emissions from compressor  
1187 driver exhaust.
- 1188 • Flare emissions are attributed to component leaks, flared gas during malfunction and  
1189 normal operations, and unflared gas.
- 1190 • Heater emissions originate from both operating and malfunctioning heaters.
- 1191 • Fugitive emissions include leaks from miscellaneous equipment, pneumatic emissions  
1192 from miscellaneous sources, and, in the MII model, wellpad large emitters.
- 1193 • Separator emissions consist of component leaks and pneumatic emissions.
- 1194 • Tank emissions include component leaks, pneumatic, tank flash and overpressure venting  
1195 (the latter included only in the MII model).
- 1196 • Wellhead emissions include component leaks and pneumatic emissions at the wellhead.
- 1197 • Other category are emissions that are in ONGAEIR that are not modeled in MAES and  
1198 therefore are added onto the MAES results. This includes emissions from dehydrators,  
1199 NR internal combustion, and pneumatic pumps.

1200 In the ONGAEIR hatched bar in Figure 11, pneumatics are shown as a standalone category.  
1201 In the MAES results, however, pneumatic emissions are incorporated into their respective  
1202 equipment groups (compressors, separators, wellheads, and tanks). Most pneumatic emissions  
1203 in MAES fall within the separators category.

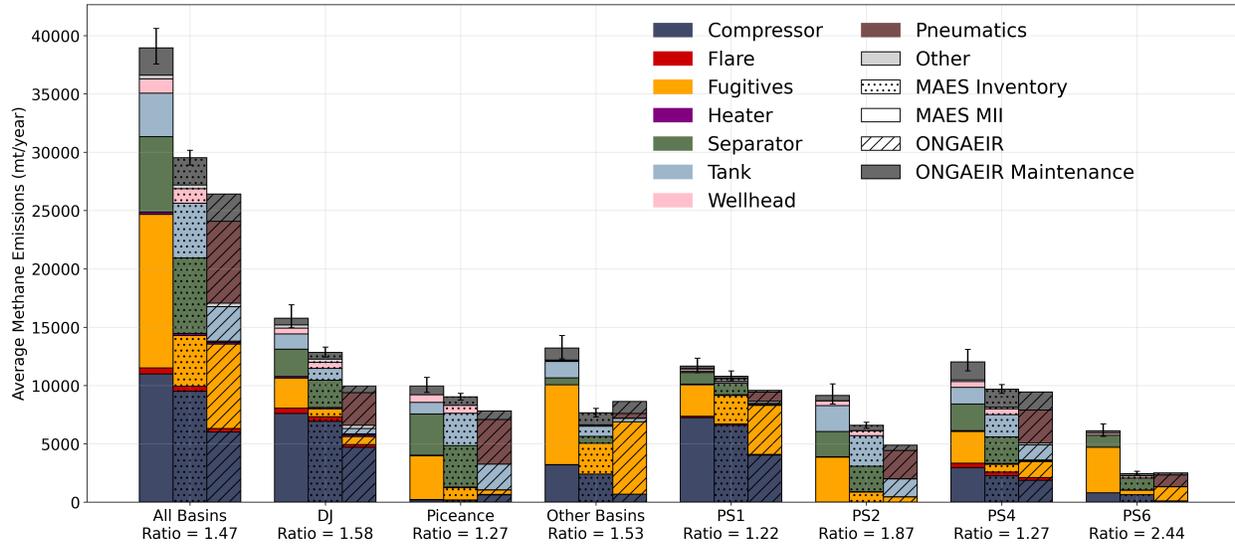


Figure 11: MAES inventory and MII model results by basin and PS compared to reported ONGAEIR values. ONGAEIR (without maintenance) totals are the hatched bars, the MAES inventory (hatched dots), and MII model, all broken out by equipment type. The ONGAEIR maintenance total (dark grey) is added to all estimates. All estimates are shown as annual estimates in metric tons per year.

1204 The ratios between the MAES MII estimates and ONGAEIR totals vary across basins  
 1205 and PS classes, ranging from 1.22 to 2.44. These ratios are calculated by dividing the total  
 1206 MAES MII emissions by the total ONGAEIR emissions for each subset of facilities. As  
 1207 shown in Table 1, the Piceance Basin is composed primarily of PS2 facilities and has the  
 1208 lowest number of PS1 facilities. Only 99 stationary natural gas engines were reported in  
 1209 the Piceance Basin in the 2024 ONGAEIR dataset, likely contributing to the comparatively  
 1210 low emissions from the MAES inventory observed in this basin. In contrast, the DJ Basin  
 1211 contains the highest number of compressors and is predominantly composed of PS4 facilities,  
 1212 leading to higher MAES annual emissions. Statewide, fugitive emissions show the largest  
 1213 increase between ONGAEIR and the MII, increasing by approximately 6,000 mt/y (an 80%  
 1214 increase). This highlights that in ONGAEIR, fugitive emissions are the category that is the  
 1215 most under-reported.

1216 Since MAES simulates duration and rate for each emission, we also summarize the MII  
 1217 model results by emission rate. Figure 12 is a stacked bar graph showing how three ranges of  
 1218 emission rates contributed to the total amount emitted; results are averaged to an hourly  
 1219 emission rate per site. The distribution of rates suggests that emissions in Colorado are  
 1220 dominated by relatively small emission rates. The figure also shows that PS1 sites have the  
 1221 highest average emission rate, which is expected given the use of gas-lift compression. There  
 1222 are fewer than 300 of these sites in the state, so they contribute little to the statewide total.  
 1223 Overall, the figure highlights that the average production facility in Colorado emits very little  
 1224 methane, typically less than 1 kg/h. For a more detailed view of the emissions distributions  
 1225 estimated by MAES, Section A.7 of the appendix shows CDFs of emission rates.

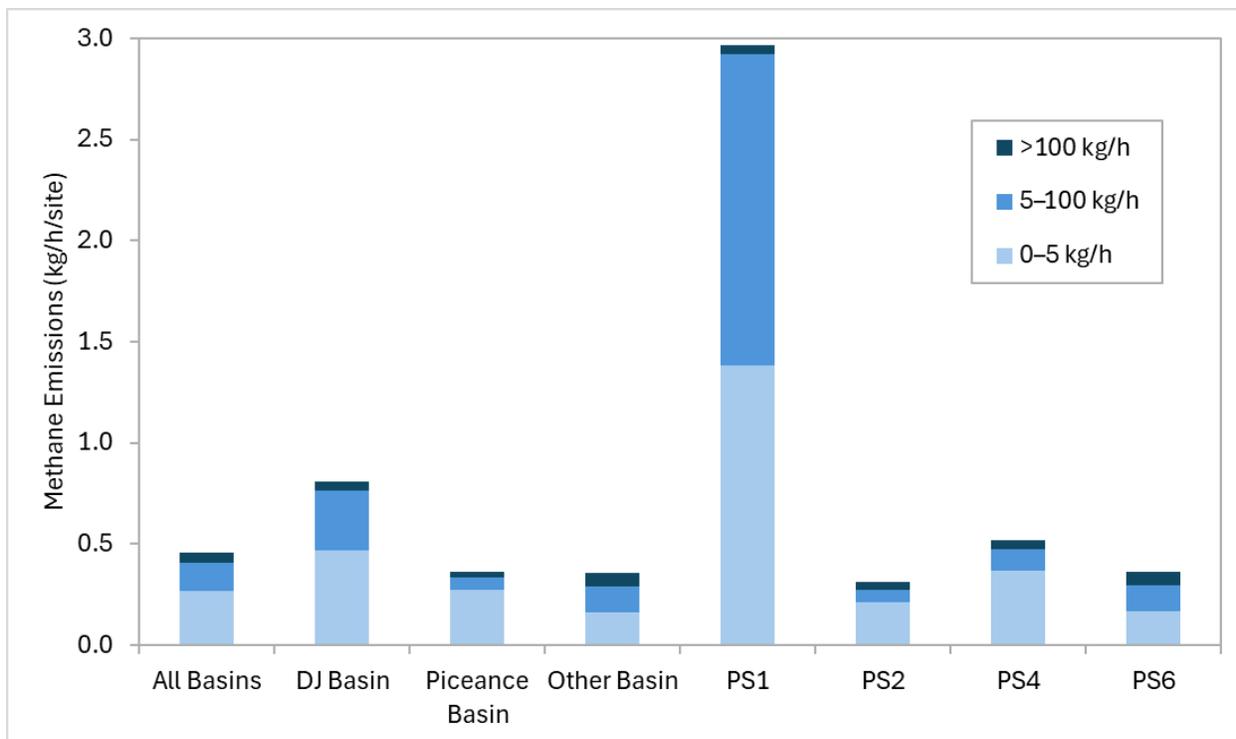


Figure 12: Average site MAES MII model results by basin and PS divided into the contributions from rates above 100 kg/h (dark blue), from rates between 5 and 100 kg/h (blue), and from rates less than 5 kg/h (light blue). The large rates of PS1 are attributed to gas lifts.

#### 1226 4.4 Statistical Model MBI Results

1227 The results of the statistical MBI model yield emissions estimates for the state of Colorado  
 1228 (specifically for upstream facilities in the ONGAEIR database), as well as for certain subsets:  
 1229 facilities in the DJ basin, Piceance basin, and other basins, and facilities classified as PS2  
 1230 and PS4. Note that these results were calculated using ONGAEIR 2024 facility counts and  
 1231 are compared against emissions reported in ONGAEIR 2024, but ONGAEIR 2022 data  
 1232 are used to classify aerial measurements into basins/PS classes. For ease of comparison  
 1233 between subsets, we report estimated emissions in units of kg on a per-facility, per-hour  
 1234 basis. ONGAEIR-reported emissions are also converted into the same units by taking the  
 1235 total amount of methane emissions reported in ONGAEIR (or for the relevant subset of  
 1236 ONGAEIR), converting these to kilograms, normalizing by the number of facilities, and  
 1237 dividing by the number of hours in a year. A comparison of measurement-derived rate  
 1238 estimates with ONGAEIR-reported rate estimates is shown in Figure 13, with estimates  
 1239 provided both on the state level and for the subsets described above. An alternate version is  
 1240 provided in Figure 14 in units of metric tons per year, and on a state/basin level instead of  
 1241 on a facility level, for direct comparison to MAES estimates.

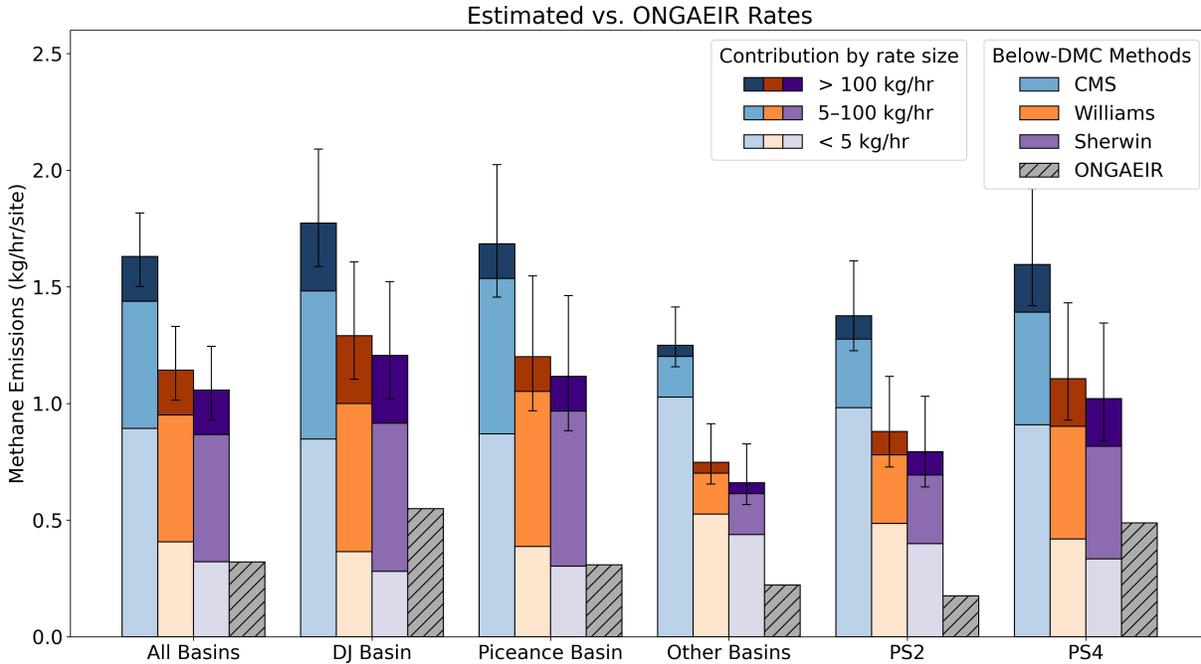


Figure 13: Comparison of measurement-derived rate estimates with those reported in ONGAEIR. Facility counts and ONGAEIR emissions are from ONGAEIR 2024 data, excluding facilities that MAES cannot model. The horizontal axis indicates the subset that the corresponding bars represent, with each subset containing four bars: 3 that represent our estimates using different below-threshold sampling methods (CMS, Williams, and Sherwin, respectively), and one grey hatched bar that represents the ONGAEIR-reported rate. The measurement-derived rates are further divided into the contribution from rates above 100 kg/hr, from rates between 5 and 100 kg/hr, and from rates less than 5 kg/hr. The 95% confidence interval for the measurement-derived rates is represented by a black interval at the top of the measurement-derived rate estimates.

1242 Figure 13 shows that the measurement-derived emissions estimates are consistently higher  
 1243 than those reported in ONGAEIR, with overall ratios of 5.09, 3.57, and 3.30 using the  
 1244 CMS-based, Williams, and Sherwin distributions, respectively, meaning that the average  
 1245 per-facility measurement-derived rate is approximately 3 to 5 times as large as the rate  
 1246 reported in ONGAEIR. These ratios vary across basins, with a range of 3.23 to 5.64 when  
 1247 using a CMS-informed distribution, and a range of 2.19 to 3.90 when using the other two  
 1248 distributions. The ratio differs notably for the two PS classes, with PS2 showing much higher  
 1249 ratios between 4.54 and 7.87, whereas PS4 shows lower ratios between 2.09 and 3.27. This  
 1250 difference in ratios is primarily due to the much lower ONGAEIR-reported rate present in the  
 1251 PS2 class. Note that results for PS1 and PS6 are not shown here as there were not enough  
 1252 positive detections available to reliably model these classes. See Table 6 for ratios for every  
 1253 below-threshold distribution and subset combination.

1254

	CMS	Williams	Sherwin
All Basins	5.09	3.57	3.30
DJ Basin	3.23	2.35	2.19
Piceance Basin	5.46	3.90	3.62
Other Basins	5.64	3.38	2.98
PS2	7.87	5.04	4.54
PS4	3.27	2.27	2.09

Table 6: Ratios between estimated emissions using different below-threshold sampling distributions and ONGAEIR reported emissions for Colorado and subsets of Colorado. For example, 5.09 in the upper left cell of the table indicates that estimated emissions when using CMS-informed rate estimates were 5.09 times higher than ONGAEIR-reported emissions.

1255 Also of note is the distribution of the contributions of different rate magnitudes within the  
1256 measurement-derived rate estimates. We see that across the board, below-threshold rates (i.e.  
1257 below 5 kg/h) contribute a large portion of emissions, although the proportion varies between  
1258 sampling methods, highlighting the importance of developing robust methods for estimating  
1259 the distribution of these below-threshold emissions in future work. We also see that rates  
1260 above 100 kg/hr contribute approximately 1/5 to 1/3 of the emissions for above-threshold  
1261 rates, varying slightly across subsets of Colorado. Tables corresponding to these results can  
1262 be found in the Appendix, Tables 8 through 16: one table per below-threshold sampling  
1263 distribution.

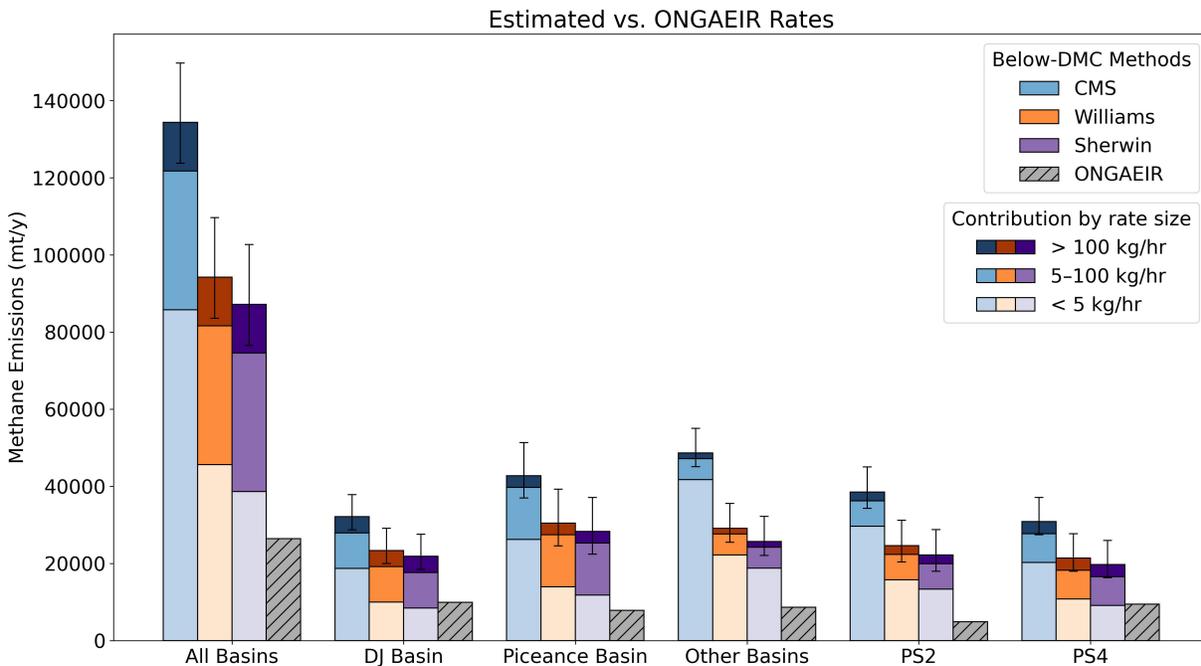


Figure 14: Analogous to Figure 13 but on the state/basin level instead of on the facility level and with vertical axis units of metric tons per year.

1264 Figure 14 shows the same results as Figure 13, but scaled according to the number of sites  
 1265 in each subset. Note that these results are based on a filtered ONGAEIR dataset containing  
 1266 only facilities that can be modeled by MAES, and as such are not representative of the  
 1267 entire state or basins: there exist emitting, non-producing facilities in Colorado that are not  
 1268 captured here. We see that each the Piceance basin contributes more emissions than either  
 1269 of the other two agglomerated basins, with other basins contributing the least, and that the  
 1270 distribution of sizes of rates within these contributions differs notably. For example, the  
 1271 emissions from the DJ and Piceance basins are made up of more rates above 5 kg/hr and  
 1272 above 100 kg/hr compared to those from other basins. Tables corresponding to these results  
 1273 can be found in the Appendix, Tables 11 through 13: one table per below-threshold sampling  
 1274 method.

1275 These results (and those shown in this figure) are in the same units as, and can be directly  
 1276 compared to, those in Figure 11. A version of Figure 14 normalized by natural gas and oil  
 1277 production can be found in Section A.5 of the appendix.

1278 **4.4.1 Results using all ONGAEIR facilities**

1279 Previous figures have used facility counts and reference emissions from the ONGAEIR 2024  
 1280 dataset, excluding facilities that cannot be modeled by MAES. Here, we present results using  
 1281 the full ONGAEIR 2024 dataset. Note that we do not individually model these previously  
 1282 excluded facilities; rather, we increase the facility counts accordingly and add their reported  
 1283 emissions into the ONGAEIR-reported total. Figure 15 shows these results in kg on a per-  
 1284 facility, per-hour basis, while Figure 16 shows them in metric tons per year on a state/basin  
 1285 level.

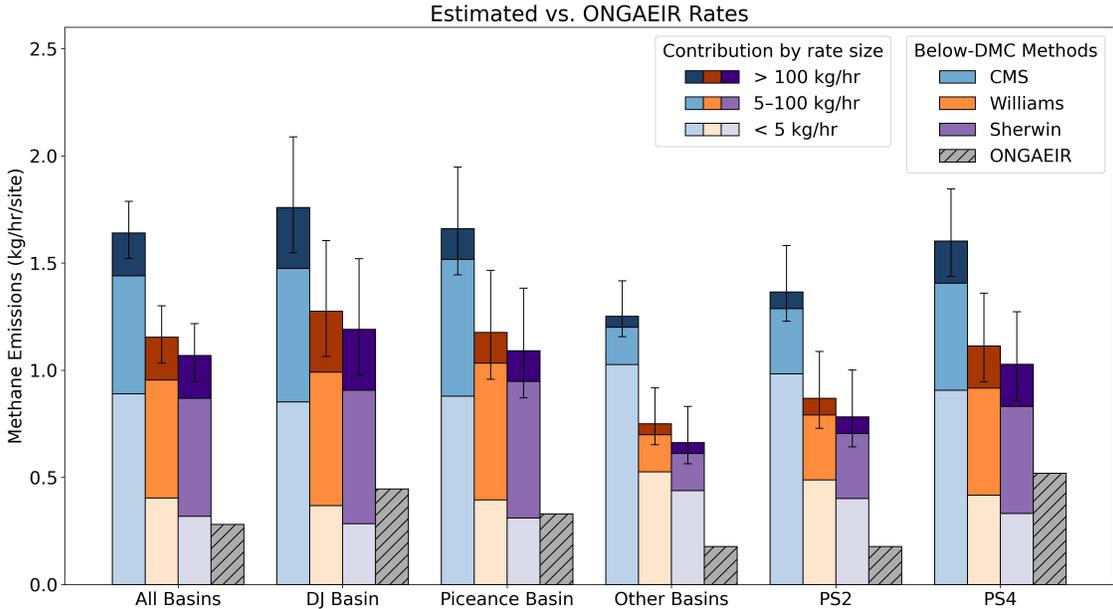


Figure 15: Comparison of measurement-derived facility-level emission rate estimates with those reported in ONGAEIR. Facility counts and ONGAEIR emissions are from the full ONGAEIR 2024 dataset, including facilities that MAES cannot model.

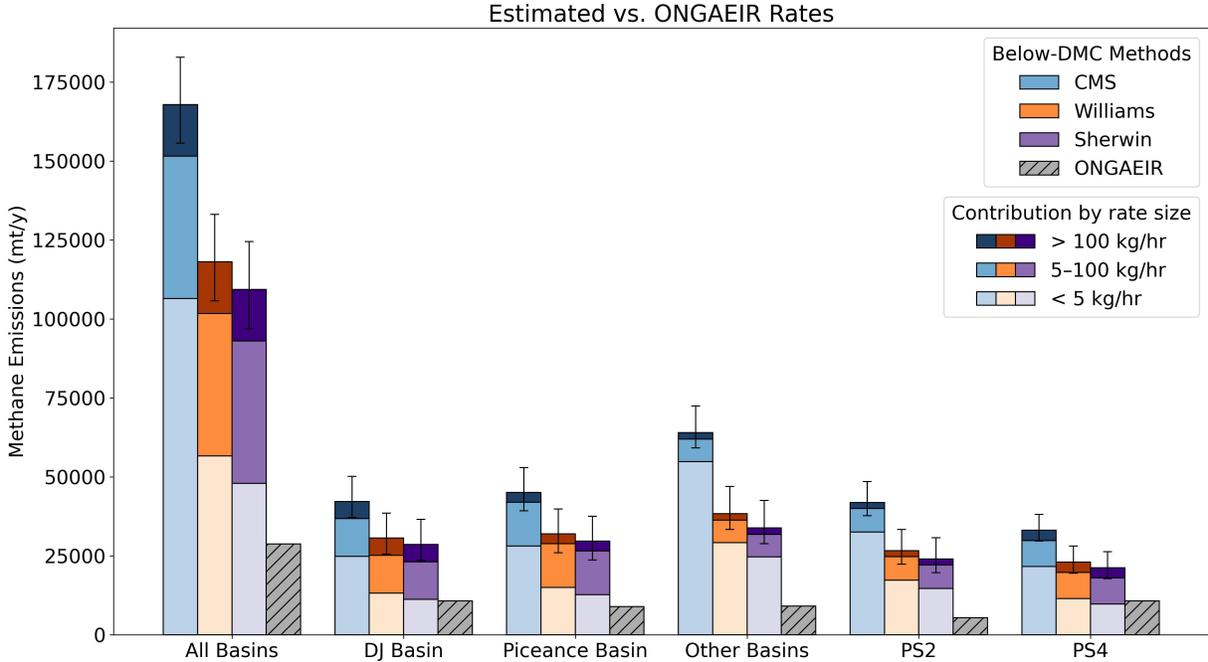


Figure 16: Analogous to Figure 15 but on the state/basin level instead of on the facility level and with vertical axis units of metric tons per year.

1286 Figures 15 and 16 show somewhat similar results to their analogues using only the  
 1287 ONGAEIR facilities that MAES can model, but with some key differences. The total  
 1288 emissions estimates are notably larger in Figure 16 than in Figure 14, since 2,270 more  
 1289 facilities are being modeled. The ratios, shown using all ONGAEIR 2024 data in Table 7, also  
 1290 change notably. Overall ratios increased, indicating that the facilities unable to be modeled  
 1291 by MAES had lower emissions on average. However, this is not the case for all subsets: for  
 1292 example, ratios in the Piceance basin decreased when including all ONGAEIR 2024 facilities,  
 1293 meaning that the facilities excluded from the Piceance had higher emissions than the other  
 1294 facilities in the Piceance. For some other subsets, for example PS2, ratios did not change  
 1295 significantly.

	CMS	Williams	Sherwin
All Basins	5.85	4.11	3.81
DJ Basin	3.94	2.86	2.67
Piceance Basin	5.04	3.57	3.31
Other Basins	7.06	4.23	3.74
PS2	7.70	4.90	4.41
PS4	3.09	2.14	1.98

Table 7: Ratios between estimated emissions using different below-threshold sampling distributions and ONGAEIR reported emissions for Colorado and subsets of Colorado. These ratios use facility counts and reference emissions from the full ONGAEIR 2024 dataset.

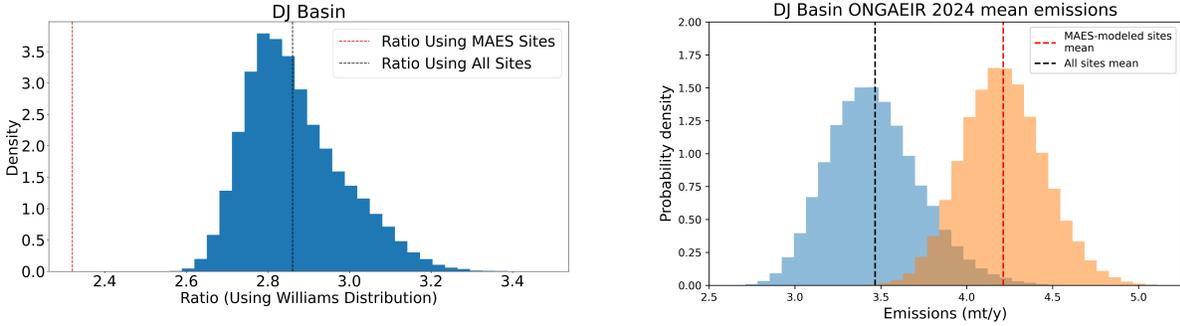
## 4.5 Influence of sites not modeled in MAES

Since MAES was unable to model a proportion of ONGAEIR facilities (due to a lack of information), we perform a comparison between the ONGAEIR-reported emissions from modeled and unmodeled facilities to examine the differences between these sites. Figure 17 shows the results of this comparison for the DJ Basin; figures for other subsets, as well as for all basins, can be found in the Appendix, section A.16.

Figure 17b shows the mean emissions reported in ONGAEIR 2024 of all facilities in the DJ Basin, as well as the mean emissions of those modeled in MAES. The distributions shown are bootstrapped distributions for these means, found by resampling the data 50,000 times. Using the bootstrapped distributions, the probability for the basin mean exceeding the MAES-modeled mean was estimated to be  $p = .022$ . This suggests a significant difference in **reported** emissions, with MAES-modeled sites reporting higher on average.

Figure 17a shows the distribution of ratios between the statistical model's estimated emissions and ONGAEIR's reported emissions for different random subsamples of the DJ Basin. In the DJ, 2,068 out of 2,741 were able to be modeled by MAES. Therefore, an estimate for the DJ Basin is calculated using the statistical model (specifically using the Williams distribution for below-threshold rates) assuming 2,068 sites, and then for each repetition, 2,068 random sites are selected to calculate the ONGAEIR-reported emissions, and a ratio between the two is calculated. The distribution of 50,000 of these ratios is shown in the blue histogram, with the ratio using all 2,741 sites shown as a black dashed line and the ratio using the specific 2,068 sites modeled by MAES shown as a red dashed line. The ratio using the MAES-modeled sites is lower than the ratios from any of the randomly sampled subsets of the same size. This indicates that in terms of the effect on the statistical model's ratio (which is a function of ONGAEIR-reported emissions), the unmodeled sites are significantly different from the sites as a whole in the DJ Basin.

For the MAES model, the effect of the unmodeled sites is less clear. In MAES, reported emissions and modeled emissions are not directly correlated: because MAES relies on mechanistic models to estimate emissions from fluid flows and equipment states, we cannot determine how the differences in reported emissions above would influence modeled emissions. Therefore the effect of the unmodeled sites on the emission ratio produced by MAES cannot be determined, as the effect on the numerator is unknown.



(a) Distribution of statistical MBI ratios for the DJ Basin resulting from random samples of facilities of the same size as the number of facilities modeled by MAES. The ratio using all sites is shown with a dashed black line, and the ratio using the MAES-modeled sites is shown with a dashed red line.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for the DJ basin, shown for both all sites and the subset that were modeled in MAES. The blue distribution is a bootstrapped distribution for the mean for the whole basin, and similarly the orange distribution is for the subset modeled in MAES. The probability for the basin mean exceeding the MAES-modeled mean was estimated to be  $p = .022$ .

Figure 17: Subsampling study results for the DJ Basin.

## 5 Cohesive Analysis and Future Work

1327

1328 COBE’s project design has enabled the development of large-scale, high-quality MIIs. Novel  
 1329 features of the project include the largest dataset of upstream facilities collected via aerial  
 1330 measurements in Colorado, contracting with multiple aerial companies, a blend of participating  
 1331 and non-participating operators, and development of two models that use the same underlying  
 1332 measurement data. This section will take a step back from the detailed methods and results  
 1333 of the report to consider how the project worked as a whole. We will discuss strengths and  
 1334 suggestions for changes and improvements for future campaigns similar in scope conducted  
 1335 by the state or other entities, including opportunities for future work.

### 5.1 Measurements

1336

1337 COBE funded three aerial platforms, Bridger, GHGSat, and Insight M, to conduct the  
 1338 project’s measurements. This represents the first time that multiple aerial imagers were  
 1339 deployed on such a large scale. In lieu of different information, APCD and the project team  
 1340 agreed to provide equal funds to each company. Each company has different business models  
 1341 and flight capabilities per dollar, and as expected each company flew different numbers of  
 1342 unique and repeated facilities (Table 4).

1343 The key differences in technological capabilities with respect to the way the modeling  
 1344 team used the data were detection limits, aerial imagery quality, and total facility coverage  
 1345 per aerial company. As the modeling team used two different modeling approaches (the  
 1346 METEC MAES model and the CSM statistical model), we will break out our discussion for  
 1347 each model, as needed.

- 1348 • **Detection limits:** Bridger had the publicly reported lowest lower detection limit (LDL)  
1349 of the three aerial companies. The majority of emissions detected in the aerial campaigns  
1350 were detected by Bridger (Figure 7), indicating that the majority of emitters in Colorado  
1351 are relatively small. Approximately 93% of the emissions detected by Bridger that were  
1352 categorized into a MAES failure type were below 10 kg/hr, indicating that many upset  
1353 conditions are relatively small emitters.
- 1354 • **Aerial imagery quality & data reporting:** The CSM statistical model did not use  
1355 aerial imagery as no emission classification was used in their methods. The MAES  
1356 model used the aerial imagery extensively for emissions classification purposes, as  
1357 MAES is intended to model emissions at the emitter level with as much specificity as  
1358 possible. The imagery was shared with participating operators to help operators narrow  
1359 down potential emission causes. The METEC team used the imagery to assist with  
1360 further validation of operator notes. Bridger had the highest-quality aerial imagery at  
1361 the time of the aerial campaigns and was most often able to assign emissions down  
1362 to equipment level (only 15% of detections were assigned to an “other” equipment  
1363 category). GHGSat and Insight M did not include equipment localization in their  
1364 detections, although participating operators were able to determine the emitter down  
1365 to the equipment level in some of their cause analyses.
- 1366 • **Total facility coverage:** GHGSat and Insight M were able to scan significantly higher  
1367 numbers of facilities than Bridger. As a result, GHGSat and Insight M were more  
1368 likely to catch large, rare emitters, and this was borne out in the data: Table 5 shows  
1369 that for each scanned region, GHGSat and Insight M consistently saw larger emissions.  
1370 Additionally, GHGSat saw an emission rate of over 3,000 kg/hr on a facility that did  
1371 not report to ONGAEIR (Section A.10).

1372 In addition to these considerations above, a key output of the CSM’s statistical model is  
1373 the prediction that well over half of total emissions in Colorado are from <5 kg/hr emitters.  
1374 There are two competing factors to consider here:

- 1375 • The CMS-derived emissions distribution used was likely not representative of true  
1376 <5 kg/hr emissions rates for Colorado. The CMS dataset was limited in statistical  
1377 representation in number (5 facilities), location (only from one basin), and facility  
1378 representation. To attempt to address this limitation for COBE, the Mines team  
1379 updated their analysis to consider the Williams and Sherwin papers. The results of  
1380 using these two studies led to lower predicted contributions from <5 kg/hr emissions,  
1381 indicating that the original Mines model using CMS-derived rates may be overestimating  
1382 this contribution. In COBE-2, additional CMS data is anticipated to be collected and  
1383 used to derive rate estimates that better represent <5 kg/hr emissions in Colorado  
1384 across site types.
- 1385 • ONGAEIR may be under-estimating (under-reporting) the smallest (< 5 kg/hr) emis-  
1386 sions (Figure 13, 14). The METEC team chose to use ONGAEIR as MAES’s base for  
1387 reported emissions and classified most aerial emission detects that align with reported  
1388 emissions as already within the inventory. This assumption means that the METEC

1389 team may have discarded emissions detections that were not actually reported to  
1390 ONGAEIR. This is a limitation in general of the MAES approach - emissions may be  
1391 mis-classified as being in the inventory if the emission is within the range of expected,  
1392 reported emissions. To this point, COBE-2 will include working on full emission range  
1393 distribution comparisons to determine if there are emission ranges detected via aerial  
1394 that are currently classified as “in the inventory” that may be partially “out of the  
1395 inventory”. This increase in sophistication in analysis can be carried forward into all  
1396 other MII work for all measurement types, including continuous monitors and satellites.

1397 The result of these two factors is that the statistical model’s methods may be over-estimating  
1398 OR under-estimating  $< 5$  kg/hr emissions while the MAES model may be underestimating  
1399 them.

1400 To try to better capture  $< 5$  kg/hr emitters, a future version of the campaign should  
1401 consider including a representative sampling plan of CMS. Many Colorado operators, including  
1402 COBE participants, already deploy monitors at select sites. Due to time constraint within  
1403 COBE, we did not attempt to request data from the majority of these deployed monitors.  
1404 A limitation of requesting data from participating operators is that it would be limited to  
1405 participating operators, as non-participating operators would presumably not be willing to  
1406 share their CMS with the science team. We do not have sufficient evidence as to whether  
1407 limiting additional data collection for the smallest emitters would be skewed when only using  
1408 participating operators, given that the DMCs of all vendors was 5 kg and above. However, it  
1409 is clear that understanding  $< 5$  kg/hr emissions and how they relate to ONGAEIR reporting  
1410 is a critical next step for developing accurate and defensible MIIs.

1411 Additionally, even though 5 kg/hr was applied as the DMC for Company L facility-level  
1412 emissions, the majority of Company L’s detections were  $< 5$  kg/hr, and these measurements  
1413 were over a much larger number of facilities and wider range of facility types. Future  
1414 work is needed to assess the two datasets to each other to gain further insights within the  
1415 measurements already available. This assessment will also include determining if clues exist  
1416 for differences between participating and non-participating operators at the lowest emission  
1417 rates.

1418 Viewing these trade-offs for each aerial company along with supplemental CMS-derived  
1419 emissions rates holistically indicates that the combination of a higher-resolution aerial data  
1420 source (here, Bridger), a lower-resolution aerial data source (here, GHGSat, Insight M), and  
1421 statistically representative CMS-derived emission rates could provide the strongest stack of  
1422 data currently available. Both aerial data sources still have the necessary ability to scan both  
1423 participating and non-participating operators. The higher-resolution aerial data source could  
1424 be an aerial or satellite measurement method: the largest emissions detected by GHGSat and  
1425 Insight M exceeded 100 kg/hr (Table 5), which tends to be within the lower detection limits  
1426 of current satellite technology. There would be greater risk that the near-100 kg/hr detections  
1427 might be missed by satellite, however. Given that the majority of emissions were detected by  
1428 Bridger (Figure 8), the higher-resolution aerial data source is essential in a relatively clean  
1429 location, such as Colorado, where mitigation opportunities lie more within these relatively  
1430 smaller emitters. And the CSM results clearly indicate that more investigation is needed  
1431 to determine the significance of  $< 5$  kg/hr emitters to total emissions within the state of  
1432 Colorado.

## 1433 5.2 Operator Participation

1434 It is important to determine whether non-participating operators “look” like participating  
1435 operators in large studies like COBE in terms of emissions and facility profiles. This  
1436 question is still an open area of research for the COBE modeling team. We developed CDFs  
1437 of participating and non-participating operators, using the combined aerial distribution  
1438 technique described in A.8. Nondetections are included in these distributions at an emission  
1439 rate of 0 kg/hr. Minor differences are noted between the distributions but this is an area of  
1440 additional research that the modeling team will continue to pursue.

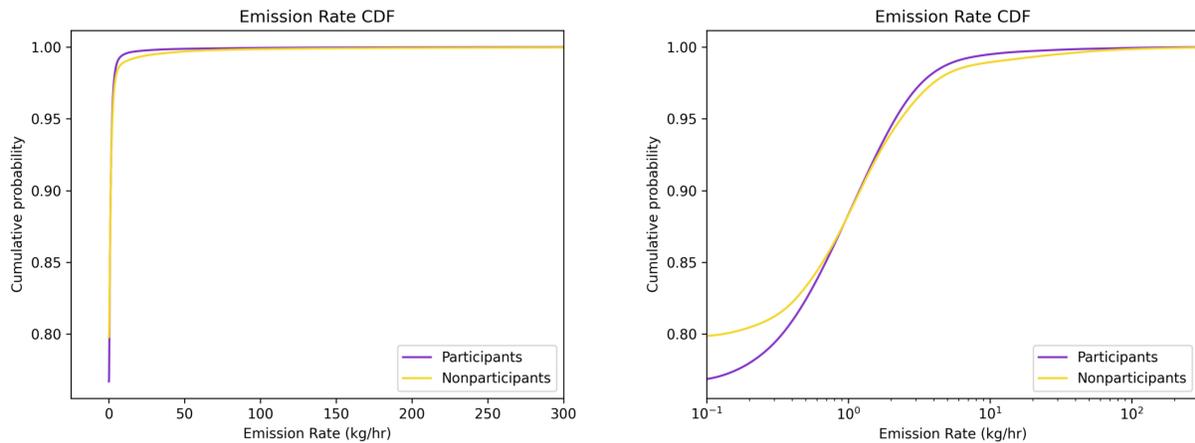


Figure 18: Cumulative distribution functions (CDFs) of participating and non-participating operators. The right plot shows emission rates on a log scale for visual clarity.

## 1441 5.3 Model Limitations

### 1442 5.3.1 MAES

1443 A key limitation of the MAES MII approach is the reliance on inventory data to determine  
1444 facilities’ normal operating conditions, as noted above. The initial MAES inventory model  
1445 assumes emissions reported in the inventory provide a reasonably accurate estimate of the  
1446 emissions from normal conditions, to which unreported emissions will be added. If the  
1447 inventory underestimates normal emissions, as the prevalence of small emission rates in  
1448 the CSM model suggests it might, then the final MAES MII model likely will as well. The  
1449 classification of emissions due to failure types (Section 3.2.2) is also influenced by the inventory,  
1450 since the MAES-simulated emissions against which observed emissions are compared is largely  
1451 based on the inventory. Separately, the detailed facility information required by MAES,  
1452 including equipment types and counts, also depends on the accuracy of the inventory. Some  
1453 of this dependence may be relieved by improving aircraft measurement technologies – for  
1454 instance, using a company like Bridger that can provide estimated facility equipment counts –  
1455 but the inventory data remains an essential part of this method.

1456 In particular, this study relied on the most recent publicly available ONGAEIR inventory  
1457 dataset from 2022 for planning and initial analysis, and only updated results to the 2024

1458 ONGAEIR dataset when it became available. The sampling plan for aerial measurements  
1459 was based on the 2022 dataset, which means that facilities constructed after 2022 were not  
1460 included, and facilities that ceased operation after 2022 were still scanned due to the absence  
1461 of updated facility-level information. The classification of emissions described in Section 3.2.2  
1462 was carried out using MAES inventory models based on 2022 ONGAEIR data; as this is a  
1463 manual process, it was not repeated after the 2024 ONGAEIR data became available due  
1464 to time constraints. Key variables affecting model estimates that are likely to have shifted  
1465 between 2022 and 2024 include oil and gas production volumes, facility equipment counts, and  
1466 equipment operating hours. While the METEC team recognizes that ONGAEIR represents  
1467 the most comprehensive emissions inventory currently available for Colorado, it remains  
1468 subject to reporting gaps and temporal limitations.

1469 A further limitation of the MAES model is its reliance on manual classification of emissions  
1470 into predefined failure types. This process is not automated and requires human interpretation  
1471 of aerial imagery for each detection to assign a probability to the emission source location.  
1472 While this introduces a degree of subjectivity, it ensured a consistent and standardized  
1473 approach was applied across all measurement solutions. This classification process then  
1474 influences the pLeak value and may affect the extent to which each traditionally modeled  
1475 emission source is impacted. Furthermore, in the current implementation, MAES uses these  
1476 pLeak inputs as fixed values without accounting for uncertainty, thereby not accounting for  
1477 some of the variability that would be expected at an actual site. A sensitivity study was  
1478 conducted on the pLeak value using the MII results based on the 2022 ONGAEIR data. It  
1479 was found that multiplying pLeak values by .5 and by 2 resulted in a 24% decrease and  
1480 a 26% increase respectively to the final MAES MII model total emissions (maintenance  
1481 excluded). Multiplying pLeak values by .1 and 10 resulted in a 36% decrease and a 77%  
1482 increase respectively.

1483 Additional limitations of the MAES model include the exclusion of pre-production and  
1484 maintenance-related emissions, as well as an incomplete representation of controlled tanks.  
1485 While MAES estimates direct tank emissions, it does not account for excess gas routed to the  
1486 flare during overpressure events. The modeling team is actively working on these limitations,  
1487 and the development of MAES continues as separate work by METEC.

### 1488 **5.3.2 Statistical model**

1489 The statistical model does not currently account for frequency and duration. Instead,  
1490 emissions are collapsed into a single point in time, and the ergodic assumption is used to  
1491 translate these emissions into a distribution over time. However, despite the frequent use  
1492 of the ergodic assumption in methane emissions literature, more investigation is needed to  
1493 verify how well this assumption is satisfied in this context.

1494 Another key limitation of the statistical model comes from the estimation of a below-  
1495 threshold distribution. Currently, the estimates of this distribution come either from pre-  
1496 existing literature that aims to characterize the DJ basin rather than the entire state, or  
1497 from using CMS-derived inference from only 5 facilities, all owned by the same operator  
1498 and all in the Piceance Basin. Not having had the opportunity to conduct further testing  
1499 of any such assumption, it would be ludicrous to assume that rates on these sites are  
1500 representative of the entire state. Regardless, these methods are currently the best estimates

1501 of emissions below Company L's DMC of 5 kg/hr available for this study without relying on  
1502 a bottom-up inventory or an emission simulation tool. This limitation could be addressed  
1503 in the future with more by conducting more CMS-derived inference on a larger number of  
1504 facilities across different operators and basins, as discussed above. The lack of a robust  
1505 method for estimating Company L's DMC is another limitation of this model, although a  
1506 sensitivity analysis showed only a minor dependency on this DMC when sampling from either  
1507 a CMS-informed distribution or those from the literature for below-threshold rates.

### 1508 **5.3.3 Comparison and directions for future work**

1509 It is the METEC and CSM science team's opinion that the most important next step is  
1510 to determine why the two models have such different results. As an initial direction, when  
1511 comparing the two models, the <5 kg/hr emissions stand out as a key discrepancy. As  
1512 discussed above, the MAES MII approach relies on current inventory activity data, which  
1513 may be inaccurate, to estimate emissions in this range. On the other hand, the statistical  
1514 MBI approach estimates these emissions based either on a limited data source, the small  
1515 sample of CMS-derived rates, or preexisting distributions with their own limitations. More  
1516 comprehensive data on this range of emission rates will improve both approaches and help  
1517 reduce the uncertainty in future MIIs. In particular, producing representative CMS-derived  
1518 rate estimates as part of future measurement campaigns will greatly improve data on <5  
1519 kg/hr emissions. A challenge will lie in understanding how these smallest emissions compare  
1520 to ONGAEIR reporting, as the smallest emissions will often overlap in size with the reported  
1521 emissions.

1522 For future work, there are opportunities to continue adjusting the two models to move  
1523 closer to consensus. MAES has significant value in being able to predict source-level emissions,  
1524 rather than facility-level, and can also be used for other direct MII reporting needs, such as  
1525 the Oil and Gas Methane Partnership (OGMP2.0) voluntary reporting program. In future  
1526 iterations of this work, working to additionally inform MAES in the <5 kg/h category may  
1527 bring the two models into closer agreement. However, MAES is limited by its inputs and  
1528 modules: if a process is not correctly modeled or is missing in MAES, it will lead to incorrect  
1529 or missing emissions estimates. Since MAES relies on ONGAEIR for the inputs, when key  
1530 facility information is missing from ONGAEIR, MAES cannot model these sites. The team  
1531 is working with CDPHE to improve future iterations of ONGAEIR so all facility information  
1532 is available.

1533 The CSM statistical model alternatively considers all available measurement data but  
1534 assumes that the measurement data is statistically representative and ergodic. It also relied  
1535 on a highly limited data set of CMS-derived rates for emissions below 5 kg/hr. Future  
1536 iterations must take into account a better representative sample of CMS-derived rates, given  
1537 that well over half of predicted total emissions from the statistical model are <5 kg/hr.

1538 METEC and CSM will continue to collaborate in the COBE-2 project to develop peer-  
1539 reviewed papers that will be published and communicated to the CDPHE APCD team for  
1540 dissemination. As appropriate, the science team will likely issue an update to this report  
1541 noting any major findings or updates to results.

## 6 Summary

The 2024-2025 COBE project was contracted between CDPHE's APCD and CSU's METEC to develop estimates of total emissions and ratios between these estimates and reported emissions (via ONGAEIR) to assist with the 2026 Colorado GHG Intensity Verification Rule. COBE was intended to obtain aerial emission detections for the entire state to develop MIIs. Working with Bridger, GHGSat, and Insight M, the COBE science team (METEC and CSM) obtained over 30,000 individual scans of facilities from aerial overflights. These scans detected approximately 2,000 emissions from upstream facilities that report to the Colorado ONGAEIR, spanning from < 1 kg/hr to upwards of 350 kg/hr (Table 5). METEC and CSM developed independent models, each with strengths and limitations, to determine total emissions and ratios of total emissions to reported emissions. The two models made key different assumptions about incorporating the measurement data, and came up with different sets of state-wide emissions totals and ratios: between 87,210 and 134,352 mt/y and ratios of 3.30 to 5.09 for the statistical model (when filtered down to sites in ONGAEIR modeled by MAES) vs 38,936 mt/y and a ratio of 1.47 for MAES. When including all ONGAEIR facilities, the statistical model estimates emissions between 109,384 and 167,848 mt/y and ratios of 3.81 to 5.85. The ratios developed in this study are specific to the ONGAEIR data and should not be interpreted as methane ratios related to total production in Colorado. This report is an update to the originally submitted report on June 30, 2025. The updates are focused on the model results and include:

- The contribution of various emission rates to the MAES model total, showing the importance of small emissions
- Additional methods for estimating emissions below aerial threshold in the CSM model

The modeling teams will continue to collaborate in the recently funded COBE-2 project to determine specific causes for the discrepancies in model results. Additionally, COBE-2 will develop recommended default factors for 2027 and will continue to work with operator participants. These findings will be communicated regularly to the APCD team through peer-reviewed journal articles.

## 7 Project Team Contributions

COBE had two primary funded project teams: the METEC and CSM modeling team, and the aerial measurement companies, Bridger, GHGSat, and Insight M.

METEC was the overall project lead (PI: Hodshire) and was responsible for overall direction, project management, and execution of all deliverables for CDPHE's APCD. They also led flight planning with each aerial company and led all participating operator engagement.

METEC and CSM each developed separate models to estimate total emissions and ratios of modeled to reported emissions and collaborated closely on data sharing and additional methodological and results discussions.

The aerial teams each provided measurements and participated in the following roles:

- 1580 • **Bridger** participated in emission data collection for the Piceance, DJ, and other basins  
1581 within the COBE project, as well as assisted in site selection and sample planning  
1582 for its aerial measurement campaigns. Bridger provided a preliminary unpublished  
1583 quantification error (QE) model and advised the COBE team on best practices for  
1584 implementing the QE model. Bridger did not participate in total emissions estimation  
1585 model development or integration of measurement data and models into total emissions  
1586 estimates.
- 1587 • **GHGSat** participated in emission data collection for the Piceance, DJ, and other  
1588 basins within the COBE project, as well as assisted in site selection and sample planning  
1589 for its aerial measurement campaigns. GHGSat did not participate in total emissions  
1590 estimation model development or integration of measurement data and models into  
1591 total emissions estimates.
- 1592 • **Insight M** participated in emission data collection for the Piceance, DJ, and other  
1593 basins within the COBE project, as well as assisted in site selection and sample planning  
1594 for its aerial measurement campaigns. Insight M did not participate in total emissions  
1595 estimation model development or integration of measurement data and models into  
1596 total emissions estimates.

## 1597 **8 Funding**

1598 Funding for COBE was provided by the Colorado Department of Public Health and Environ-  
1599 ment Agreement #2024\*3364.

## 1600 **9 Competing Interests**

1601 The authors of this report have no competing interests to declare.

## References

- 1602
- 1603 [1] “Oil and Natural Gas Annual Emission Inventory Reporting | Colorado Department of  
1604 Public Health and Environment.” <https://cdphe.colorado.gov/ongaeir>.
- 1605 [2] “Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-2022,” Tech. Rep. EPA  
1606 430R-24004, Environmental Protection Agency, 2024.
- 1607 [3] R. A. Alvarez, S. W. Pacala, J. J. Winebrake, W. L. Chameides, and S. P. Hamburg,  
1608 “Greater focus needed on methane leakage from natural gas infrastructure,” Proceedings  
1609 of the National Academy of Sciences, vol. 109, pp. 6435–6440, Apr. 2012.
- 1610 [4] D. Zavala-Araiza, D. R. Lyon, R. A. Alvarez, K. J. Davis, R. Harriss, S. C. Herndon,  
1611 A. Karion, E. A. Kort, B. K. Lamb, X. Lan, A. J. Marchese, S. W. Pacala, A. L. Robinson,  
1612 P. B. Shepson, C. Sweeney, R. Talbot, A. Townsend-Small, T. I. Yacovitch, D. J. Zimmerle,  
1613 and S. P. Hamburg, “Reconciling divergent estimates of oil and gas methane emissions,”  
1614 Proceedings of the National Academy of Sciences, vol. 112, pp. 15597–15602, Dec. 2015.
- 1615 [5] J. S. Rutherford, E. D. Sherwin, A. P. Ravikumar, G. A. Heath, J. Englander, D. Cooley,  
1616 D. Lyon, M. Omara, Q. Langfitt, and A. R. Brandt, “Closing the methane gap in US  
1617 oil and natural gas production emissions inventories,” Nature Communications, vol. 12,  
1618 p. 4715, Aug. 2021.
- 1619 [6] G. Pétron, A. Karion, C. Sweeney, B. R. Miller, S. A. Montzka, G. J. Frost, M. Trainer,  
1620 P. Tans, A. Andrews, J. Kofler, D. Helmig, D. Guenther, E. Dlugokencky, P. Lang,  
1621 T. Newberger, S. Wolter, B. Hall, P. Novelli, A. Brewer, S. Conley, M. Hardesty,  
1622 R. Banta, A. White, D. Noone, D. Wolfe, and R. Schnell, “A new look at methane  
1623 and nonmethane hydrocarbon emissions from oil and natural gas operations in the  
1624 Colorado Denver-Julesburg Basin,” Journal of Geophysical Research: Atmospheres,  
1625 vol. 119, pp. 6836–6852, June 2014.
- 1626 [7] S. N. Riddick, M. Mbua, A. Anand, E. Kiplimo, A. Santos, A. Upreti, and D. J. Zimmerle,  
1627 “Estimating Total Methane Emissions from the Denver-Julesburg Basin Using Bottom-Up  
1628 Approaches,” Gases, vol. 4, pp. 236–252, Aug. 2024.
- 1629 [8] “Colorado Greenhouse Gas Intensity Verification Rule,” July 2023.
- 1630 [9] M. R. Johnson, D. R. Tyner, and A. J. Szekeres, “Blinded evaluation of airborne methane  
1631 source detection using Bridger Photonics LiDAR,” Remote Sensing of Environment,  
1632 vol. 259, p. 112418, June 2021.
- 1633 [10] “Insight M Methane Emissions Quantification Methodology,” white paper, Insight M,  
1634 Apr. 2024.
- 1635 [11] Insight M, “Alternative test method (matm-004) for aerial methane detection using  
1636 LeakSurveyor™,” tech. rep., U.S. Environmental Protection Agency, 2025.
- 1637 [12] Insight M, “Insight M: Methane emissions monitoring.” <https://www.insightm.com>,  
1638 2024. Accessed: 2025-06-09.

- 1639 [13] C. A. McLinden, D. Griffin, Z. Davis, C. Hempel, J. Smith, C. Sioris, R. Nassar, O. Moeini,  
1640 E. Legault-Ouellet, and A. Malo, “An Independent Evaluation of GHGSat Methane  
1641 Emissions: Performance Assessment,” Journal of Geophysical Research: Atmospheres,  
1642 vol. 129, p. e2023JD039906, Aug. 2024.
- 1643 [14] GHGSat, “GHGSat: Greenhouse gas emissions monitoring.” [https://www.ghgsat.com/  
1644 en/](https://www.ghgsat.com/en/), 2025. Accessed: 2025-06-09.
- 1645 [15] J. P. Williams, M. Omara, A. Himmelberger, D. Zavala-Araiza, K. MacKay, J. Benmergui,  
1646 M. Sargent, S. C. Wofsy, S. P. Hamburg, and R. Gautam, “Small emission sources in  
1647 aggregate disproportionately account for a large majority of total methane emissions from  
1648 the US oil and gas sector,” Atmospheric Chemistry and Physics, vol. 25, pp. 1513–1532,  
1649 Feb. 2025.
- 1650 [16] W. S. Daniels, J. L. Wang, A. P. Ravikumar, M. Harrison, S. A. Roman-White, F. C.  
1651 George, and D. M. Hammerling, “Toward Multiscale Measurement-Informed Methane  
1652 Inventories: Reconciling Bottom-Up Site-Level Inventories with Top-Down Measurements  
1653 Using Continuous Monitoring Systems,” Environmental Science & Technology, vol. 57,  
1654 pp. 11823–11833, Aug. 2023.
- 1655 [17] E. D. Sherwin, J. S. Rutherford, Z. Zhang, Y. Chen, E. B. Wetherley, P. V. Yakovlev,  
1656 E. S. F. Berman, B. B. Jones, D. H. Cusworth, A. K. Thorpe, A. K. Ayasse, R. M.  
1657 Duren, and A. R. Brandt, “US oil and gas system emissions from nearly one million  
1658 aerial site measurements,” Nature, vol. 627, pp. 328–334, Mar. 2024.
- 1659 [18] W. Mollé, D. Zimmerle, A. Santos, and A. Hodshire, “Using Prototypical Oil and  
1660 Gas Sites to Model Methane Emissions in Colorado’s Denver-Julesburg Basin Using a  
1661 Mechanistic Emission Estimation Tool,” ACS ES&T Air, vol. 2, pp. 723–735, May 2025.
- 1662 [19] A. Santos, W. Mollé, J. Duggan, A. Hodshire, P. Vora, and D. Zimmerle, “Using  
1663 Measurement-Informed Inventory to Assess Emissions in the Denver-Julesburg Basin,”  
1664 Dec. 2024.
- 1665 [20] D. Zimmerle, S. Dileep, and C. Quinn, “Unaddressed Uncertainties When Scaling  
1666 Regional Aircraft Emission Surveys to Basin Emission Estimates,” Environmental Science  
1667 & Technology, vol. 58, pp. 6575–6585, Apr. 2024.
- 1668 [21] D. J. Varon, D. J. Jacob, J. McKeever, D. Jervis, B. O. A. Durak, Y. Xia, and Y. Huang,  
1669 “Quantifying methane point sources from fine-scale satellite observations of atmospheric  
1670 methane plumes,” Atmospheric Measurement Techniques, vol. 11, pp. 5673–5686, Oct.  
1671 2018.
- 1672 [22] Bridger Photonics, “Performance of Gas Mapping LiDAR™ for quantification of very  
1673 high methane emission rates,” technical report, Bridger Photonics, 2021. Single-blind  
1674 controlled-release study; available as PDF from Bridger Photonics website.
- 1675 [23] M. J. Thorpe, A. Kreitinger, D. T. Altamura, C. D. Dudiak, B. M. Conrad, D. R. Tyner,  
1676 M. R. Johnson, J. K. Bresseur, P. A. Roos, W. M. Kunkel, A. Carre-Burritt, J. Abate,

- 1677 T. Price, D. Yaralian, B. Kennedy, E. Newton, E. Rodriguez, O. I. Elfar, and D. J.  
1678 Zimmerle, “Deployment-invariant probability of detection characterization for aerial  
1679 LiDAR methane detection,” Remote Sensing of Environment, vol. 315, p. 114435, 2024.
- 1680 [24] U.S. Environmental Protection Agency, “Approval of GHGSat’s alternative test method  
1681 for airborne methane detection technology (MATM-007),” EPA Approval Letter /  
1682 Alternative Test Method MATM-007, U.S. EPA Office of Air Quality Planning and  
1683 Standards, Washington, DC, Feb. 2025.
- 1684 [25] S. H. El Abbadi, Z. Chen, P. M. Burdeau, J. S. Rutherford, Y. Chen, Z. Zhang,  
1685 E. D. Sherwin, and A. R. Brandt, “Technological Maturity of Aircraft-Based Methane  
1686 Sensing for Greenhouse Gas Mitigation,” Environmental Science & Technology, vol. 58,  
1687 pp. 9591–9600, June 2024.
- 1688 [26] S. El Abbadi, Z. Chen, P. Burdeau, J. Rutherford, Y. Chen, Z. Zhang, E. Sherwin, and  
1689 A. Brandt, “Comprehensive evaluation of aircraft-based methane sensing for greenhouse  
1690 gas mitigation,” preprint, Engineering, June 2023.
- 1691 [27] E. D. Sherwin, Y. Chen, A. P. Ravikumar, and A. R. Brandt, “Single-blind test of airplane-  
1692 based hyperspectral methane detection via controlled releases,” Elementa: Science of  
1693 the Anthropocene, vol. 9, p. 00063, Mar. 2021.
- 1694 [28] D. J. Varon, J. McKeever, D. Jervis, J. D. Maasackers, S. Pandey, S. Houweling, I. Aben,  
1695 T. Scarpelli, and D. J. Jacob, “Satellite Discovery of Anomalous Large Methane Point  
1696 Sources From Oil/Gas Production,” Geophysical Research Letters, vol. 46, pp. 13507–  
1697 13516, Nov. 2019.
- 1698 [29] C. Bell, J. Rutherford, A. Brandt, E. Sherwin, T. Vaughn, and D. Zimmerle, “Single-  
1699 blind determination of methane detection limits and quantification accuracy using  
1700 aircraft-based LiDAR,” Elementa: Science of the Anthropocene, vol. 10, p. 00080, Nov.  
1701 2022.
- 1702 [30] D. Zimmerle, G. Duggan, T. Vaughn, C. Bell, C. Lute, K. Bennett, Y. Kimura, F. J.  
1703 Cardoso-Saldaña, and D. T. Allen, “Modeling air emissions from complex facilities  
1704 at detailed temporal and spatial resolution: The Methane Emission Estimation Tool  
1705 (MEET),” Science of The Total Environment, vol. 824, p. 153653, June 2022.
- 1706 [31] P. Vora, A. Hodshire, G. P. Duggan, and D. Zimmerle, “Use of mechanistic modeling to  
1707 improve failure mode representation in oil and gas emission studies.” In progress, 2025.
- 1708 [32] D. Zimmerle, T. Vaughn, B. Luck, T. Lauderdale, K. Keen, M. Harrison, A. Marchese,  
1709 L. Williams, and D. Allen, “Methane Emissions from Gathering Compressor Stations in  
1710 the U.S.,” Environmental Science & Technology, vol. 54, pp. 7552–7561, June 2020.
- 1711 [33] D. T. Allen, A. P. Pacsi, D. W. Sullivan, D. Zavala-Araiza, M. Harrison, K. Keen, M. P.  
1712 Fraser, A. Daniel Hill, R. F. Sawyer, and J. H. Seinfeld, “Methane emissions from process  
1713 equipment at natural gas production sites in the united states: Pneumatic controllers,”  
1714 Environmental science & technology, vol. 49, no. 1, pp. 633–640, 2015.

- 1715 [34] T. L. Vaughn, B. Luck, L. Williams, A. J. Marchese, and D. Zimmerle, “Methane Exhaust  
1716 Measurements at Gathering Compressor Stations in the United States,” Environmental  
1717 Science & Technology, vol. 55, pp. 1190–1196, Jan. 2021.
- 1718 [35] J. A. Brown and A. Hodshire, “Colorado Ongoing Basin Emissions Study (COBE)  
1719 anonymized final data set of emissions measurements,” Aug. 2025.
- 1720 [36] W. M. Kunkel, A. E. Carre-Burritt, G. S. Aivazian, N. C. Snow, J. T. Harris, T. S. Mueller,  
1721 P. A. Roos, and M. J. Thorpe, “Extension of Methane Emission Rate Distribution for  
1722 Permian Basin Oil and Gas Production Infrastructure by Aerial LiDAR,” Environmental  
1723 Science & Technology, p. acs.est.3c00229, Aug. 2023.
- 1724 [37] K. J. Biener, A. M. Gorchov Negron, E. A. Kort, A. K. Ayasse, Y. Chen, J.-P. MacLean,  
1725 and J. McKeever, “Temporal variation and persistence of methane emissions from shallow  
1726 water oil and gas production in the gulf of mexico,” Environmental Science & Technology,  
1727 vol. 58, p. 4948–4956, Mar 2024.
- 1728 [38] A. R. Brandt, G. A. Heath, and D. Cooley, “Methane leaks from natural gas systems follow  
1729 extreme distributions,” Environmental Science & Technology, vol. 50, p. 12512–12520,  
1730 Oct 2016.
- 1731 [39] Z. R. Barkley, K. J. Davis, N. L. Miles, and S. J. Richardson, “Examining daily temporal  
1732 characteristics of oil and gas methane emissions in the delaware basin using continuous  
1733 tower observations,” Journal of Geophysical Research: Atmospheres, vol. 130, Mar 2025.
- 1734 [40] Bridger Photonics, “Gas Mapping LiDAR™ for aerial methane detection.” [https://](https://www.bridgerphotonics.com/gas-mapping-lidar-for-aerial-methane-detection)  
1735 [www.bridgerphotonics.com/gas-mapping-lidar-for-aerial-methane-detection](https://www.bridgerphotonics.com/gas-mapping-lidar-for-aerial-methane-detection),  
1736 2025. Accessed: 2025-06-09.
- 1737 [41] W. S. Daniels, D. W. Nychka, and D. M. Hammerling, “A Bayesian hierarchical model  
1738 for methane emission source apportionment,” June 2025. arXiv:2506.03395 [stat].
- 1739 [42] W. S. Daniels, M. Jia, and D. M. Hammerling, “Estimating Methane Emission Durations  
1740 Using Continuous Monitoring Systems,” Environmental Science & Technology Letters,  
1741 vol. 11, pp. 1187–1192, Nov. 2024. Publisher: American Chemical Society.

1742 **A Appendix**

1743 **A.1 Facilities Scanned in Basins by PS Class**

1744 Approximately 91.4% of the facilities in the DJ basin that are included in 2022 ONGAEIR  
 1745 were scanned by at least one aerial vendor. The breakdown by PS classification is shown in  
 1746 Figure 19. GHGSat scanned the majority of the facilities in each PS class in the DJ basin.  
 1747 Most of the positive detections were reported by Bridger.

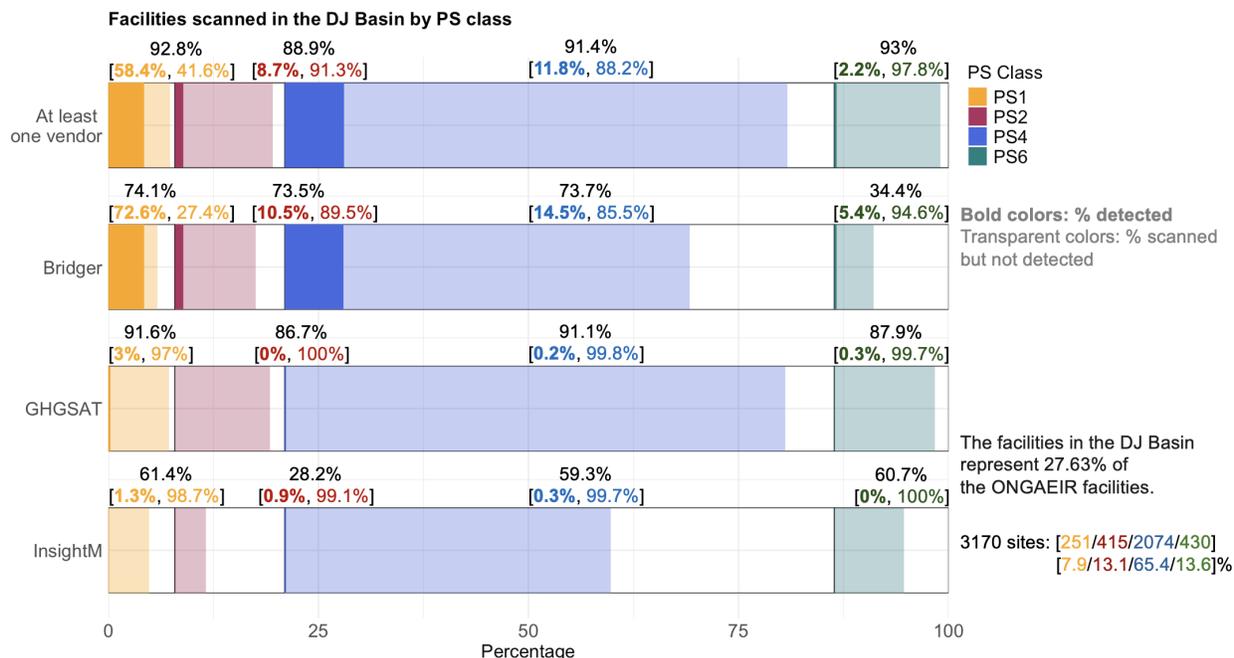


Figure 19: Percentage of facilities in the DJ basin scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1748 Approximately 96.8% of the facilities in the Piceance basin that are included in 2022  
 1749 ONGAEIR were scanned by at least one aerial vendor. The breakdown by PS classification is  
 1750 shown in Figure 20. Similarly to the DJ basin, GHGSat scanned the majority of the facilities  
 1751 in each PS class in the Piceance basin as well. Most of the positive detections were reported  
 1752 by Bridger.

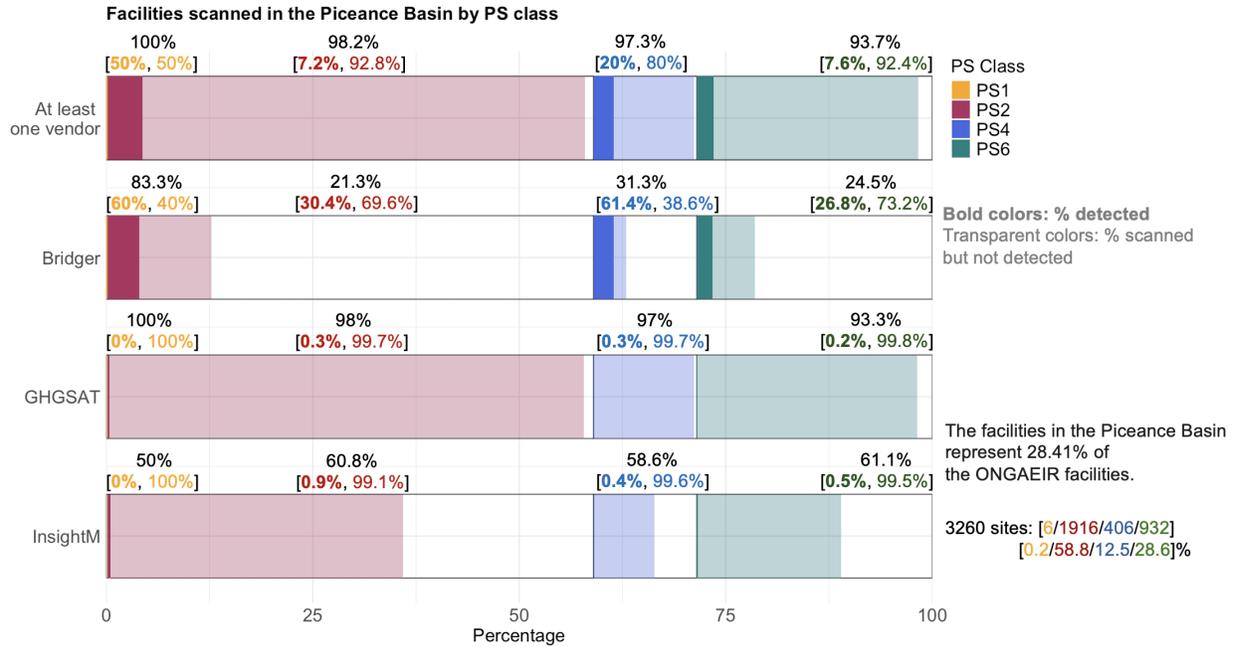


Figure 20: Percentage of facilities in the Piceance basin scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

1753        Approximately 92.4% of the facilities in the other basins that are included in 2022  
 1754        ONGAEIR were scanned by at least one aerial vendor. The breakdown by PS classification  
 1755        is shown in Figure 21. Insight M scanned the majority of the facilities in PS2, PS4, and PS6  
 1756        classes in other basins. Bridger scanned the least number of facilities in the other basins, not  
 1757        capturing any of PS1. Most of the positive detections on PS4 and PS6 facilities were reported  
 1758        by Bridger, while more facilities of class PS1 and PS2 had positive emissions according to  
 1759        GHGSat reports.

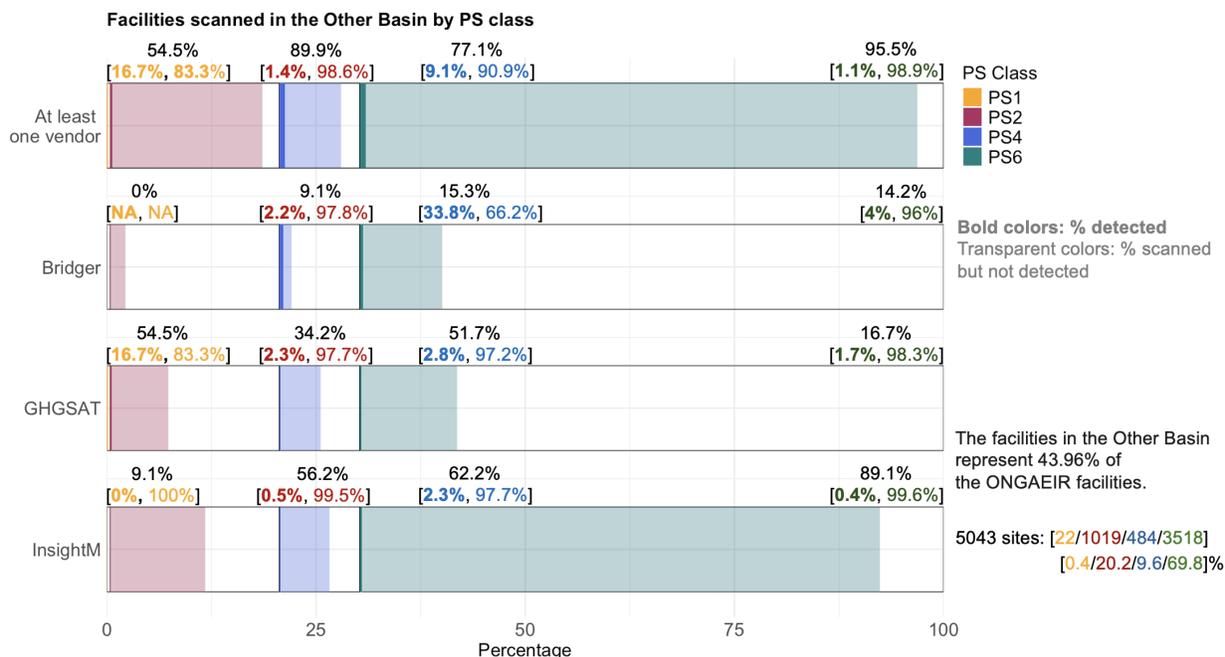


Figure 21: Percentage of facilities in other basins scanned by at least one vendor (top row) and by each vendor (subsequent rows). The percentage in black indicates the overall proportion of facilities scanned within each PS class. The bold percentage in parentheses represents the share of scanned facilities where emissions were detected, while the regular-font percentage shows the share of scanned facilities with no detected emissions. Percent colors correspond to the associated PS classes.

## 1760 A.2 Details on Aerial Measurement Technologies

### 1761 A.2.1 Bridger

1762 Bridger Photonics (Bridger) specializes in aerial methane detection and quantification using  
 1763 its proprietary Gas Mapping Light Detection and Ranging (LiDAR) (GML) technology [40].  
 1764 GML is a high-resolution, aircraft-mounted remote sensing technology that scans facilities  
 1765 to produce a fine-scale (2 m resolution [36]) grid of methane observations. Gas Mapping  
 1766 LiDAR uses laser spectroscopy lidar measurements of the methane absorption line at 1651  
 1767 nm to determine the methane concentration between the sensor and the objects on the  
 1768 ground illuminated by the GML LiDAR beam. Individual LiDAR point measurements  
 1769 are rasterized to create geo-registered methane concentration imagery, which enables high-  
 1770 sensitivity detection of methane plumes and precise localization and quantification of emission  
 1771 sources as described in Johnson et al. [9]. For analysis in COBE, facility-level emissions were  
 1772 calculated by aggregating the daily average emissions from all sources within the facility.

1773 Bridger is continuously refining and enhancing its quantification model to improve the  
 1774 accuracy of their emission estimates. Bridger developed a GML quantification error model to  
 1775 account for the bias and uncertainty of single-pass emission rate estimates. A preliminary,  
 1776 unpublished version of the model was provided to the COBE team and was used to correct  
 1777 measurement bias and perform uncertainty analysis. The error model relies on a single input

1778 parameter, the average signal-to-noise ratio (SNR). Average SNR represents the enhancement  
 1779 of the plume signal above the noise floor during measurement conditions. In general, bias and  
 1780 uncertainty are highest when detections barely exceed the noise floor (smaller average SNR)  
 1781 and decrease as the plume enhancement increases (higher average SNR). For each detection  
 1782 event, the average SNR is computed by averaging the SNR of all pixels within the enhanced  
 1783 region of the detected methane plume.

1784 The error rate is modeled by a log-logistic distribution, with probability density function

$$pdf := f(\alpha, \beta; R) = \frac{\left(\frac{\beta}{\alpha}\right)\left(\frac{R}{\alpha}\right)^{\beta-1}}{\left(1 + \left(\frac{R}{\alpha}\right)^\beta\right)^2}.$$

1785 where  $R$  is the relative error ratio,  $R = \frac{\text{Actual emission rate}}{\text{Estimated emission rate}}$ . The scale,  $\alpha$ , and shape,  $\beta$ ,  
 1786 parameters vary based on the magnitude of the average SNR and define the distribution of  
 1787 relative error ratios. The distribution average (mean) for  $R$ , the bias correction factor, is  
 1788 then used to scale the original estimated emission rate, yielding the bias corrected emission  
 1789 rate. The corrected rates were predominantly lower than the original reported (estimated)  
 1790 rates with an average decrease of -26.7% and range of decrease of -32.78% to -0.002%. Only  
 1791 a few observations were increased, by an average of 0.14%. The full distribution for each  
 1792 detection was used in uncertainty analysis, for instance to provide confidence intervals in the  
 1793 accompanying anonymized dataset and for the estimation of distributions as described in  
 1794 Section A.9. We also mimic the use of log-logistic distributions in error models for the other  
 1795 aerial companies, as described in the following sections.

1796 Sometimes, Bridger detects elevated methane concentrations that signal the presence of an  
 1797 emission, but no corresponding emission rate estimate is generated. This can occur when the  
 1798 methane plume is at the edge of Bridger’s survey swath or when methane transport conditions  
 1799 limit the accuracy of plume quantification. Before aggregating emission rate estimates at the  
 1800 facility level, the CSM team imputed emission estimates in cases where elevated methane  
 1801 concentrations were detected but no emission rate was reported (the statistical MII approach  
 1802 uses these imputed values, whereas the MAES MII approach does not). When available,  
 1803 source-level daily mean of positive emission rates were used. If these were unavailable, the  
 1804 project overall source-level mean was applied; otherwise, a default value based on the 90%  
 1805 probability of detection (1.27 kg/h) was used, as reported by Thorpe et al. [23]. The impact  
 1806 of imputation on the distribution is subtle. After imputation, the lower first quartile and  
 1807 median of the data slightly increased at the first decimal level: this indicates that the central  
 1808 mass of the data is slightly shifted upward. However, the higher mean and third quartile  
 1809 indicate that the upper tail contains higher values in the non-imputed data, again at the  
 1810 first decimal place level. Consequently, imputation appears to slightly dampen upper-end  
 1811 variability while elevating mid-range values.

## 1812 A.2.2 GHGSat

1813 GHGSat High-Resolution Airborne Methane Monitoring, known as DATA AIR [14], uses a  
 1814 high-resolution spectrometer mounted on aircraft to detect and quantify methane emissions,  
 1815 mostly at the facility level. Two generations of products were used during COBE: Gen1,  
 1816 which is capable of detecting emissions above 10 kg/hr and Gen2 with emission detection

1817 as low as 5 kg/hr at a 3 m/s wind speed when flying at 10,000 ft above ground level at  
1818 a nominal speed of 140 knots. One Gen1 sensor, referred to as AV1, was used, and two  
1819 Gen2 sensors, referred to as AV3 and AV5, were used. The sensors are engineered to detect  
1820 elevated methane concentrations from local sources by comparing them to the surrounding  
1821 background levels within the observed scene [24]. All collected imagery is processed with  
1822 GHGSat proprietary toolchain software. Most detections by GHGSat were only precise  
1823 enough in location to be treated as facility-level emissions, but in some specific cases, multiple  
1824 clearly defined plumes were detected at the same time and treated as separate emissions.  
1825 When facility-level estimates were needed, these emissions reported at the same timestamp  
1826 for a given facility were first summed, and the facility-level emission rate was then calculated  
1827 by averaging these totals on a per-day basis.

1828 GHGSat reports uncertainty as a standard deviation for each individual measurement,  
1829 based on their analysis of multiple sources of error [28]. For consistency with the error models  
1830 of the other aerial companies, we used a log-logistic distribution with the reported standard  
1831 deviation to model the error of each measurement.

### 1832 **A.2.3 Insight M**

1833 Insight M (formerly Kairos Aerospace) uses a proprietary aerial methane detection system  
1834 called LeakSurveyor [12], which combines spectral imaging sensors, high-resolution optical  
1835 imaging, GPS locations, and inertial measurement units mounted on small fixed-wing aircraft.  
1836 Insight M airplanes fly in a lawnmower pattern to ensure full coverage of the area of interest.  
1837 The system is designed to detect emissions as low as 10–50 kg/hr, with 90% probability of  
1838 detection at 10 kg/hr under optimal conditions. Insight M’s data processing pipeline converts  
1839 raw spectral and meteorological data into plume detections and emission rate estimates at  
1840 the facility level. Two sensor types with 10 kg/hr and 25 kg/hr detection limits were used  
1841 during COBE. Multiple emission rates reported for the same facility were averaged on a  
1842 per-day basis.

1843 Insight M cites a 40% standard deviation for uncertainty in all measurements, found  
1844 in [27]. For this study, we fit log-logistic distributions to give a more precise error model, and  
1845 one consistent with the other aircraft companies. A log-logistic distribution for the relative  
1846 error ratio with median 1 was fit for Insight M’s 25 kg/hr sensor using the data from [27], and  
1847 another was fit for Insight M’s 10 kg/hr sensor using the data from [25]. The distributions  
1848 are shown in Figure 22.

## 1849 **A.3 Details on Continuous Monitoring Systems (CMS)**

1850 CMS data for this study come from five sites in the Piceance basin that are all owned by the  
1851 same operator. The data was shared confidentially and specific details on facility locations  
1852 and sensor types remain confidential. The CMS are point-sensor networks, meaning that  
1853 methane concentrations are measured by a network of in situ point sensors that are arranged  
1854 around the perimeter of each site. Each of the five sites in this study is equipped with three  
1855 or four CMS point sensors, all provided by the same CMS vendor. The amount of data varies  
1856 per site, with one site having 16 months of data, another having 12 months of data, two  
1857 having 10 months, and the last having 6 months. The fact that emissions below 5 kg/hr

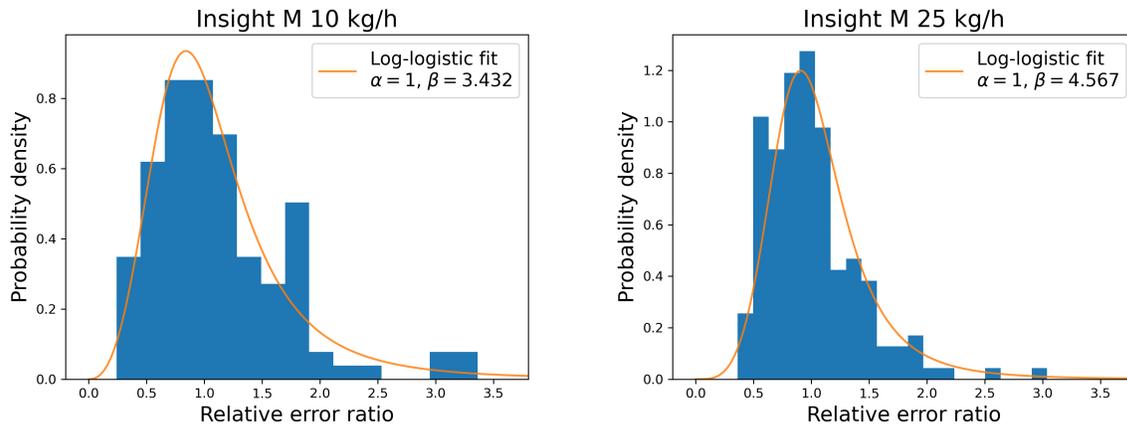


Figure 22: Log-logistic distributions were fit to publicly available controlled release data to model the errors for Insight M’s two sensors.

1858 across Colorado are estimated using CMS data from only five sites is a clear limitation of  
 1859 this approach, but it provides a starting point for a completely measurement-based method  
 1860 for estimating emissions below the detection limit of aerial technologies. It has the advantage  
 1861 of not relying on a bottom-up inventory to estimate small emissions, which are known to  
 1862 underestimate emissions [15]. Future work will extend this analysis to many more sites across  
 1863 basins and operators.

1864 An analytical framework is required to translate the raw CMS concentration measurements  
 1865 to estimates of emission source and rate, which are necessary to fill in the distribution of  
 1866 emission rates below Bridger’s DMC of 5 kg/hr (discussed in the main body of the report).  
 1867 We use the Bayesian hierarchical model described in [41] to perform this task. At a high  
 1868 level, this model estimates multi-source emissions by combining two separate models within  
 1869 a Bayesian framework: an atmospheric transport model and a time series model for the  
 1870 sensor data. The model uses a spike-and-slab prior for the emission rate parameters, which  
 1871 allows them to be estimated as identically zero, as there are often times when equipment  
 1872 groups are not emitting on oil and gas sites. Furthermore, this model accounts for periods of  
 1873 “no information,” or the times when wind blows emitted methane between the CMS point  
 1874 sensors, by using the method described in [42]. In short, this method identifies periods of  
 1875 no information for each source via an atmospheric dispersion model and removes them from  
 1876 subsequent analysis. Finally, to aggregate the source-level emission rate estimates from this  
 1877 model to the site level (to match the aerial analysis described in the main text), we simply  
 1878 sum across the source-level estimates at each time step. Importantly, we only do this for time  
 1879 steps where there is “information” for each source, meaning that there is a downwind sensor  
 1880 for each source. This results in 3,586 site-level emission rate estimates.

1881 Figure 24 shows the distribution of site-level CMS emission rate estimates across the five  
 1882 sites used in this study. The red curve on the left-most plot shows a truncated lognormal  
 1883 fit to the data below 5 kg/hr, that is the data below Company L’s DMC: the data that we  
 1884 sample from. The right-most plot shows a quantile-quantile (QQ) plot of the log of the  
 1885 site-level emission rate estimates, which justifies the lognormal fit.

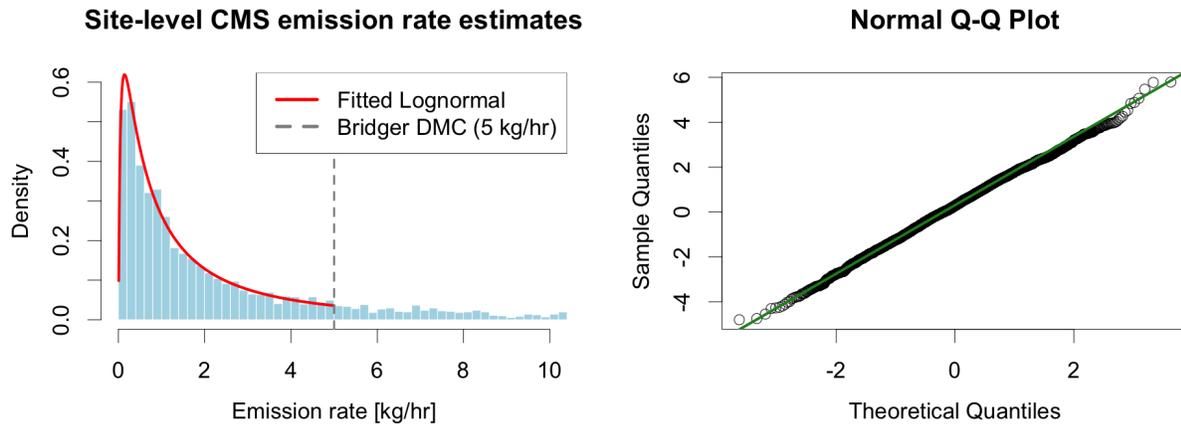


Figure 23: Left: Distribution of site-level CMS emission rate estimates with fitted lognormal shown in red. The vertical dashed line shows where the distribution is truncated when paired with the distribution of aerial rates. Right: QQ plot of the log of the CMS emission rate estimates.

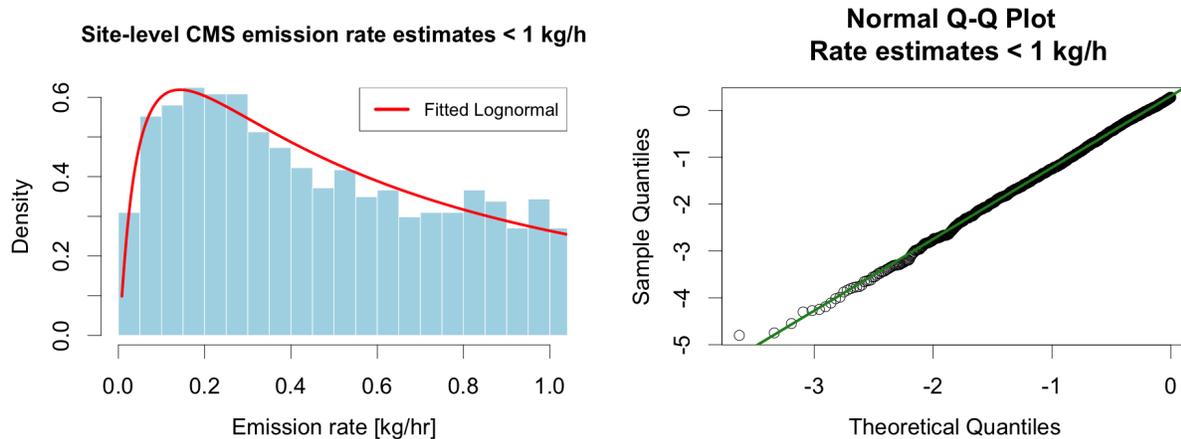


Figure 24: Left: Distribution of site-level CMS emission rate estimates below 1 kg/h with fitted lognormal shown in red. Right: QQ plot of the log of the CMS emission rate estimates below 1 kg/h.

#### 1886 A.4 Comparison of Below-threshold Distributions

1887 Here we show histograms and CDF plots for the three below-threshold distributions used in  
 1888 the statistical model. Only the section of each distribution that is sampled from is shown,  
 1889 that is, only rates below 5 kg/hr. The distribution of CMS-derived rates has much more  
 1890 density at higher emission rates compared to the two distributions from the literature, which  
 1891 explains why estimates using the CMS-derived rates are notably higher.

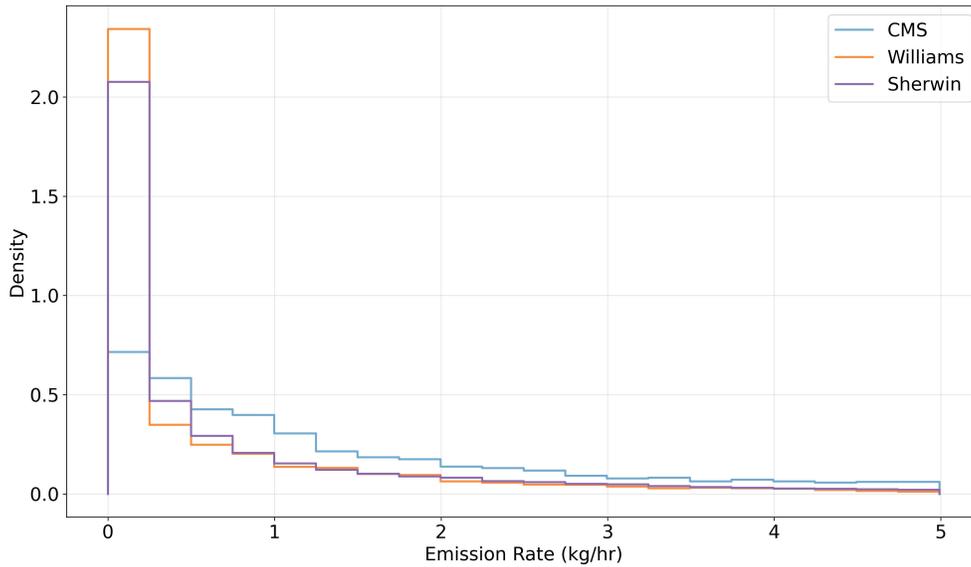


Figure 25: Histograms of the three below-threshold distributions used in the statistical model: CMS-informed, Williams, and Sherwin. All three are truncated at 5 kg/hr, as that is the regime sampled from.

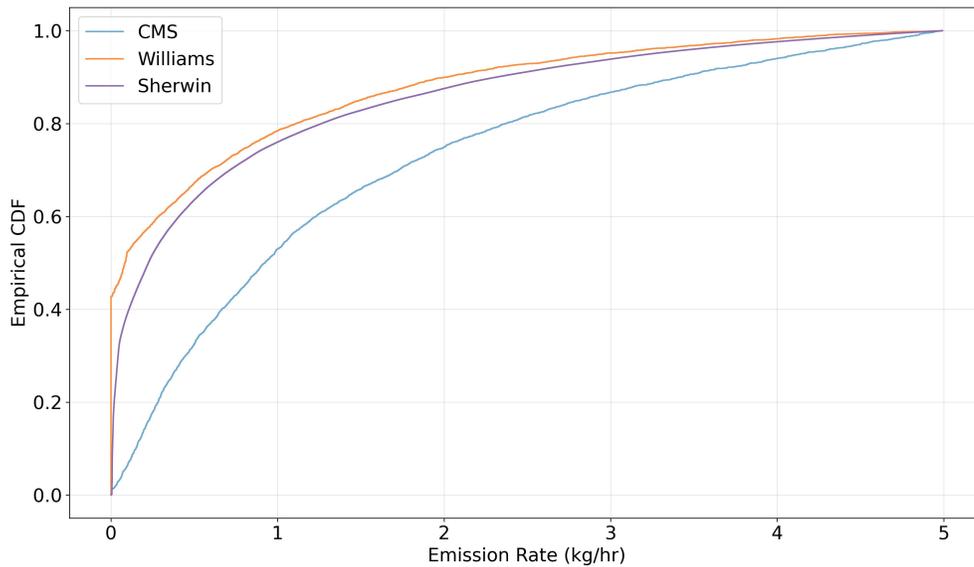


Figure 26: Empirical CDFs of the three below-threshold distributions used in the statistical model: CMS-informed, Williams, and Sherwin. All three are truncated at 5 kg/hr, as that is the regime sampled from.

1892 **A.5 Normalized Statistical MBI Results**

1893 Here we present the results of the statistical MBI model, normalized by oil and gas production  
 1894 across Colorado and subsets of Colorado. Figure 27 shows these results normalized by natural  
 1895 gas and oil production (in barrel of oil equivalent (BOE)), respectively. A clear trend in  
 1896 this figure is that the normalized emissions in the DJ basin are much lower compared to the  
 1897 Piceance and other basins. This is also the case for PS4 compared to PS2. Note that BOE  
 1898 numbers were calculated as:

$$\text{BOE} = \text{Gas Production [Mcf]}/5.8 + \text{Oil Production [BBL]}$$

1899 Tables corresponding to these results are shown in Tables 14 - 16: one per below-threshold  
 1900 sampling method.

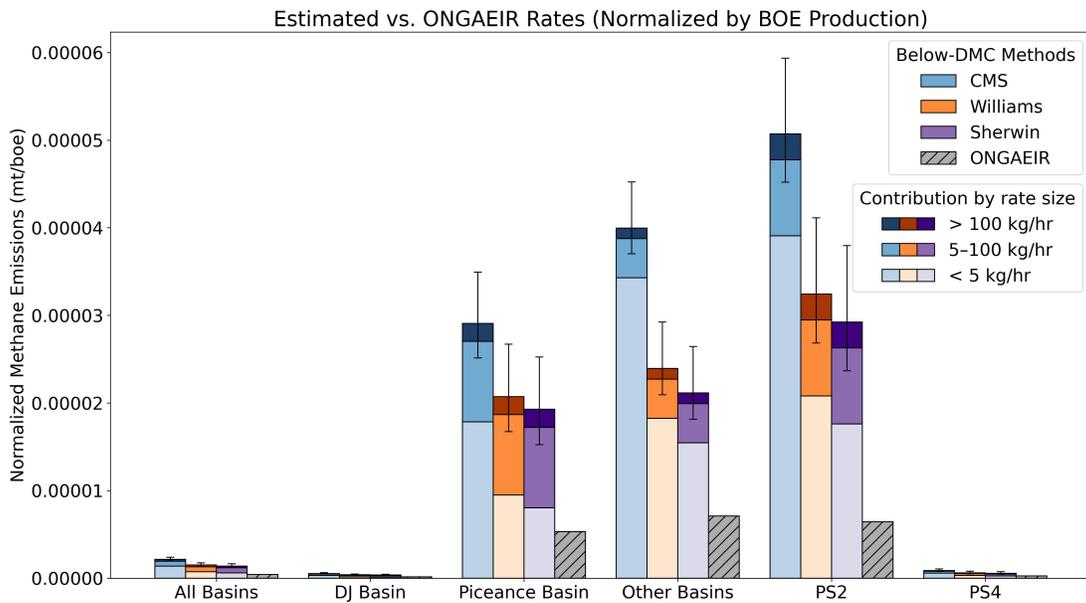


Figure 27: Summary of statistical MBI results, comparable to Figure 14, normalized by oil and gas production. The vertical axis is in units of metric tons of methane emitted per BOE produced.

1901 **A.6 Tabulated Version of Statistical MBI Results**

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.63	(1.50, 1.82)	0.89	0.54	0.19	0.32	5.09
DJ Basin	1.77	(1.59, 2.09)	0.85	0.63	0.29	0.55	3.23
Piceance Basin	1.68	(1.46, 2.02)	0.87	0.67	0.15	0.31	5.46
Other Basins	1.25	(1.16, 1.41)	1.03	0.18	0.05	0.22	5.64
PS2	1.38	(1.23, 1.61)	0.98	0.29	0.10	0.17	7.87
PS4	1.60	(1.42, 1.92)	0.91	0.48	0.20	0.49	3.27

Table 8: Tabulated version of results in Figure 13, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.14	(1.01, 1.33)	0.41	0.54	0.19	0.32	3.57
DJ Basin	1.29	(1.10, 1.61)	0.36	0.63	0.29	0.55	2.35
Piceance Basin	1.20	(0.97, 1.55)	0.39	0.67	0.15	0.31	3.90
Other Basins	0.75	(0.65, 0.91)	0.53	0.18	0.05	0.22	3.38
PS2	0.88	(0.73, 1.12)	0.49	0.29	0.10	0.17	5.04
PS4	1.11	(0.93, 1.43)	0.42	0.48	0.20	0.49	2.27

Table 9: Tabulated version of results in Figure 13, specifically using the Williams distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	1.06	(0.93, 1.25)	0.32	0.54	0.19	0.32	3.30
DJ Basin	1.21	(1.02, 1.52)	0.28	0.63	0.29	0.55	2.19
Piceance Basin	1.12	(0.88, 1.46)	0.30	0.67	0.15	0.31	3.62
Other Basins	0.66	(0.57, 0.83)	0.44	0.18	0.05	0.22	2.98
PS2	0.79	(0.64, 1.03)	0.40	0.29	0.10	0.17	4.54
PS4	1.02	(0.84, 1.34)	0.33	0.48	0.20	0.49	2.09

Table 10: Tabulated version of results in Figure 13, specifically using the Sherwin distribution for below-threshold sampling. All numbers are normalized to a per-facility, per-hour level, and units are kg/hr.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	134,351.93	(123,760.01, 149,769.76)	85,782.75	35,935.24	12,633.93	26,410.65	5.09
DJ Basin	32,123.54	(28,747.12, 37,874.75)	18,714.58	9,200.21	4,208.75	9,955.14	3.23
Piceance Basin	42,746.42	(36,956.97, 51,360.31)	26,220.24	13,504.96	3,021.22	7,825.36	5.46
Other Basins	48,661.74	(45,085.55, 55,045.82)	41,731.48	5,453.41	1,476.84	8,630.15	5.64
PS2	38,486.37	(34,289.31, 45,046.71)	29,658.19	6,586.56	2,241.62	4,888.36	7.87
PS4	30,859.13	(27,430.92, 37,119.98)	20,231.11	7,460.85	3,167.17	9,430.86	3.27

Table 11: Tabulated version of Figure 14, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	94,228.17	(83,590.13, 109,668.13)	45,658.99	35,935.24	12,633.93	26,410.65	3.57
DJ Basin	23,370.31	(19,990.91, 29,114.29)	9,961.35	9,200.21	4,208.75	9,955.14	2.35
Piceance Basin	30,481.29	(24,587.89, 39,248.04)	13,955.10	13,504.96	3,021.22	7,825.36	3.90
Other Basins	29,142.82	(25,495.42, 35,581.00)	22,212.57	5,453.41	1,476.84	8,630.15	3.38
PS2	24,614.47	(20,366.35, 31,214.30)	15,786.29	6,586.56	2,241.62	4,888.36	5.04
PS4	21,395.84	(17,950.42, 27,680.68)	10,767.83	7,460.85	3,167.17	9,430.86	2.27

Table 12: Tabulated version of Figure 14, specifically using the Williams distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	87,209.80	(76,538.70, 102,670.46)	38,640.62	35,935.24	12,633.93	26,410.65	3.30
DJ Basin	21,839.95	(18,430.55, 27,582.62)	8,430.99	9,200.21	4,208.75	9,955.14	2.19
Piceance Basin	28,335.90	(22,422.15, 37,125.64)	11,809.72	13,504.96	3,021.22	7,825.36	3.62
Other Basins	25,729.38	(22,086.96, 32,189.49)	18,799.13	5,453.41	1,476.84	8,630.15	2.98
PS2	22,189.19	(17,965.77, 28,807.93)	13,361.01	6,586.56	2,241.62	4,888.36	4.54
PS4	19,741.15	(16,267.51, 25,993.67)	9,113.13	7,460.85	3,167.17	9,430.86	2.09

Table 13: Tabulated version of Figure 14, specifically using the Sherwin distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/y.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	$2.14 \times 10^{-6}$	$(1.98 \times 10^{-6}, 2.39 \times 10^{-6})$	$1.37 \times 10^{-6}$	$5.74 \times 10^{-7}$	$2.02 \times 10^{-7}$	$4.22 \times 10^{-7}$	5.09
DJ Basin	$5.36 \times 10^{-7}$	$(4.8 \times 10^{-7}, 6.32 \times 10^{-7})$	$3.12 \times 10^{-7}$	$1.53 \times 10^{-7}$	$7.02 \times 10^{-8}$	$1.66 \times 10^{-7}$	3.23
Piceance Basin	$2.91 \times 10^{-5}$	$(2.51 \times 10^{-5}, 3.49 \times 10^{-5})$	$1.78 \times 10^{-5}$	$9.19 \times 10^{-6}$	$2.06 \times 10^{-6}$	$5.32 \times 10^{-6}$	5.46
Other Basins	$4 \times 10^{-5}$	$(3.7 \times 10^{-5}, 4.52 \times 10^{-5})$	$3.43 \times 10^{-5}$	$4.48 \times 10^{-6}$	$1.21 \times 10^{-6}$	$7.09 \times 10^{-6}$	5.64
PS2	$5.07 \times 10^{-5}$	$(4.52 \times 10^{-5}, 5.94 \times 10^{-5})$	$3.91 \times 10^{-5}$	$8.68 \times 10^{-6}$	$2.95 \times 10^{-6}$	$6.44 \times 10^{-6}$	7.87
PS4	$8.72 \times 10^{-7}$	$(7.75 \times 10^{-7}, 1.05 \times 10^{-6})$	$5.72 \times 10^{-7}$	$2.11 \times 10^{-7}$	$8.95 \times 10^{-8}$	$2.66 \times 10^{-7}$	3.27

Table 14: Tabulated version of Figure 27, specifically using the CMS-informed distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	$1.5 \times 10^{-6}$	$(1.33 \times 10^{-6}, 1.75 \times 10^{-6})$	$7.29 \times 10^{-7}$	$5.74 \times 10^{-7}$	$2.02 \times 10^{-7}$	$4.22 \times 10^{-7}$	3.57
DJ Basin	$3.9 \times 10^{-7}$	$(3.33 \times 10^{-7}, 4.86 \times 10^{-7})$	$1.66 \times 10^{-7}$	$1.53 \times 10^{-7}$	$7.02 \times 10^{-8}$	$1.66 \times 10^{-7}$	2.35
Piceance Basin	$2.07 \times 10^{-5}$	$(1.67 \times 10^{-5}, 2.67 \times 10^{-5})$	$9.49 \times 10^{-6}$	$9.19 \times 10^{-6}$	$2.06 \times 10^{-6}$	$5.32 \times 10^{-6}$	3.90
Other Basins	$2.39 \times 10^{-5}$	$(2.09 \times 10^{-5}, 2.92 \times 10^{-5})$	$1.82 \times 10^{-5}$	$4.48 \times 10^{-6}$	$1.21 \times 10^{-6}$	$7.09 \times 10^{-6}$	3.38
PS2	$3.24 \times 10^{-5}$	$(2.68 \times 10^{-5}, 4.11 \times 10^{-5})$	$2.08 \times 10^{-5}$	$8.68 \times 10^{-6}$	$2.95 \times 10^{-6}$	$6.44 \times 10^{-6}$	5.04
PS4	$6.04 \times 10^{-7}$	$(5.07 \times 10^{-7}, 7.82 \times 10^{-7})$	$3.04 \times 10^{-7}$	$2.11 \times 10^{-7}$	$8.95 \times 10^{-8}$	$2.66 \times 10^{-7}$	2.27

Table 15: Tabulated version of Figure 27, specifically using the Williams distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

	Estimated Rate	95% CI	Rates < 5 kg/hr	Rates 5 - 100 kg/hr	Rates > 100 kg/hr	ONGAEIR Rate	Ratio
All Basins	$1.39 \times 10^{-6}$	$(1.22 \times 10^{-6}, 1.64 \times 10^{-6})$	$6.17 \times 10^{-7}$	$5.74 \times 10^{-7}$	$2.02 \times 10^{-7}$	$4.22 \times 10^{-7}$	3.30
DJ Basin	$3.64 \times 10^{-7}$	$(3.07 \times 10^{-7}, 4.6 \times 10^{-7})$	$1.41 \times 10^{-7}$	$1.53 \times 10^{-7}$	$7.02 \times 10^{-8}$	$1.66 \times 10^{-7}$	2.19
Piceance Basin	$1.93 \times 10^{-5}$	$(1.53 \times 10^{-5}, 2.53 \times 10^{-5})$	$8.03 \times 10^{-6}$	$9.19 \times 10^{-6}$	$2.06 \times 10^{-6}$	$5.32 \times 10^{-6}$	3.62
Other Basins	$2.11 \times 10^{-5}$	$(1.81 \times 10^{-5}, 2.64 \times 10^{-5})$	$1.54 \times 10^{-5}$	$4.48 \times 10^{-6}$	$1.21 \times 10^{-6}$	$7.09 \times 10^{-6}$	2.98
PS2	$2.92 \times 10^{-5}$	$(2.37 \times 10^{-5}, 3.8 \times 10^{-5})$	$1.76 \times 10^{-5}$	$8.68 \times 10^{-6}$	$2.95 \times 10^{-6}$	$6.44 \times 10^{-6}$	4.54
PS4	$5.58 \times 10^{-7}$	$(4.6 \times 10^{-7}, 7.34 \times 10^{-7})$	$2.57 \times 10^{-7}$	$2.11 \times 10^{-7}$	$8.95 \times 10^{-8}$	$2.66 \times 10^{-7}$	2.09

Table 16: Tabulated version of Figure 27, specifically using the Sherwin distribution for below-threshold sampling. All numbers are on a basin or state-wide level, and units are mt/boe production.

1902 A.7 MAES MII Emission Distributions

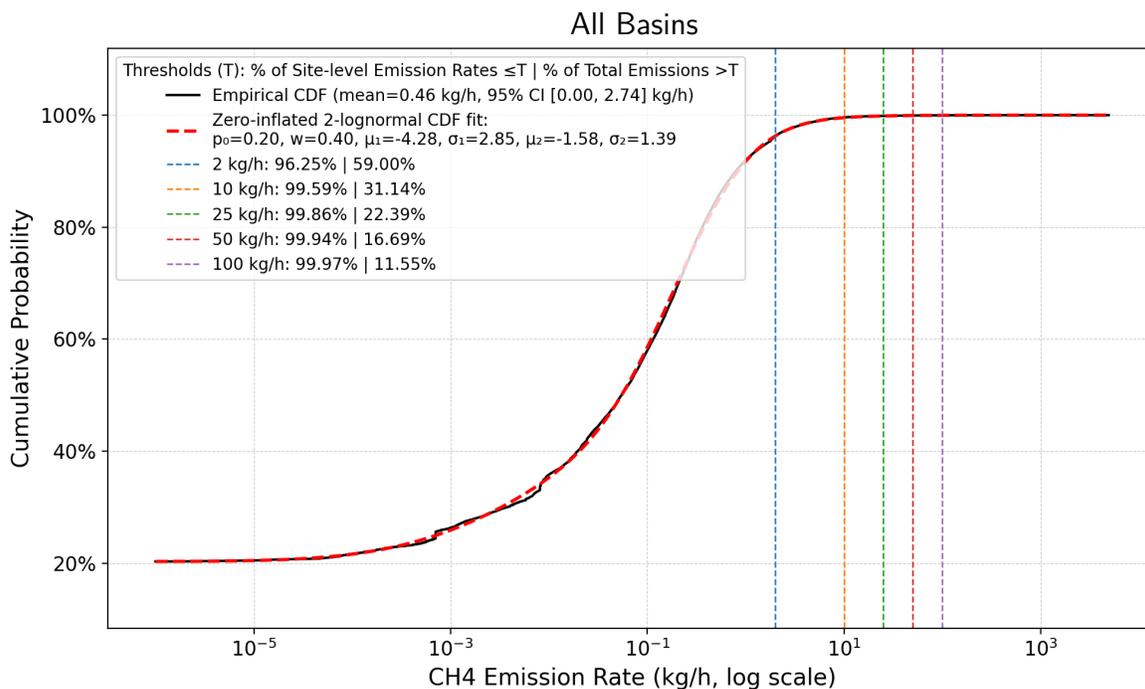


Figure 28: CDF of MAES MII results for all basins

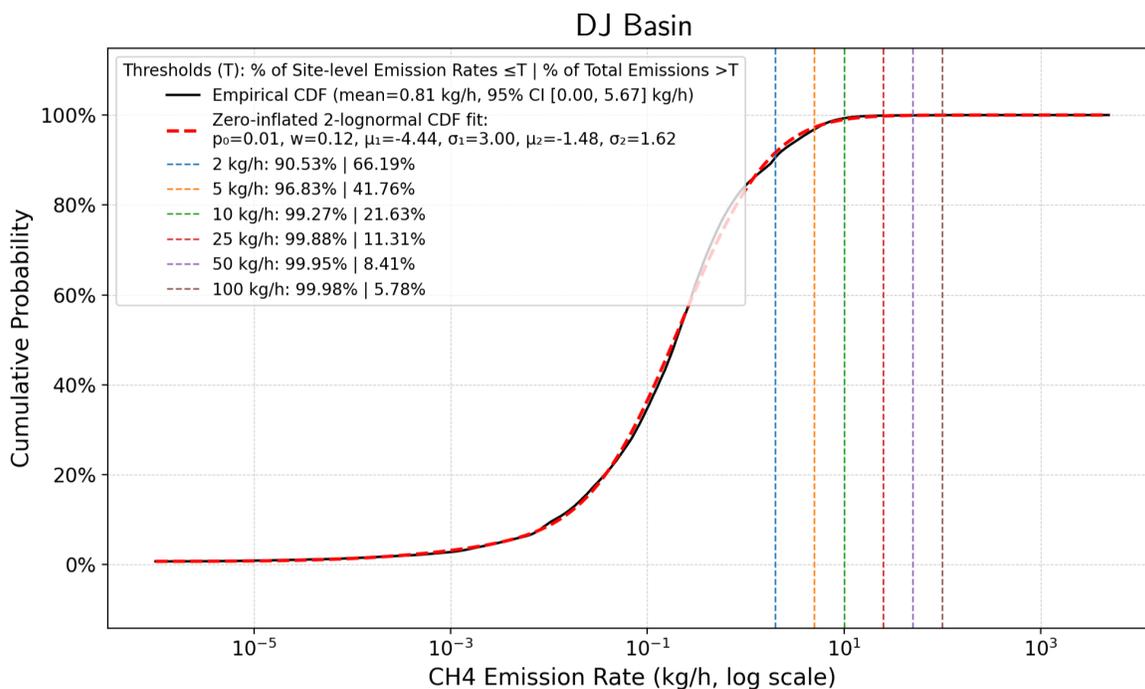


Figure 29: CDF of MAES MII results for the DJ basin

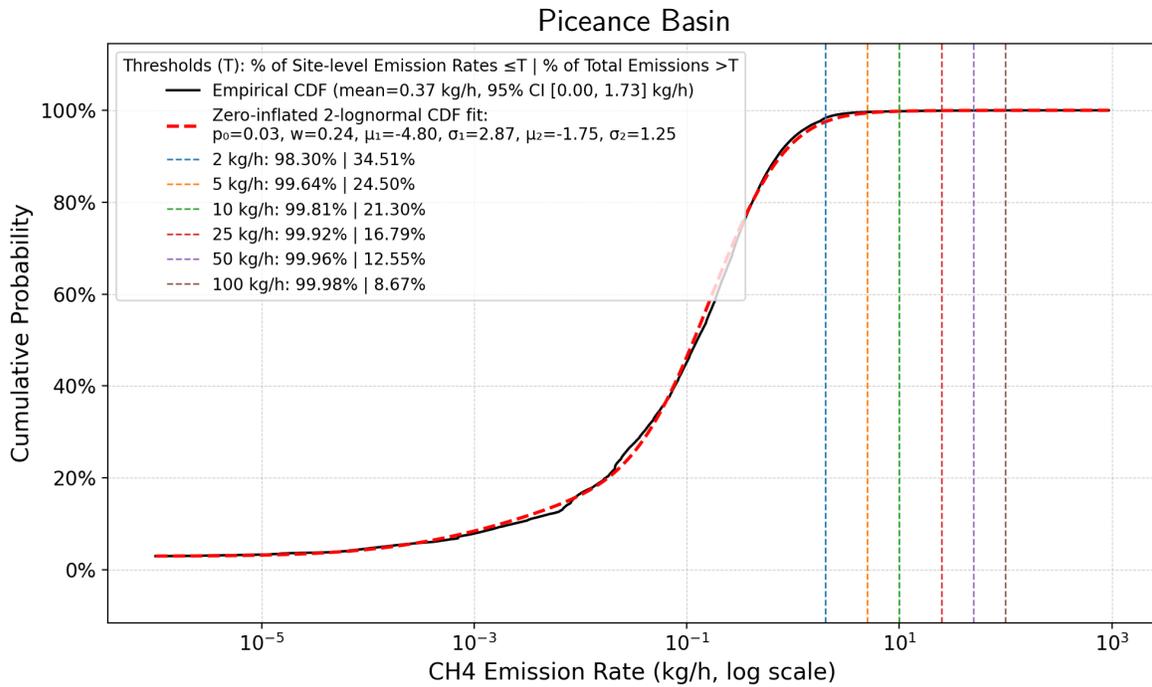


Figure 30: CDF of MAES MII results for the Piceance basin

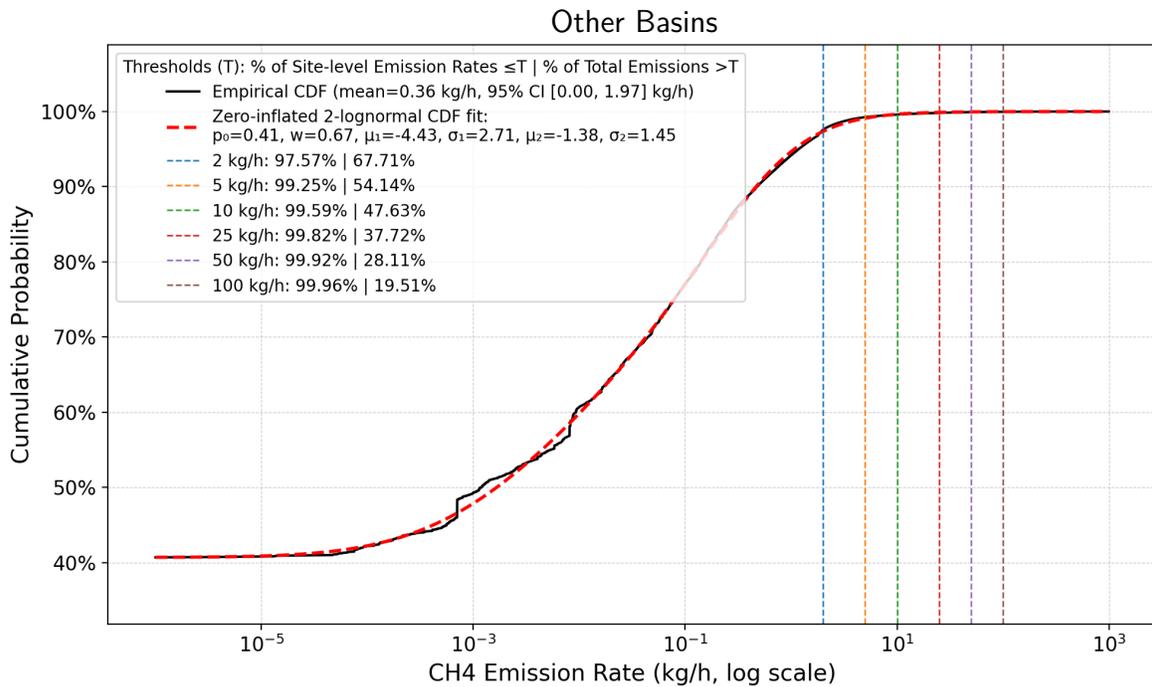


Figure 31: CDF of MAES MII results for other basins

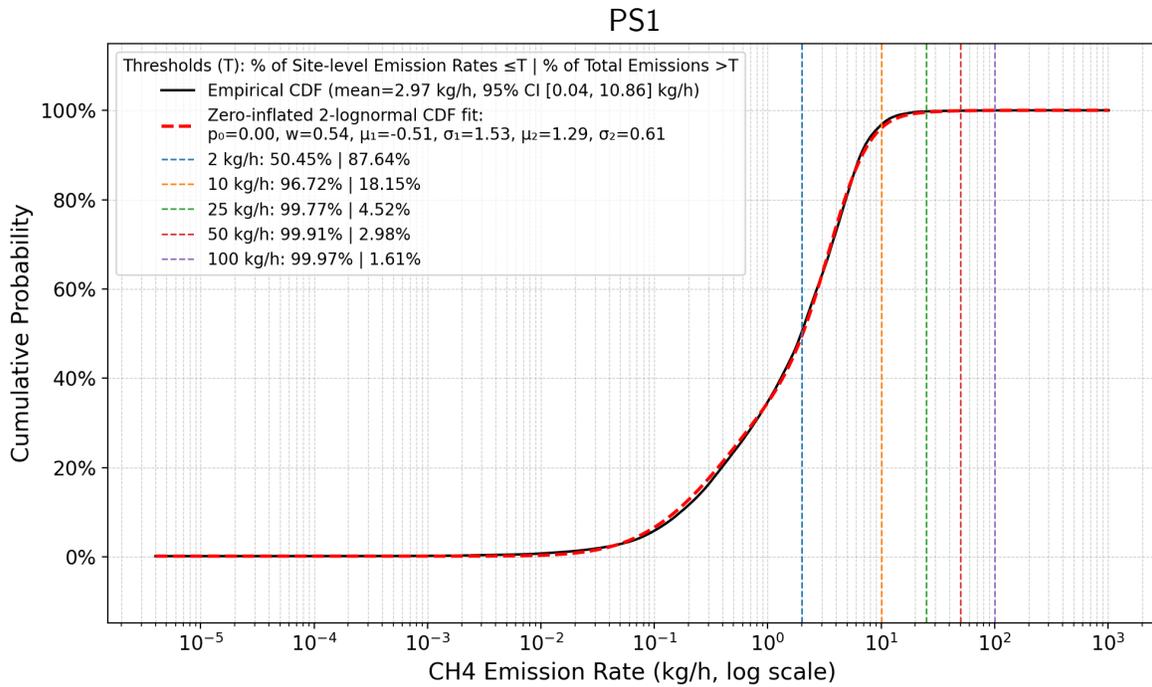


Figure 32: CDF of MAES MII results for PS1 sites

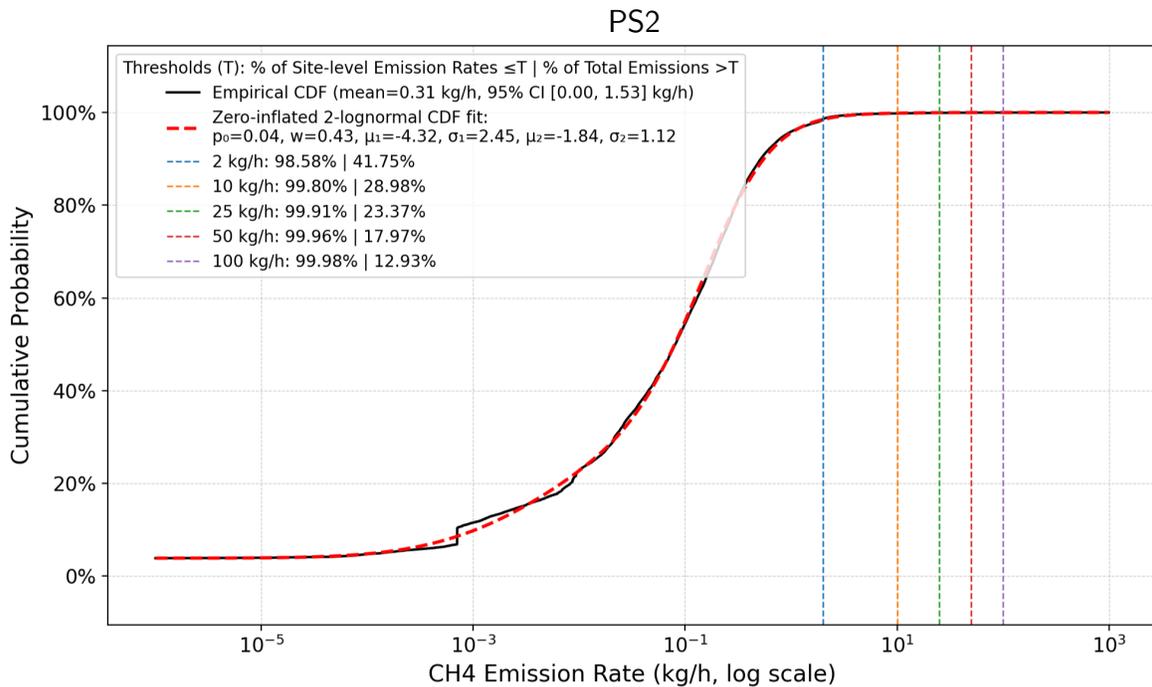


Figure 33: CDF of MAES MII results for PS2 sites

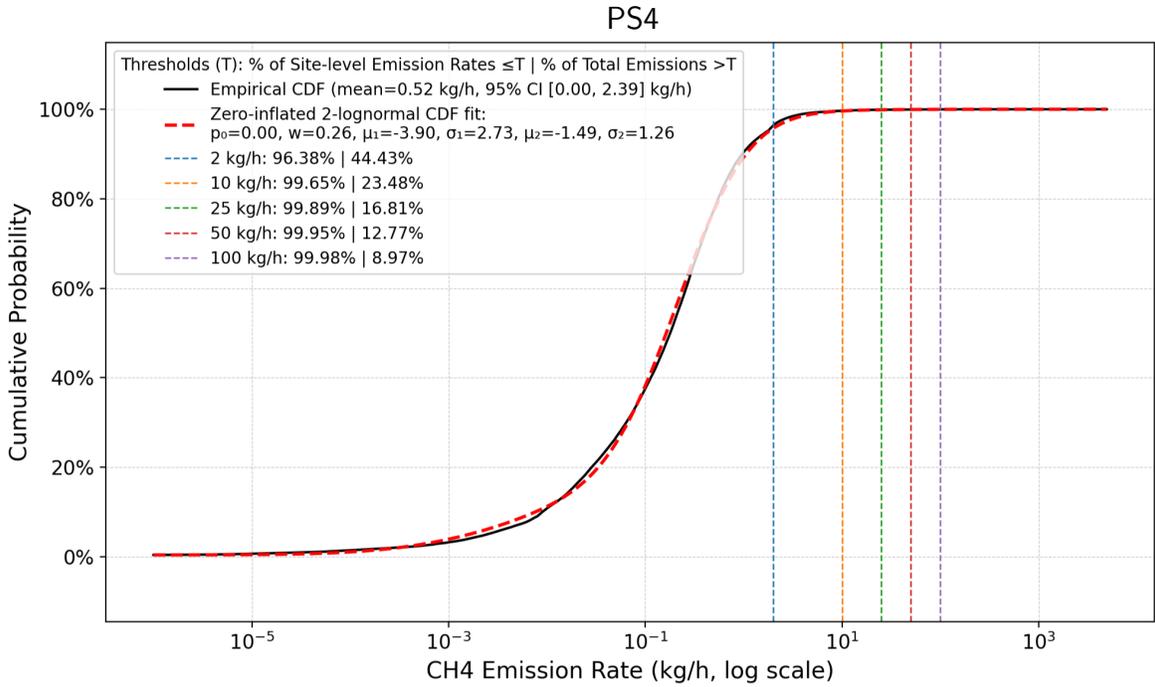


Figure 34: CDF of MAES MII results for PS4 sites

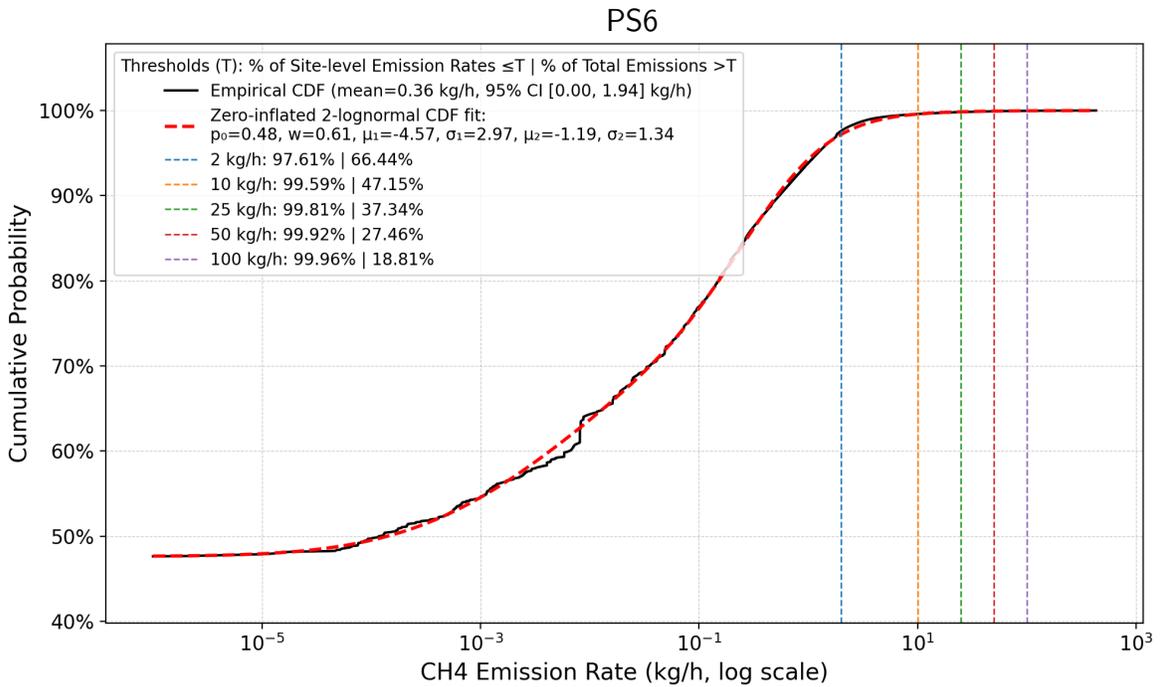


Figure 35: CDF of MAES MII results for PS6 sites

## 1903 A.8 Estimating Probability of Detection Curves

1904 The difference in technologies and measurement methods between the three aerial companies  
1905 and their various sensors play an important role in our study, as the separately collected  
1906 datasets must be combined for analysis. In this section, we estimate probability of detection  
1907 curves that are used in Section A.9 to combine the distributions of emissions viewed by the  
1908 various sensors. These probability of detection curves are not meant as a comparison of the  
1909 aerial vendors and are only intended to assist in the analysis of the present data. As such,  
1910 while the methods and data sources are described here, the final curves used for the study  
1911 are not presented.

1912 Any characterization of the state-wide distribution of emissions from the aerial data  
1913 must be made with the knowledge that a sensor can only see a representative sample of this  
1914 distribution at sufficiently high emission rates, and as such, sensors with different capabilities  
1915 will provide different views of the distribution. The differences in sensor capabilities can be  
1916 seen from the data collected during the measurement campaign: in Figure 36, each sensor  
1917 exhibits a clear increase in the number of detections through a lower range of emission rates,  
1918 before reaching a peak and decreasing. The increasing range indicates a gradual increase in  
the probability that the sensor successfully detects an emission.

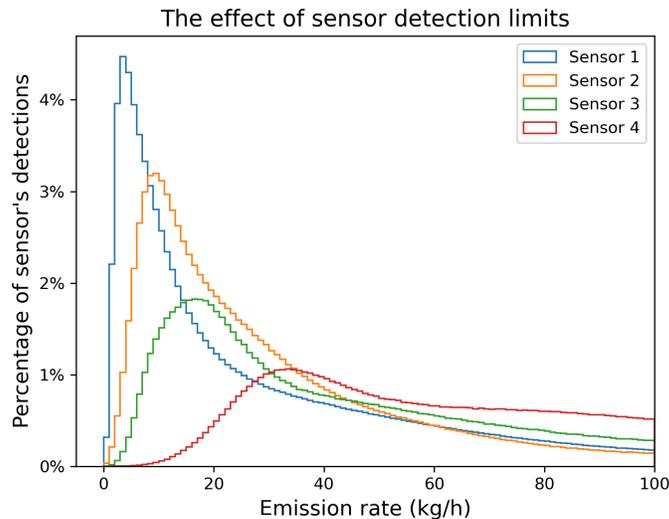


Figure 36: Distributions of detections in the measurement campaign for four of the sensors used; sensors are anonymized in this figure. To account for error, the emission rate for each detection is distributed according to the probability density function from the respective error model. For each sensor, the value on the y-axis shows the approximate percentage of this sensor's detections in a given 1 kg/hr range. The shapes of the distributions, in particular the different locations of the peaks, indicate different sensor detection limits.

1919 To begin, there is publicly available controlled testing data detailed enough to fit a  
1920 probability of detection curve for Insight M's 10 kg/hr sensor [27]. We fit a logistic curve to  
1921 this data, estimating probability of detection as a function of emission rate (see Figure 37).  
1922 For Insight M's 25 kg/hr sensor, we make the simplistic assumption that a given probability  
1923

1924 of detection is reached at 2.5 times the emission rate needed for the 10 kg/hr sensor. For  
 1925 Bridger, probability of detection curves have been fit in previous papers [23, 29]. Bridger  
 1926 reaches a high probability of detection at lower rates, for instance achieving a 90% probability  
 1927 of detection around 1.27 kg/h [23]. As such, we simply treat the probability of detection for  
 1928 Bridger measurements as 1, with the acknowledgment that very low emission rates are likely  
 1929 underrepresented in the sample.

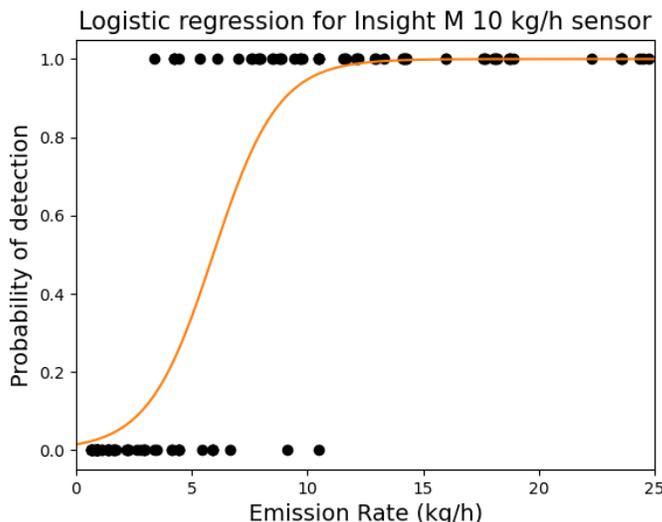


Figure 37: Logistic probability of detection curve for Insight M’s 10kg/h sensor fit to controlled release data [27], expressing the probability of detection as a function of emission rate. Probability of detection curves for other sensors were approximated by comparing to this curve.

1930 For the three GHGSat sensors, controlled release data was either not available or was not  
 1931 detailed enough to fit probability of detection curves. We estimate probability of detection  
 1932 curves by comparing their detections during the measurement campaign with those of Insight  
 1933 M’s 10 kg/hr sensor. We divide the number of detections of a sensor at a particular emission  
 1934 rate by that for Insight M’s 10 kg/hr sensor, then rescale by a linear function so that the  
 1935 resulting curve reaches a peak at 1. This serves as an estimate of the portion of detections  
 1936 seen by Insight M’s 10 kg/hr sensor that would be seen by the other sensor, so multiplying  
 1937 by the probability of detection curve for Insight M’s 10 kg/hr sensor gives an approximate  
 1938 probability of detection curve. While these are not replacements for probability of detection  
 1939 curves found directly from controlled release data, they provide a rough estimate based on  
 1940 the data available in this study and allow for a more informed analysis than could be done  
 1941 without attention to the different sensors’ capabilities.

## 1942 A.9 Combined Distributions for Failure Types

1943 Here we describe in more detail how data from the three aerial companies are combined into  
 1944 a single distribution for emission rates from a given failure type (for use in MAES models;  
 1945 see Section 3.2.3). While the goal is similar to the distribution combining of Section 3.3, that

1946 section considered facility-level emission rates, whereas the techniques for this section are  
1947 applied to equipment-level emission rates for use in the MAES MII approach.

1948 Partition the range of emission rates to be modeled into “bins,” narrow ranges of emission  
1949 rates with endpoints  $0 = e_0 < e_1 < e_2 < \dots$ . If we can estimate the probability that an  
1950 emission rate  $x$  is in bin  $[e_{j-1}, e_j)$ , dividing this probability by the length of the bin gives an  
1951 estimate of the probability density in this bin. We therefore describe a procedure to estimate  
1952 the probability that an emission rate falls in each bin, given samples taken by multiple  
1953 sensors.

1954 Let  $M$  be the number of aircraft measurements taken by a mix of sensors and let  $i$  index  
1955 all measurements. Let  $p_i(x)$  be the probability of detection curve for the sensor that took  
1956 the  $i^{\text{th}}$  measurement, as a function of emission rate  $x$ . For the  $i^{\text{th}}$  measurement, let  $x_i$  be the  
1957 actual emission rate and  $y_i$  the observed emission rate, where nondetection is recorded as  
1958  $y_i = 0$ . We let  $b_i = 1$  if the emission was successfully detected and  $b_i = 0$  if not. The variable  
1959  $b_i$  is modeled as a random variable drawn from a Bernoulli distribution with probability  
1960 equal to  $p_i(x_i)$  (note that probability of detection is typically measured in terms of the actual  
1961 emission rate, not the observed rate). When  $b_i = 1$ , we let  $r_i$  be the ratio of the actual  
1962 emission rate to observed, so that  $y_i = b_i \frac{x_i}{r_i}$ . We can thus model  $r_i$  as a random variable  
1963 whose distribution is determined by the aircraft error models discussed above. Fixing a large  
1964 number  $N$ , for each observed  $y_i$  (including zeros), we take  $N$  samples from the distribution  
1965 for  $r_i$  and multiply by  $y_i$  to generate  $N$  samples of  $y_i r_i = b_i x_i$ . We now count each as  $1/N$   
1966 samples and group into the bins above: let  $s_j$  be the resulting number of samples in the bin  
1967  $[e_{j-1}, e_j)$ . Then  $s_j$  is approximately the number of successful detections that are expected to  
1968 have true emission rates in the bin  $[e_{j-1}, e_j)$  when  $M$  measurements are taken. From this,  
1969 we wish to estimate the probability that a true emission rate is in this bin, so we divide by  
1970 the number of measurements out of the total  $M$  that we would expect to be successful when  
1971 applied to emission rates in this bin, the “effective samples” for this bin. This number of  
1972 effective samples is approximated by  $\sum_{i=1}^M p_i(m_j)$ , where  $m_j = \frac{1}{2}(e_{j-1} + e_j)$  is the midpoint  
1973 of the bin, so the final estimate of true emission rates in the bin  $[e_{j-1}, e_j)$  is  $s_j / \sum_{i=1}^M p_i(m_j)$ .

1974 The procedure described above applies generally to any subset of the aerial measurements  
1975 for which we wish to create a distribution. For samples by Insight M and GHGSat sensors,  
1976 the probability of detection curves described in Section A.8 were used. While the Insight M  
1977 probability of detection is based on controlled release testing, future versions of this analysis  
1978 will hopefully be able to replace the GHGSat curve with updated probability of detections  
1979 curves from controlled release tests. For samples by Bridger, the probability of detection  
1980 was set to 1 throughout, so the number of effective samples is always at least the number of  
1981 Bridger samples. As a result, the estimated probabilities of low emission rates (where Bridger  
1982 has decreased probability of detection) are expected to be underestimates; this choice was  
1983 made in acknowledgment of the limitations in measuring these small emission rates.

1984 For use in MAES, we created such a distribution for each of the following failure types:  
1985 compressors, miscellaneous emitters, controlled tanks, and uncontrolled tanks (the remaining  
1986 failure types, flares and heaters, are modeled mechanistically in MAES and do not require a  
1987 distribution). The distributions, along with the distributions estimated from the individual  
1988 aerial companies, are shown in Figure 38. Each distribution was created from the collection  
1989 of measurements that were classified as the given failure type following the procedure in  
1990 Section 3.2.2. Each measurement was counted with the weight of the probability score it

1991 was assigned: for instance, if a measurement was assigned a probability score of .7, it was  
1992 counted as .7 samples in the procedure above. In each case, we used bins of width .01 kg/hr  
1993 for emissions between 0 and 5 kg/hr and bins of width increasing on a log scale for emissions  
1994 above 5 kg/hr. We used  $N = 250,000$  random samples per detection following the procedure  
1995 above to create distributions for each failure type. The number  $M$  of aircraft measurements  
1996 (including nondetects) for each failure type was estimated by summing the total number of  
1997 associated equipment scanned over all aircraft measurements. As described in Section 2.1,  
1998 equipment counts for the facilities scanned were taken primarily from ONGAEIR: the counts  
1999 used are shown in Table 3.

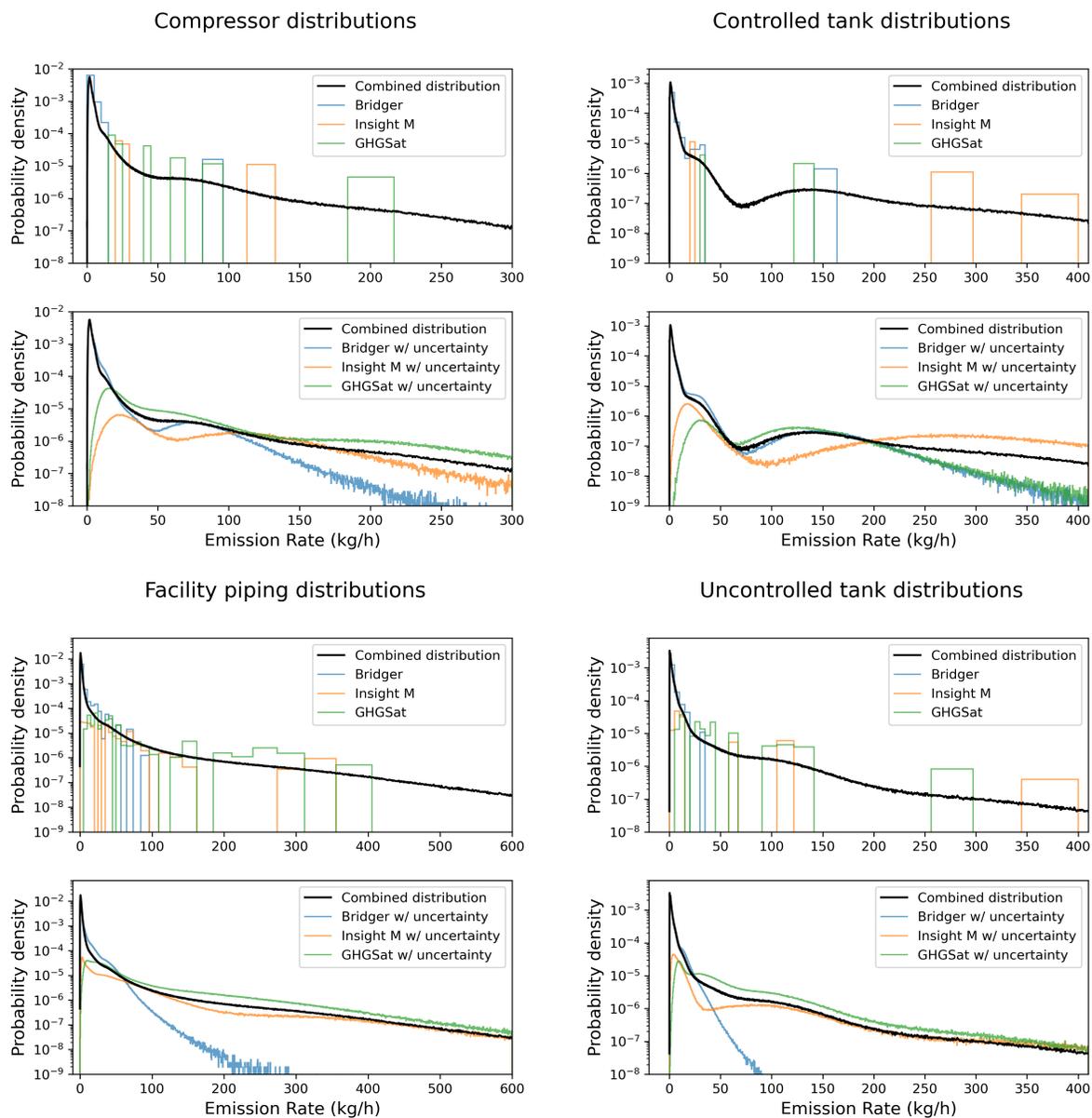


Figure 38: Distributions for emissions observed by aircraft. The total probability in each distribution is the probability of detecting an emission on the given equipment; nondetections are not pictured but account for the remaining probability. The four equipment types shown here are the ones modeled in MAES by emission factor distributions.

## 2000 A.10 Additional Data Sources

2001 Additional facilities not reported in the 2022 ONGAEIR dataset were scanned by Bridger and  
 2002 GHGSAT in both the DJ and other basins, with the vast majority (99.9%) located outside  
 2003 the DJ Basin. These facilities are present in Colorado Energy and Carbon Management  
 2004 Commission (ECMC) Database. GHGSAT scanned 3,376 ECMC sites while Bridger scanned  
 2005 343 such sites. Only 2% of the additional data had a record of a positive emission rate. All

2006 Bridger scanned sites are located in the other basins. The average positive detected emission  
2007 rate reported by Bridger is 3.67 kg/hr with a minimum rate of 0.115 kg/hr and maximum  
2008 rate of 102 kg/hr. The two facilities scanned by GHGSAT in the DJ basin had no detected  
2009 emissions. The average positive detected emission rate reported by GHGSAT is 170 kg/hr  
2010 with a minimum rate of 6 kg/hr and maximum rate of 3,242 kg/hr. This additional data  
2011 wasn't used in the development of either MII model.

### 2012 **A.10.1 Equipment Count Validation**

2013 Information for frequency of different types of modeled equipment is obtained primarily  
2014 through ONGAEIR reporting, as operators are required to specify the source equipment  
2015 when reporting emissions. However, additional sources of data on this were explored.

2016 The primary tool used was a machine learning (ML) image classification model used to  
2017 identify oil/gas equipment. Using satellite imagery, this tool identifies tanks, flares, and  
2018 separators. This model was deployed on 7,015 facilities throughout the state, of which 7,001  
2019 had corresponding ONGAEIR submissions to compare to. Limitations of the satellite imagery  
2020 approach was age of the images (not necessarily corresponding to 2024) and that it didn't  
2021 cover all facilities.

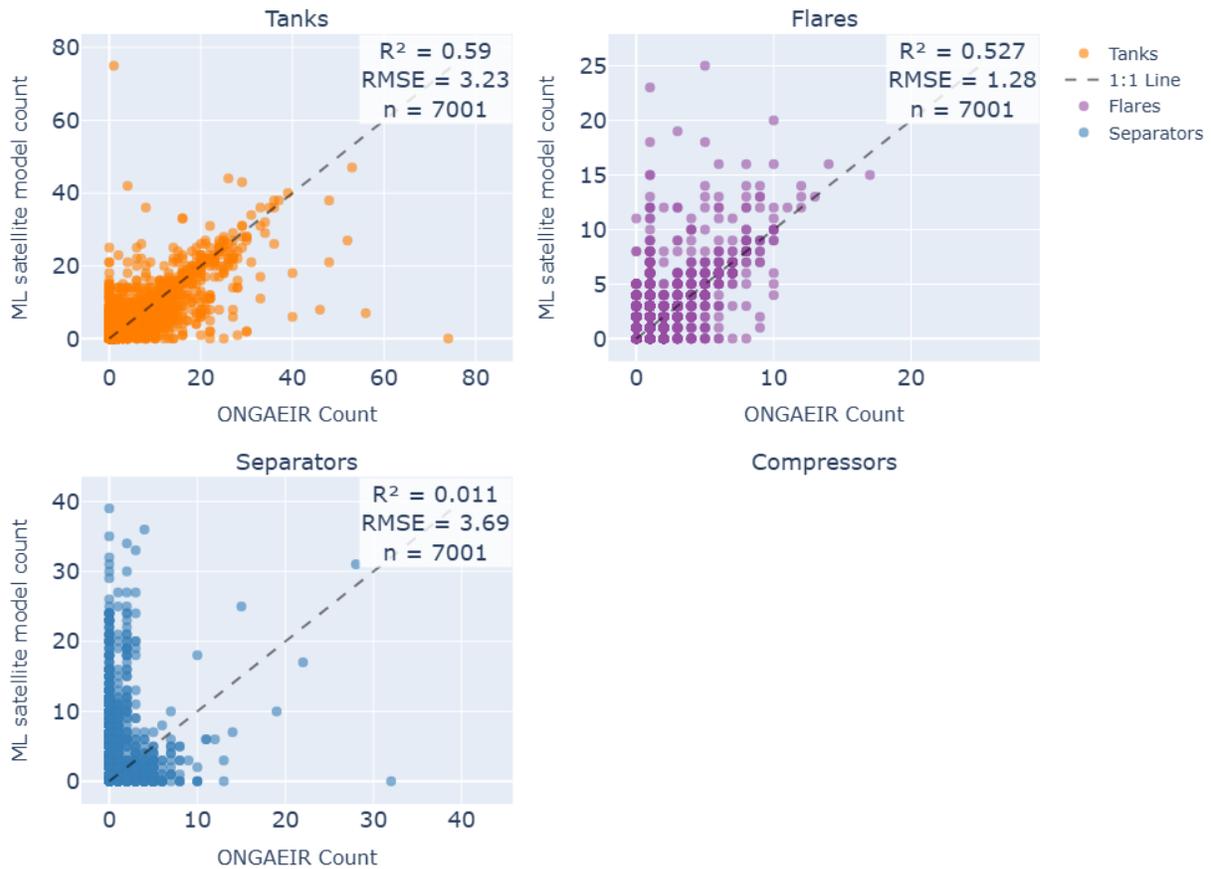


Figure 39: Comparison of equipment counts between ONGAEIR reporting and ML model identification across different facility types.

2022 We additionally used aerial imagery when the imagery was sufficiently high-resolution  
 2023 enough to determine on-site equipment as additional checks.

2024 The results from each of these sources can only be used selectively, where the data from  
 2025 ONGAEIR is clearly inaccurate. An example of this is one site that reported 74 tanks. Upon  
 2026 inspection of satellite imagery, there were many objects (that resembled tanks) clearly not  
 2027 associated with oil/gas production. Both the aerial imagery at this site, as well as the ML  
 2028 model, observed zero tanks at this location, so the count of tanks was updated to zero.  
 2029 This process was conducted to correct tank counts on 16 sites, and flare counts on 47 sites.  
 2030 The count of separators saw far more deviation across the three datasets, prompting the  
 2031 application of assumptions described in Section 2.1.

## A.11 Emission Factor Summaries

Table 17: Methane emission factors by equipment group and PS class, reflecting the nonzero samples of equipment annual emissions produced by the MAES MII model. The distributions are consistently skewed right. The mean, 25th percentile, median, and 75th percentile are given in units of mt/year.

PS	Equipment Type	Mean	25%	Median	75%
PS1	Compressor	5.294	0.329	1.024	4.275
PS4	Compressor	1.947	0.246	0.690	1.890
PS6	Compressor	2.393	0.386	0.994	2.429
PS1	Flare	0.553	0.008	0.043	0.236
PS4	Flare	0.228	0.000	0.003	0.040
PS1	Heater	0.202	0.012	0.046	0.108
PS2	Heater	0.021	0.002	0.005	0.010
PS4	Heater	0.053	0.004	0.008	0.025
PS6	Heater	0.021	0.000	0.003	0.007
PS1	Miscellaneous	9.636	0.219	0.476	1.089
PS2	Miscellaneous	1.212	0.199	0.444	1.016
PS4	Miscellaneous	1.223	0.202	0.450	1.024
PS6	Miscellaneous	1.051	0.152	0.332	0.744
PS1	Separator	0.274	0.000	0.004	0.231
PS2	Separator	0.274	0.000	0.001	0.314
PS4	Separator	0.276	0.000	0.001	0.314
PS6	Separator	0.259	0.000	0.001	0.243
PS1	Tank	0.271	0.005	0.032	0.147
PS2	Tank	0.540	0.007	0.052	0.249
PS4	Tank	0.484	0.005	0.038	0.198

## A.12 MAES Inputs

Site Information (+ Sim Params: number of days and MC runs)	
<b>Facility Information</b>	<b>Tank Battery</b>
Facility Name	Water Tanks Count
Location [Lat, Long]	Oil Tanks Count
Components Count per Major Equip.	Is the Water Tank Battery Controlled?
Equipment Components pLeaks [%]	Is the Oil Tank Battery Controlled?
Equipment Leak Survey Frequency [days]	<b>Flares</b>
Process Temperature [F]	Flares Count
<b>Gas, Water and Oil Production</b>	<b>Pneumatics</b>
Avg. Daily Values [bb/day]	Pneumatic Type [gas, instrument air or electric]
<b>Separators</b>	<b>Heaters</b>
Separators Count	Heaters ID
Number of Separators per Stage	Heaters Rated Power [kW]
Pressures at Each Stage of Separation [psig]	<b>Dehydrators</b>
<b>Compressors</b>	Dehy ID
Compressor ID	Dehy Rated Power [kW]
Compressors Type [reciprocating, centrifugal, rotary screw]	Desiccant Liquid Type [TEG, DEG, EG]
Compressors Seal Type [rod packing, dry, wet]	Temperature [F]
Driver Type [2SLB, 4SLB, 4SRB, Turbine, Electric]	Pressure [psig]
Compressor Rated Power [kW]	Circulation Ratio [gallon TEG/lb H2O removed]
Compressor Avg. Load [%]	Does it have a flash tank?
Compressor Operating Fraction [%]	Is the Dehydrator Controlled?
Compressor Function [VRU, Gas Lift]	
<b>Site Gas Composition</b> (Species mole fraction, GOR, API gravity)	
<b>Site Configuration</b> (Prototypical Site)	

Figure 40: This image shows the equipment and facility information required for the MAES model.

### 2034 **A.13 Anonymized Aerial Dataset**

2035 The anonymized dataset is published on Dryad [35], and includes a Comma Separated  
2036 Variable (CSV) file containing emissions measurements for each aerial vendor and campaign  
2037 and a README text file with further explanation. This data has been anonymized (by  
2038 removing any facility-identifying information) to ensure confidentiality for site operators.  
2039 Some metadata is included with each measurement: the aerial vendor and product used to  
2040 measure, the campaign (season), and the PS assigned to the facilities. Where available, there  
2041 is also assigned emission type and a determined cause. This tranche includes all emissions  
2042 detected, including maintenance emissions. Some measurements were determined to be  
2043 outside of the modeling scope for one of the following reasons: the site is using apparent  
2044 pre-production equipment (such as a drilling rig observed from aerial imagery), the site  
2045 is associated with midstream activities, or the emission recorded does not align with any  
2046 associated facility. The counts of measurements that fall into each of these categories are  
2047 described in Table 2, as well as included in the separate dataset.

### 2048 **A.14 ONGAEIR 2024 - Errors**

2049 Facilities with reported methane emissions errors. At the time of analysis, these errors were  
2050 flagged and were left out of this analysis. CDPHE is in contact with these operators to  
2051 request them to resubmit.

- 2052 • Island Butte - B... reported 15,000 mt/y reported from tanks.
- 2053 • Bret Grandbouche 24-02H - reported 231 mt/y in fugitives, would indicate a loss rate  
2054 of 78%.
- 2055 • Dawson Creek - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2056 • Dill Gulch 1-22 - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2057 • Gnat Hill - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.
- 2058 • Welker 6-92 1-2H11 - reported 231 mt/y in fugitives, would indicate a loss rate of 78%.

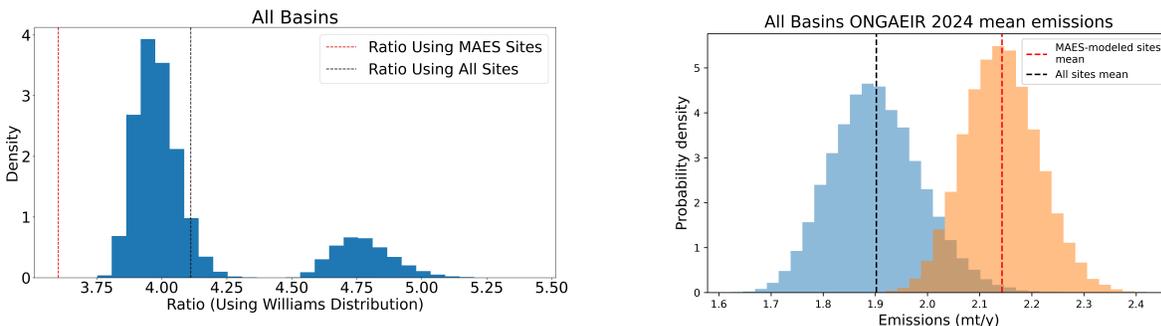
### 2059 **A.15 MAES Modeled Criteria**

2060 In this project, MAES models facilities with either non-zero hydrocarbon liquid production  
2061 (oil and water) or gas-only production exceeding 1 (MMscf/year). The liquid production  
2062 requirement reflects fundamental dependencies in emission quantification algorithms where  
2063 key sources require liquid production as input parameters. For example, tank emissions  
2064 depend on gas-liquid phase equilibrium and flashing processes during pressure reduction in  
2065 separator-tank systems; without liquid throughput data, the volume of liberated gas cannot  
2066 be estimated. Similar dependencies exist for other liquid-handling equipment where emissions  
2067 are intrinsically linked to liquid production rates and compositions. Gas-only facilities above  
2068 the threshold can be modeled using gas throughput alone, as their equipment configurations  
2069 typically exclude liquid-dependent emission sources. Of the 3,008 facilities in this (gas-only)

2070 category, 68% have wellheads only and 32% report additional equipment, though the absence  
 2071 of liquid production at these sites remains unclear. Several facilities were excluded from  
 2072 modeling: 1,463 facilities reported neither gas nor liquid production; one operator reported  
 2073 700 individual compressor sites with all other equipment aggregated at the basin level (these  
 2074 compressors were consolidated into a single basin-level site for modeling); 95 facilities lacked  
 2075 sufficient compressor data; and 12 duplicate facilities reported by multiple operators were  
 2076 modeled only once.

## 2077 A.16 Comparison of MAES-modeled and -unmodeled Sites

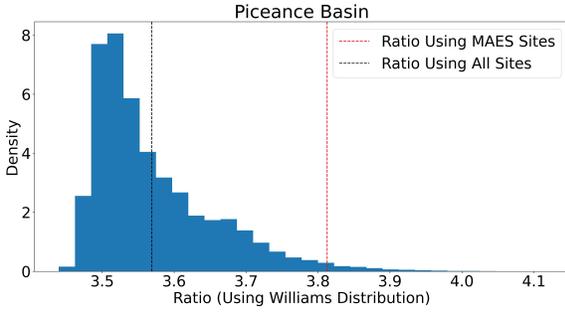
2078 Here we present the results of subsampling studies on the ONGAEIR 2024 dataset, such  
 2079 as those found in Figure 17, for all subsets of Colorado. The bimodal behavior visible in  
 2080 Figures 41a and 43a is due to the presence of an extreme outlier (one operator reported all  
 2081 their fugitive emissions at a single facility). The clusters of lower ratios consist of samples  
 2082 including this facility, while the clusters of higher ratios consist of samples that do not.



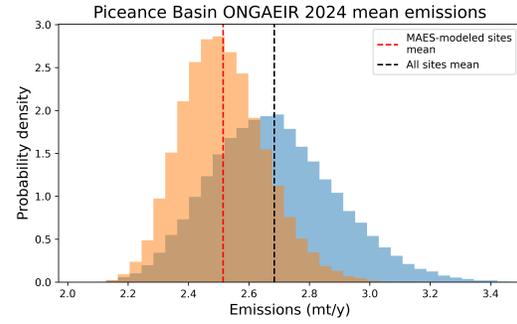
(a) Distribution of statistical MBI ratios for all basins resulting from random samples of facilities of the same size as the number of facilities modeled by MAES. The ratio using all sites is shown with a dashed black line, and the ratio using the MAES-modeled sites is shown with a dashed red line.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for all basins, shown for both all sites and the subset that were modeled in MAES. The blue distribution is a bootstrapped distribution for the mean for the whole basin, and similarly the orange distribution is for the subset modeled in MAES.

Figure 41: Subsampling study results for all basins.

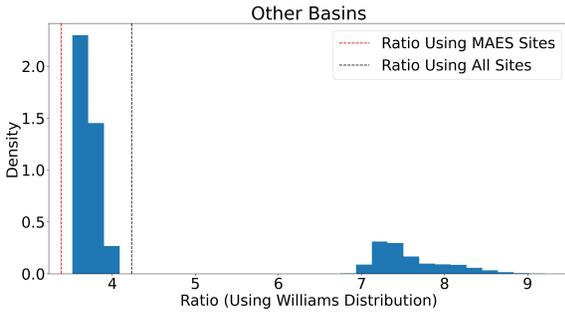


(a) Statistical MBI subsampling study results for the Piceance Basin. Analogous to Figure 41a.

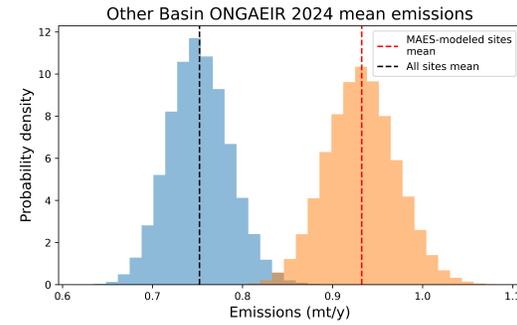


(b) Mean emissions as reported in the ONGAEIR 2024 dataset for the Piceance basin. Analogous to Figure 41b.

Figure 42: Subsampling study results for the Piceance Basin.

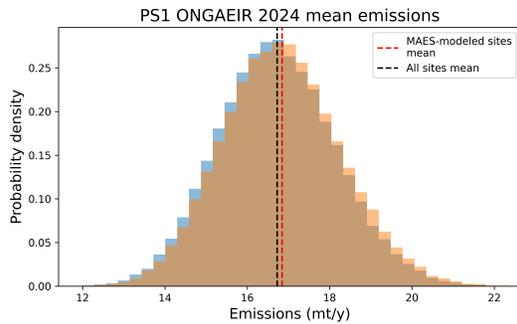


(a) Statistical MBI subsampling study results for other basins. Analogous to Figure 41a.



(b) Mean emissions as reported in the ONGAEIR 2024 dataset for other basins. Analogous to Figure 41b.

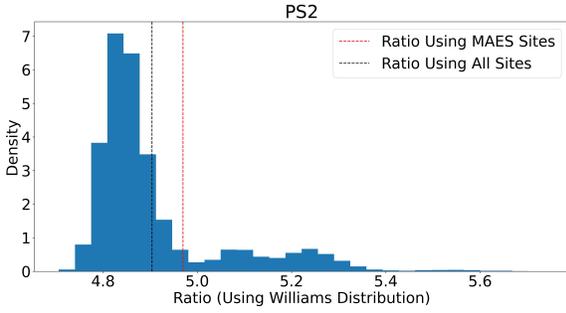
Figure 43: Subsampling study results for other basins.



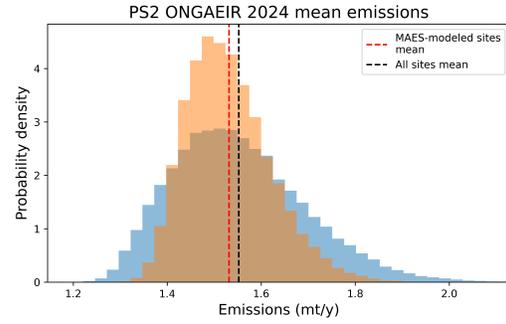
(a) Statistical MBI was not performed for PS1 sites, so no distribution of ratios is shown.

(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS1 sites. Analogous to Figure 41b.

Figure 44: Subsampling study results for sites in the PS1 class.

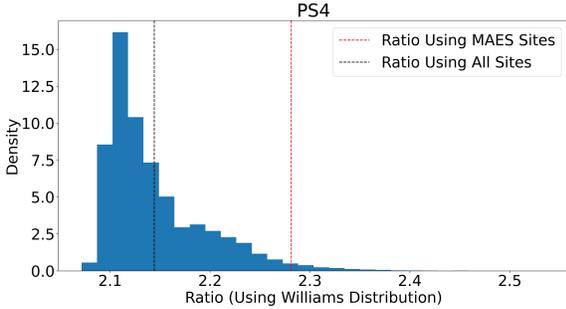


(a) Statistical MBI subsampling study results for sites of class PS2. Analogous to Figure 41a.

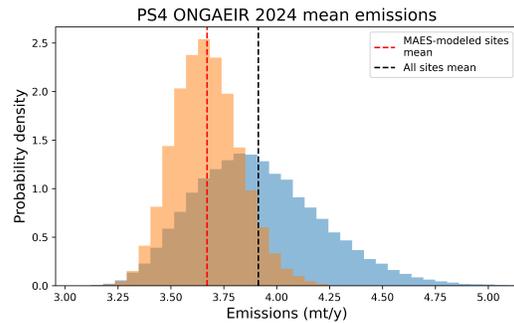


(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS2 sites. Analogous to Figure 41b.

Figure 45: Subsampling study results for sites in the PS2 class.



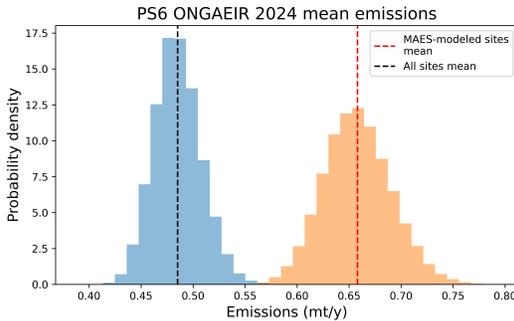
(a) Statistical MBI subsampling study results for sites of class PS4. Analogous to Figure 41a.



(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS4 sites. Analogous to Figure 41b.

Figure 46: Subsampling study results for sites in the PS4 class.

(a) Statistical MBI was not performed for PS6 sites, so no distribution of ratios is shown.



(b) Mean emissions as reported in the ONGAEIR 2024 dataset for PS6 sites. Analogous to Figure 41b.

Figure 47: Subsampling study results for sites in the PS6 class.

2083 **A.17 Previous results based on 2022 ONGAEIR**

2084 The previous version of this report, completed June 2025, gave results based on the 2022  
 2085 ONGAEIR dataset. Figures from that report are reproduced in Figures 48 and 49 for  
 2086 reference. Figures 50 and 51 are updated versions, still based on the 2022 ONGAEIR dataset.  
 2087 The main differences between the 2022 and 2024 ONGAEIR datasets are summarized in  
 2088 Section 2. Results are summarized below, all comparing to the adjusted ONGAEIR totals  
 2089 described in the final report.

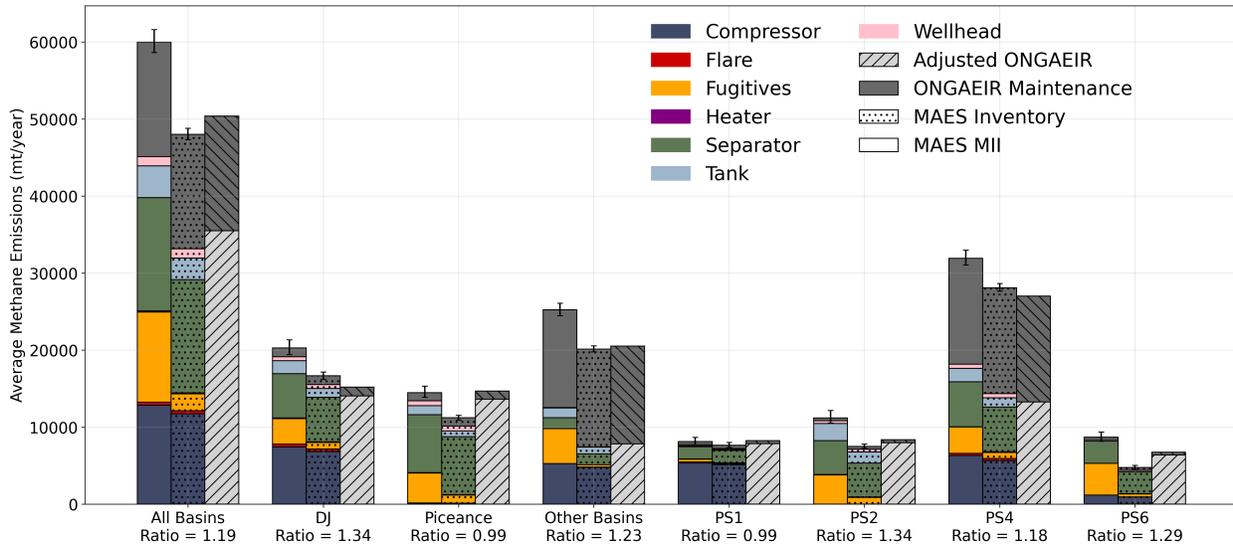


Figure 48: MAES MII results based on the 2022 ONGAEIR dataset, reproduced from the June 2025 COBE Final Report

2090 Using the 2022 ONGAEIR data, the MAES inventory model total was 33,140 mt/y  
 2091 compared to the adjusted ONGAEIR total of 35,508 mt/y, with maintenance emissions  
 2092 excluded. The MAES MII model total was 45,207 mt/y. With ONGAEIR maintenance  
 2093 emissions of 14,880 mt/y added in, the MAES MII model total increased to 60,087 mt/y. This  
 2094 produced a state-wide ratio of 1.19 when compared to the ONGAEIR total (with maintenance  
 2095 emissions) of 50,388 mt/y. Results are summarized in Figure 48.

2096 The statistical model based on the 2022 ONGAEIR dataset estimated statewide emissions  
 2097 of 145,766 mt/y using the CMS-informed distribution for the below-threshold rates, 102,554  
 2098 mt/y using the Williams distribution, and 94,994 mt/y using the Sherwin distribution. These  
 2099 produced ratios of 2.89, 2.04, and 1.89, respectively when compared with the ONGAEIR  
 2100 total of 50,388 mt/y. Note that these results differ from those in the original report, as  
 2101 the statistical model now uses the same subset of ONGAEIR 2022 as the MAES model for  
 2102 consistency, which was not previously the case.

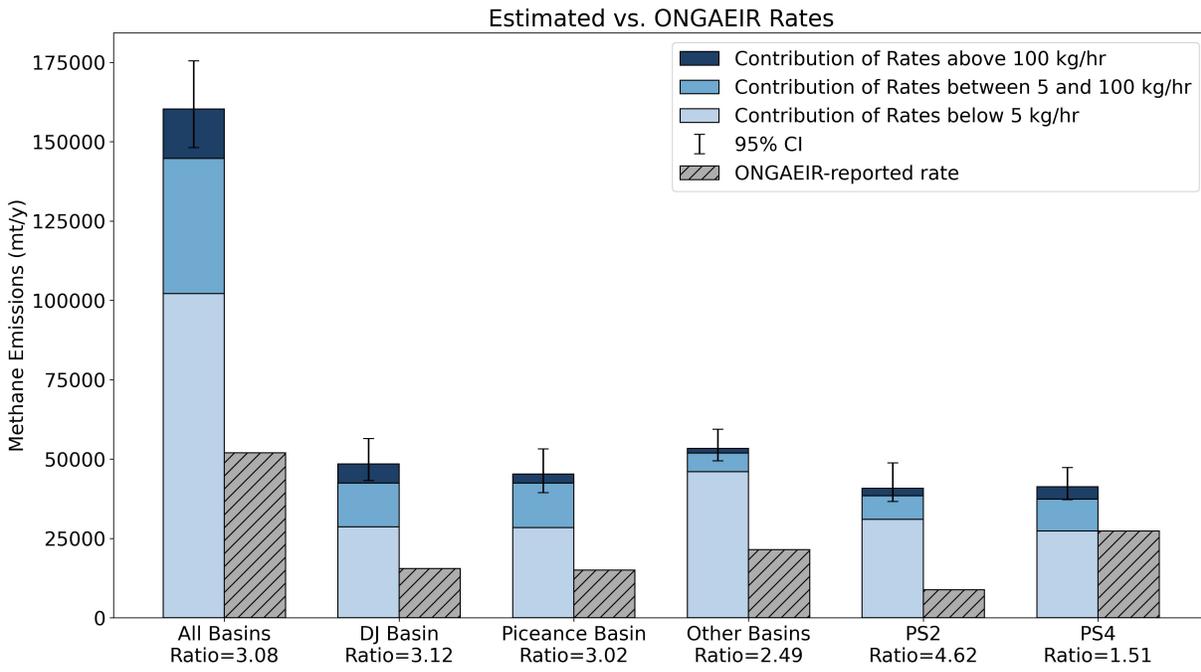


Figure 49: Statistical model MBI results based on the 2022 ONGAEIR dataset, reproduced from the June 2025 COBE Final Report

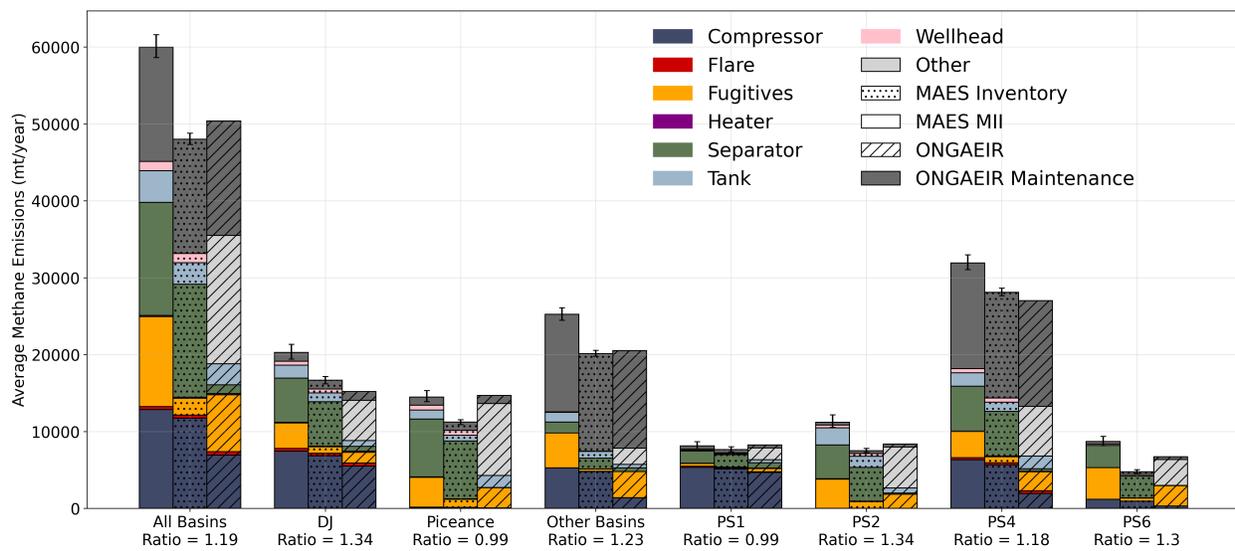


Figure 50: Update to Figure 48: MAES MII results based on the 2022 ONGAEIR dataset, showing contributions of equipment types to ONGAEIR emissions

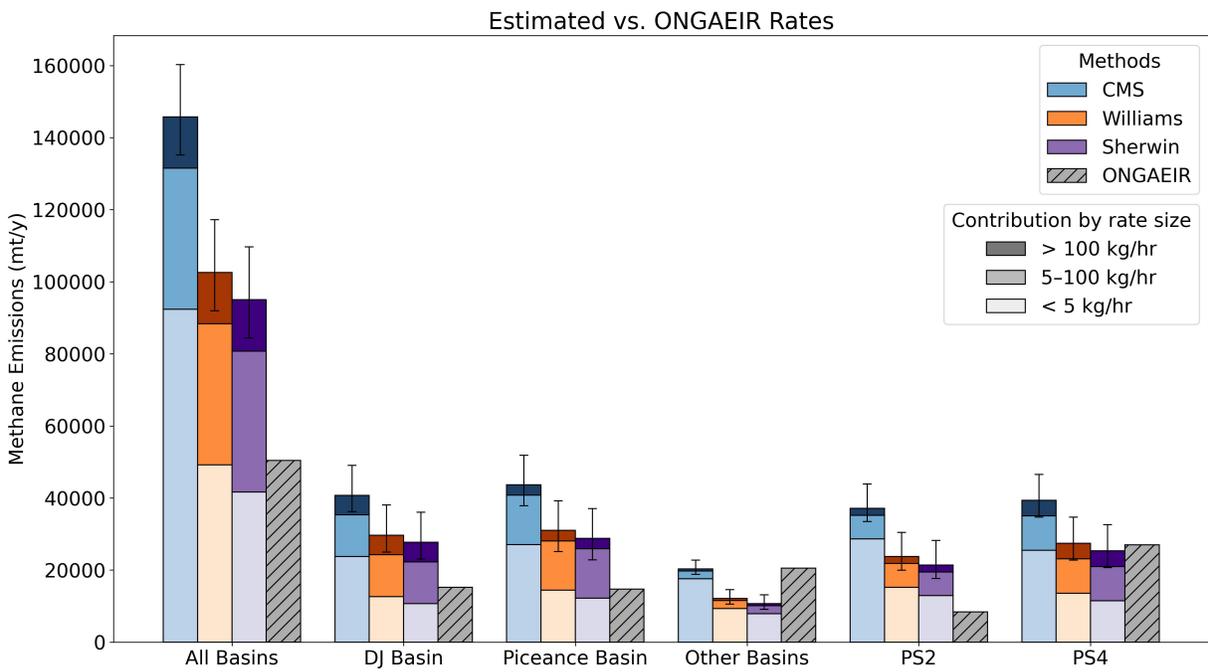


Figure 51: Update to Figure 49: statistical model MBI results based on the 2022 ONGAEIR dataset, including estimates based on Williams and Sherwin below-threshold distributions.